#### Zoning for Labs

Presentation for the Economic Development and Neighborhood and Long-term Planning Committees

December 7, 2022



Community Development Department



# "Lab Use" in Zoning: Recap

### Article 4.000 – Table of Land Uses

#### 4.34 Office and Laboratory Use

- Office of a physician, dentist or other medical practitioner not located in a clinic listed under Subsection 4.33(d)
- Office of an accountant, attorney, or other non-medical professional person (includes properly licensed massage therapists)
- Real Estate, insurance or other agency office
- General office use

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- Bank, trust company or similar financial institution e.
- Technical office for research and development, laboratory and research facility subject to the restrictions in Section 4.21m [limited manufacturing as an accessory use

Note: 4.34f only includes commercial R&D; academic and non-commercial research is a separate land use category.

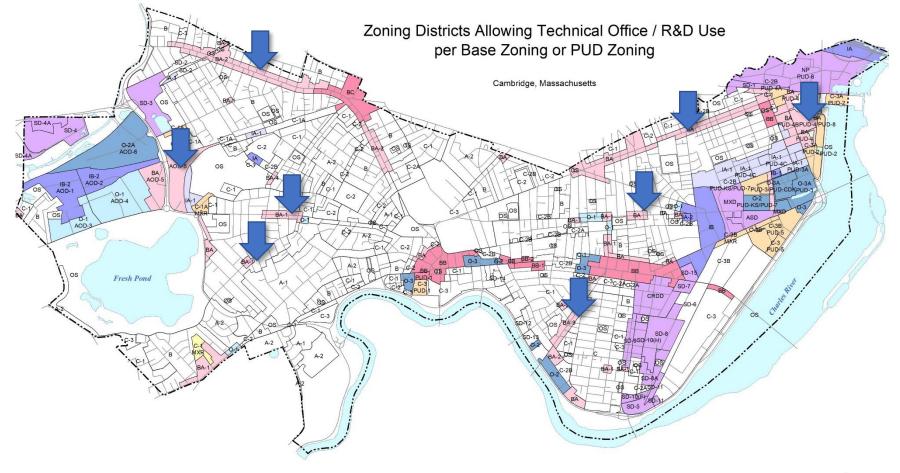
## Where is Technical Office / R&D allowed?

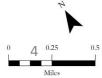
#### **PERMITTED:**

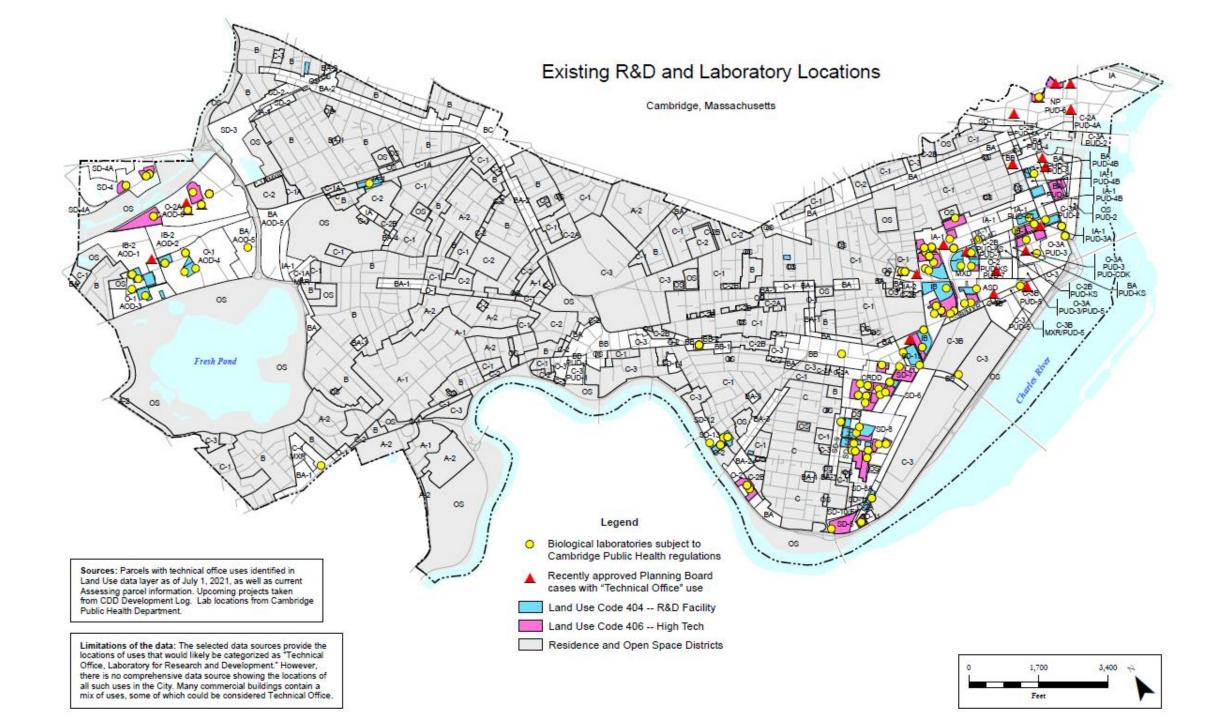
- All Office, Business and Industrial base districts
- Some PUD overlay zoning districts

