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2	PLANNING BOARD FOR THE CITY OF CAMBRIDGE
3	GENERAL HEARING
4	Tuesday, May 4, 2010
5	7:00 p.m.
6	in
7	Second Floor Meeting Room, 344 Broadway
8	City Hall Annex McCusker Building Cambridge, Massachusetts
9	
L 0	Hugh Russell, Chair Thomas Anninger, Vice Chair
L1	William Tibbs, Member Pamela Winters, Member Theodore Coben Member
L2	H. Theodore Cohen, Member Ahmed Nur, Member
L3	Steven Winter, Member Charles Studen, Member
L 4	Beth Rubenstein, Assistant City Manager
L 5	for Community Development
L6	Community Development Staff: Liza Paden
L 7	Les Barber Roger Booth
L 8	Susan Glazer Stuart Dash
L 9	Iram Farooq ———————————————————————————————————
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PROCEEDINGS

HUGH RUSSELL: We'll start with the Zoning Board cases.

LIZA PADEN: The applicant for the Fawcett Street was asked to revise the application and she is here to show you what they came up with in response to the Zoning Board appeal hearing.

ATTORNEY ANN GRANT: Good evening my name is Ann Grant and I am here on behalf of Clearwire. I'm going to hand you out a new set of photo sims and plans for 10 Fawcett Street.

As the Board may recall, we were here about a month ago. And what Clearwire is looking to do — actually Sprint actually has a wireless facility on the building, and they're looking to modify it now by adding three wireless back hall dish antennas at this meeting a month ago and it came up again at the BZA meeting a few weeks ago. We were

1 looking to try to consolidate where the 2 dishes were located and make a better design 3 so it was less visible. The mounts was 4 another issue that came up at the BZA 5 hearing; trying to make them smaller so they 6 were blended in better with the bidding. 7 we revised the plans and also got new and 8 clearer photo simulations from different 9 angles to sort of show each side. There were 10 three dishes that were all to be 11 facade-mounted on the penthouse. And what 12 we've done for two of them instead of having 13 them off on their own not near the antennas, 14 we've moved them in the middle of existing 15 antennas to consolidate where the locations 16 And then the third one, which was on are. 17 the side of the penthouse that didn't have 18 any antennas on it anyway, we just reduced 19 the size of the mount so that it's hidden as 20 best as possible behind the dish and less 21 visible to the public. So the photo sims I

1	think may be the best indication of what they
2	will look like. There's three different
3	views this time instead of just from behind
4	the building. I'm happy to answer any
5	questions the Board has about the free design
6	or any thoughts.
7	THOMAS ANNINGER: Can you walk us
8	through the pictures and make us see what you
9	just said? The pictures to the words.
10	ATTORNEY ANN GRANT: Sure. I have
11	copies of the old photo simulations. Would
12	that be helpful?
13	BETH RUBENSTEIN: Maybe just walk
14	through.
15	CHARLES STUDEN: If you could show
16	us what you're proposing, that would be very
17	helpful.
18	HUGH RUSSELL: The fourth colored
19	sheet is the proposal and the third colored
20	sheet is the existing?
21	ATTORNEY ANN GRANT: Right. So the

first one is a view from -- it doesn't show 2 the distance. This one shows you what's existing from the first picture. The second 4 one says proposed conditions on the top, shows the dish being located in between the two existing antennas which are mounted on the facade of the penthouse and also on the left side, and then on the -- there's an additional dish all by itself right above -it looks like some sort of grading on the penthouse. The mount is hidden behind the 12 dishes. And everything would be painted to 13 match the facade of the penthouse. 14 CHARLES STUDEN:

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Excuse me, on the proposed conditions there are two vertical antenna in the little photo, set to the left of the those are existing. And what you're installing, is that something that's in the middle? It's kind of hard to see what it is.