#### **NOT PERMITTED:**

 All Residence and Open Space
 Districts







# Possible Zoning Concepts

Category	Concept	Issues/Considerations		
Use	Change regulations for Technical Office / R&D in lower-scale districts	<ul> <li>Would capture all types of R&amp;D (large/small, biological, other)</li> <li>Impacts might be felt most by smaller businesses</li> <li>If special permit, what are the criteria?</li> </ul>		
Use	Separate definition for "Life Science," change where it is allowed	<ul> <li>Focus on uses with more impact from mechanicals</li> <li>How best to make the distinction? Will it always be clear?</li> <li>Still could impact smaller businesses</li> <li>If special permit, what are the criteria?</li> </ul>		
Review	Special design standards for Technical Office or Life Science in lower-scale districts	<ul> <li>Could include: mechanical system placement and screening, loading dock enclosure/management, noise and light mitigation</li> <li>Administrative review to certify standards are met</li> </ul>		
Review	Lower Project Review Special Permit threshold for Technical Office or Life Science	<ul> <li>More holistic review process</li> <li>Special permit process allows more flexibility, but time and procedures can be burdensome</li> <li>Criteria in addition to Article 19?</li> </ul>		

# What We Heard: March hearing

## What we heard on 3/17/22:

 Market Dynamics: lab space crowding out other use types in certain districts (e.g., housing or retail)

 Land Use: compatibility concerns of some types of labs with other land uses in a mixed-use district

• **Use Definitions**: Importance of distinguishing between the more intensive lab uses and the less intensive lab uses

# Other Communities

## How do other communities define lab uses?

Seattle, WA

San Francisco, CA Palo Alto CA

Downey, CA Los Angeles, CA Monterey Park, CA San Clemente, CA San Diego, CA



Boston, MA Somerville, MA Watertown, MA

New York, NY
Philadelphia, PA
Gaithersburg, MD
Washington, DC

Raleigh, NC Chapel Hill, NC Durham, NC

**Austin TX** 

## Other Communities - Definitions

#### **Single Definition**

**Split Definition** 

"A facility/establishment/laboratory/use/...

...engaged in the study, testing, research, engineering, product design, analysis, development...

...of products/services of a chemical/physical/biological/mechanical/electronic...

...nature."



"Where dry materials, electronics and/or large instruments are tested and analyzed, with limited piped services. May require controlled temperature/humidity and dust control."

#### VS

More sive

"Where chemicals, drugs or biological matter is tested and analyzed, and which typically requires water, direct ventilation, specialized piped utilities and protective measures."