ATTORNEY ANN GRANT: Right. It's a back hall dish antenna. It's about two foot

1 in diameter. And that would go in between. And the insets show a close up of the 2 3 proposed dishes. 4 CHARLES STUDEN: I see. 5 ATTORNEY ANN GRANT: The antennas 6 themselves are existing. 7 THOMAS ANNINGER: I don't see a big 8 difference between existing and proposed on 9 the left side other than there seems to be 10 something more between the two cylinders. 11 There seems to be something else going on in 12 the middle. 13 ATTORNEY ANN GRANT: Right. 14 the dish. The dish antenna is what we're 15 proposing before. Those are our antennas 16 that are already up there, because Sprint 17 already operates a wireless facility on this 18 building. 19 What we did -- initially that dish had 20 been off to the left of those two antennas 21 and not in between it. So it would look a

little bit less uniform. We moved the dish in between the two antennas themselves.

That's all that's been added is the antenna and the one on the right side by itself.

And then the next photo is the existing conditions, show that side of the penthouse where the individual dish on the last picture was located without it. And then if you turn the page to the proposed conditions, again, that's a different angle with that same dish by itself. And then to the right shows sort of the side—view of the other dish in between the two existing antennas. That one is actually not very visible at all from this angle, but it's the same look if you were looking at it straight on in terms of if it was on the other side.

And then photo location 3 is the existing conditions. The second is -- actually, it just shows the side-view.

There's no dish being proposed on that front

facing the side that's facing us, but it
just shows the side-view of what the proposed
dish would look like on that angle. And,
again, there's not a whole big change there.
THOMAS ANNINGER: In this last view,
are we looking at somebody else's equipment,
that's not yours?
ATTORNEY ANN GRANT: On photo
location 4 or photo location 3?
THOMAS ANNINGER: Photo location 3.
Those are not yours?
ATTORNEY ANN GRANT: Those are not
our proposed antennas. If you look to photo
location 3 in the proposed conditions, on the
left side of the penthouse is actually just
the side-view of
THOMAS ANNINGER: That's yours. But
the one we see frontally, those are somebody
else's?
ATTORNEY ANN GRANT: Right. And
then finally photo location 4. The same

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thing that we did on the other side where we've got two existing antennas on that side of the penthouse, we're proposing to locate the dish in between the two of them so that it sort of blends in with what's already Previously this had been off to the there. left. And this way we figured it would make it look more uniform and less cluttered.

HUGH RUSSELL: This is where I say well, you know, it's not very nice. It's a minor improvement to something that's still not very nice, but if we want to have our own cell phones, we've got to do this.

THOMAS ANNINGER: I think part of the problem is what we were just talking about which is they really don't control a lot of the clutter up there which is making it hard to digest. You know, if this were just -- if you were all alone with just what you're showing us, it wouldn't be too bad.

But we've got a lot of stuff to contend with

1	that even isn't yours.	To whom does that
2	belong?	

ATTORNEY ANN GRANT: I'm not sure.

Let me see if they have it on there. It just says existing antenna by others. It could be T-Mobile or Verizon. I'm not really sure who else is up there.

PAMELA WINTERS: Tom, I'm wondering too if because it's outdated antenna and it was put up like years ago and I'm just wondering, you know, if they have newer and better stuff that would blend in now, and I don't know if there's any way that we can make the building owner, you know, change it or go to the companies and ask them to make it blend in a little better. I don't know if that's possible. I mean, it looks like it's outdated, the other antenna that's there. I could be wrong. I don't know.

ATTORNEY ANN GRANT: The other carrier's?

1 PAMELA WINTERS: Yes.

ATTORNEY ANN GRANT: I'm not sure.

I don't know enough about their technology to know.

HUGH RUSSELL: So if you wanted to be radical, what you do is go to the building owner and you say okay, no more until you install a fiberglass screen that is transparent to the wavelengths that are involved, hang it out four feet and it's uniform all the way around the penthouse.

And we'll add that — and you can put as much behind it as you can sell.

CHARLES STUDEN: Well, I think the logic behind that you can be sure that this is just — this is not the end. There are going to be many, many more requests before us in the coming years to install more on that rooftop. Not just that building, but every building in Cambridge. Our insatiable desire to stay connected. So, yes, I mean, I

1 don't know.

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In fact, I wondered why something like that hasn't been proposed. Maybe because nobody's thought of it. You know, if there was some way to screen this. I don't know, is that practical? Is there something that you can put in front of these antennas that allows the wave?