### Other Communities – Locations of Lab Restrictions

#### **Single Definition**

- Generally permitted in all office, research, manufacturing/industrial districts
- Some restrictions in transition areas prohibitions in "neighborhood commercial", "downtown commercial" or retail-focused areas
- Municipalities with form-based zoning approaches are more permissive of lab uses vs. traditional zoning

#### **Split Definition**

- Less intensive labs permitted in commercial areas, general office districts, and light industrial
- "Wet" labs permitted mostly in heavy industrial districts or require some additional review threshold (e.g., a special permit or design review)

## Other Communities – Design restrictions in zoning

- Max height of rooftop mechanicals
- Max area of floorplates
- Location of loading/delivery/service entrances
  - Design of loading and delivery areas
- Commercial and industrial property noise limitations
- Commercial lighting standards

# Biosafety Level Classifications

Biosafety Level	BSL-1	BSL-2	BSL-3	BSL-4
Description	No Containment     Defined organisms     Unlikely to cause disease	Containment     Moderate Risk     Disease of varying severity	High Containment     Aerosol     Transmission     Serious/Potentially lethal disease	Max Containment     "Exotic," High-Risk     Agents     Life-threatening     disease
Sample Organisms	E.Coli	Influenza, HIV, Lyme Disease	Tuberculosis	Ebola Virus
Pathogen Type	Agents that present minimal potential hazard to personnel & the environment.	Agents associated with human disease & pose moderate hazards to personnel & the environment.	Indigenous or exotic agents, agents that present a potential for aerosol transmission, & agents causing serious or potentially lethal disease.	Dangerous & exotic agents that pose a high risk of aerosol- transmitted lab- oratory infections & life-threatening disease.
Autoclave Requirements	None	None	Pass-thru autoclave with Bioseal required in laboratory room.	Pass-thru autoclave with Bioseal required in laboratory room.

# Lab Uses and Trends in Cambridge

# Commercial Industry Trends

#### **National & Local Trends**

- Major markets like San Francisco, New York, and Greater Boston are seeing an increasing rate of
  office space vacancy due to "work from home" and macroeconomic trends
- Companies are either not renewing leases, subleasing, back peddling on expansions, or breaking leases.
- Companies that are looking for office space are looking for quality over quantity

#### Locally

- According to CBRE, between Q2 and Q3 2022, Cambridge office vacancy rates increased from 5.9% to 8.7% - highest vacancy level since 2013
- East Cambridge/Kendall Square has the tightest office and lab market
- Small and mid-size companies are having hard time finding small lab/flex spaces to stay and grow in Cambridge

# What Type of Industries Use Lab Space?

Life science and biotechnology firms are not the only companies looking for R&D space. Other industries that need wet and dry lab space include:

- Food incubators
- Medical Device
- Clean Energy
- Robotics/Automation
- Fabrication/Prototyping

Not all R&D need large mechanical arrays – mostly biological laboratories, due to requirements for air handling and exhaust



BU Robotics Lab. Photo courtesy of Boston University



Industry Lab - Norfolk Street (Photo Credit - Industry Lab)

## R&D in Cambridge

- Long history of commercial R&D –both large and small companies
- R&D uses have a range of space and operational needs –flexible "core and shell" space often desirable
- Not all R&D needs large mechanical arrays mostly biological laboratories, due to requirements for air handling, exhaust, &c.
- There is a market for smaller and other types of R&D businesses seeking space nearby Kendall Square and Alewife





The Engine, Cambridge (Photo Credit – The Engine)



Greentown Labs, Somerville (Photo Credit – Greentown Labs)

# Questions & Discussion

### Discussion

- Do we want to change the zoning definition of Technical Office to create a category for smaller sized and diverse research?
- How can research/lab be a good neighbor in mixed use districts?
  - Building design?
  - Operations e.g. noise, lighting, ventilation?
  - Use and character of ground floors