ATTORNEY ANN GRANT: They have transparent material and we've definitely done that in different situations. it depends -- there are structural issues that I couldn't say for sure what you can put up on this particular building. And we thought of that and we've done it in certain situations. Here we have control over only our leased area. If we done that to our tones, which we could do, possibly, I don't know if that would make it look more or less uniform. And we were trying to blend in as best with what we had to work with. That 's

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certainly a possibility that we could, you know, work with. I just don't know how uniform that would help.

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HUGH RUSSELL: I worked on a

5 building in New Haven, Connecticut, that was

6 14 stories tall and about six blocks from

7 Yale and the entire roofscape with multiple

8 layers were used, were covered with antennas.

9 And it was producing an income of \$500,000 a

10 year. So it meant that the building, which

11 was an elderly privately owned Section 8

12 elderly, actually had an income strain that

13 supported the antennas. The owner was

14 embarrassed about how ugly it was and he

15 asked me to figure out a way to make it

16 prettier. And I said why don't you ask the

17 original architect whose office was three

18 blocks away to come up with a solution.

19 solution was the answer was \$600,000. And,

20 you know, it looked significantly better.

21 CHARLES STUDEN: I'm sure it does.

1 So, and maybe what we HUGH RUSSELL: 2 need to do is when somebody builds a new 3 building that looks like it's going to be a 4 great antenna site, we say, okay, 100 Binney 5 Street, you have to design into your building 6 a place for screened antennas or else we are 7 not going to let you put any antennas on 8 there. 9 THOMAS ANNINGER: We've actually 10 done that in a way. We've talked about it. 11 And they've all sworn they'd never do it, 12 they wouldn't put an antenna up there. 13 HUGH RUSSELL: But, I don't know. 14 Here, this one is getting close to that 15 border for me. 16 Steve. 17 You brought up an STEVEN WINTER: 18 issue that I've been thinking about for a 19 long time, and that is, I believe we've got 20 some ways to screen and look at these and

make decisions about it, but I think we're

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1 absent a larger policy piece that guides and 2 directs us about what to do. I'm not sure 3 where that policy piece comes from. 4 second piece that you mentioned that it's 5 something I've also thought about a great 6 deal, which is these structures are 7 generating a lot of income for somebody. Ιf the city is reviewing them, if the city's 8 9 spending time on them, if the city's 10 addressing these in any way, part of that 11 revenue stream should pay for the work that 12 the city is doing to address these issues or to mitigate them. So, I just put those two 13 14 things on the table and I'm not quite sure 15 where to go with them.

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CHARLES STUDEN: The other thing I'm actually struck by when you look at the cover photo here, I know we're concerned with these antennas, but quite frankly I think with the Shell Gas Station and the signage associated with that, is far more offensive than these

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antennas on the roof of the building. Just my personal sense. I mean, look at the clutter at the street level which is where you really look. Very few people driving by are going to be looking up at that roof line and looking at the antennas.

THOMAS ANNINGER: There, Charles, I'm not so sure. I go by there all the time and I do think this building is designed so that your eye does go up high. There's a lot of setback up there which I think is actually very effective, and it's lighter colored so I do think -- I see it all the time. maybe it's just that I'm sensitive to these things, but I think this building is a major building along Concord Avenue and sort of gateway to Alewife. I don't know what to say here. I wish we did have some leverage over the landlord, the owner, to try to have some discussion about rationalizing and decluttering. I don't know whether this is

the occasion to do that. I do think that what you've done is tried to improve things, and I think you've — you or your engineers have done better. And I think we're always reluctant to hold somebody up for a larger issue, but this is starting to get as you said, borderline. So I'm with you, I don't know what to do with it.

with you on this. I think the architectural detail up there is one that is done that way to — it's done that way for a purpose. It's not just a building that has an edge or some stuff on the roof. And I guess I feel kind of we're at the point now where we're seeing a lot of buildings that came before us, I don't know if this was one, but came before us where this is definitely an area where we've been very interested in. And this kind of stuff has a tendency — if we saw that beforehand, we wouldn't like it. And just

like we do at Harvard where we -- Harvard's a different kind of owner. We said to Harvard hey, you as owner has to work with the -you're getting revenue for this, and it's providing a service for your folks, you have to work and come up with a solution, in which case they did. And I agree with you, I'm not sure that this is the project, but I think it's the owner's responsibility if they ask us to put another one on, they have to work with all the providers for the leverage on the various individual providers can only do what they're limited to do. But I think we are -- we can say to the owner, hey, can you work with the folks that you're getting revenue for to make this a better solution. And, again, whether or not this is a trigger for it, this particular project, I'm not quite sure. But I definitely think that's a strategy that we should consider.

H. THEODORE COHEN: Well, I think

dealing with the owners at this point is going to be very difficult because I think they all have contracts that are probably 20, 30 years in length that relate to what the antenna owners can do and where they're located. You know, it's closing the barn door after the fact with regard to the owners.

I would suggest apart from this building that it would be appropriate for us either to set-up a subcommittee or ask staff to actually investigate and see if we can draft an amendment to the Zoning Ordinance that would give either us or ZBA or whomever it might be the power to, you know, really pass upon these with some meaningful input from some Board because, you know, we've approved several buildings in the past six months, a year to two years that we know they're going to come back after they're built and they're going to start putting up

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antennas all over facades. We talked about not liking or we want to see modifications to, and we want to wring our hands and say well, that's not within our purview, we can't do anything about it except for some moral persuasion to the ZBA. I think we've all reached the point where we're not happy with what's going on and that it's time for, you know, us to plan for it. We can take some action about it. So, I would recommend, you know, either that it goes to staff or a subcommittee or however zoning proposals are instigated, that we do do that and, you know, have people rationally look into the issue and see what could be devised to give us some power to allow for appropriate development.

WILLIAM TIBBS: And see how other jurisdictions and — forward thinking, some other jurisdictions, get some ideas and direction on how they do this.

HUGH RUSSELL: Pam.

1 Yes, I don't know, PAMELA WINTERS: 2 if my memory serves me, were you and Tom on a 3 rooftop mechanical committee some years ago? 4 And if so, was there some sort of an 5 Ordinance or camouflaging brought up? Is my 6 memory serving me right? 7 HUGH RUSSELL: Right. And there was 8 some tweaking to the criteria of the new 9 projects that resulted from that, but we 10 steered away from cell phones installations. 11 PAMELA WINTERS: Okay. 12 THOMAS ANNINGER: That's right. 13 PAMELA WINTERS: I would agree with 14 Ted that something needs to be done because 15 this is going to be, you know, an ongoing 16 thing. And, you know, the difference between 17 what's proposed to us tonight and what is, 18 you know, in photo sim 4 there, the mess 19 that's to the right of it, I mean, there's a 20 huge difference there I think. And, you 21 know, if we can avoid that mess and, you

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know, at least try to camouflage it the best we can or, you know, as somebody suggested, put some sort of a screen up, you know, I think there should be — it should be mandatory. Or something should be done about it, because it's going to be a lot more.

WILLIAM TIBBS: And there is a balance. I have my cell phone and my iPhone and I love the fact that I can, you know, go roam around the city and say hey, this is great, I'm getting service. But there has to be some kind of -- I think a committee really needs to look at that and see -- it might be that we have a more municipal approach to this as opposed to this individual people looking for -- we might have to, you know, on city property put something up that's a little more acceptable like towers that can broadcast and service an area and move away from this model that says the individual providers, talk to individual building owners

1	and do whatever. I'm just not sure. I think
2	looking at it, I agree it's a very good idea.
3	CHARLES STUDEN: In the meantime,
4	what are we going to do with this applicant?
5	PAMELA WINTERS: This poor woman
6	here.
7	HUGH RUSSELL: This installation,
8	the solution to this problem is not in her
9	hands.
10	PAMELA WINTERS: Right.
11	WILLIAM TIBBS: Correct.
12	HUGH RUSSELL: So I think in
13	fairness we should accept what's being
14	proposed here, because if we deny, the
15	building would not be, you know, just about
16	the same as it is. It's still going to be a
17	problem.
18	CHARLES STUDEN: I agree.
19	HUGH RUSSELL: But I think that
20	maybe we should ask Beth to think about what
21	kind of a group or a forum, that there's some

sense to actually sitting down with some of the providers who, you know, when you sit at a table with providers, you learn stuff and you make better decisions. And maybe we get somebody from the Zoning Board who can, you know, bring their perspective they're wrestling with on these. And get our points of view and maybe, you know, ask members of the public and spend six years studying it. Although Beth is pretty good about keeping those things under control.

THOMAS ANNINGER: Well, can I just respond a little bit to what you're saying and what I've been hearing? Everything you say makes a lot of sense. And what Ted said, and others in terms of process. In a case like this, it seems to me that we still have, like with Harvard, a chance to ask the owner to come and talk to us about the integrity, not only of his own building, but the integrity of the view that we have of his

1 building or her building. And I don't think 2 it has to be only materials, transparent 3 materials that hide something. I think that 4 de-cluttering could simply be taking some of 5 this and putting some symmetry to it rather 6 than having it look like a disorderly rigging 7 of a ship. If it looked like somebody had 8 tried to think about something other than the 9 needs of the cellular phone's reception, they 10 might have come up with something better, just like rooftop mechanicals. We talked 11 12 about not hiding them so much as ordering 13 And while I certainly don't want to --14 and I agree with you about fairness -- I'm 15 not sure I like the idea of having Clearwire 16 pay the price of a denial for this, and I'm not suggesting we do that, but I do think 17 18 it's an occasion to start asking owners to 19 come talk to us because I -- I'm not entirely 20 convinced that in spite of these 20 or 30 21 year contracts, an owner can't say, you know,

the time has come to restructure given new technology and new sensitivities what you've done on my building because it's starting to become offensive to people with whom I do business and they're part of the community. So I'm not sure this isn't an opportunity to take a step — a small step while we're thinking of taking that bigger step for — in terms of processing and so on, that you've asked Beth to think about.

STEVEN WINTER: I concur. I think
we do need to hear from the owners and from
the providers both. But I'm not sure this is
the form for it. I think that an offline
committee would be more comfortable and you
get a better picture of what was happening.

CHARLES STUDEN: I agree. I'm troubled by the notion of holding this particular building owner and this applicant hostage to a much larger question right now. Which I agree needs to be looked at

comprehensively. I would like to see it take place in some sort of a subcommittee rather than getting this particular applicant and the owner before us.

THOMAS ANNINGER: Yes, I mean those are strong points, and I think I'm ready to yield to all of that. I do think we do have a little leverage from time to time. We have done it in the past, and I see no reason not to at least consider using it here. Although you're absolutely right, this is a much bigger picture. Sometimes when we have a small fire burning, we do better than when we have this long-term burn that nobody seems to really know how to get their arms around. And so I see some advantage to looking at it that way, too.

HUGH RUSSELL: I think you have more leverage with an owner whether they're making their first installation because they haven't actually executed a contract.

1 So, shall we proceed on to the rest of 2 the agenda now? 3 THOMAS ANNINGER: Well --4 HUGH RUSSELL: And I quess we did 5 comment on this before? 6 LIZA PADEN: Yes. 7 We should comment HUGH RUSSELL: 8 again about this particular proposal. And 9 maybe it's good to tell the Zoning Board that 10 we are recommending that a larger process be 11 set-up and invite them to participate in that 12 when it's thought through. It's done in sort 13 of a generic sort of way to cover everything. 14 THOMAS ANNINGER: And I think you 15 also were saying that we acknowledge that 16 Clearwire has made an attempt here to improve 17 things, and we think it would be fair to move 18 forward on this particular case, but we have 19 a bigger problem that we need to deal with 20 and this is probably not the time to try to 21 make a bigger case out of it.

1	LIZA PADEN: Okay.
2	ATTORNEY ANN GRANT: Thank you.
3	HUGH RUSSELL: Are there four or
4	five other cellular cases on the agenda?
5	THOMAS ANNINGER: We have four more
6	antennas to deal with?
7	LIZA PADEN: You want to do them
8	now?
9	HUGH RUSSELL: Let's do them now.
10	LIZA PADEN: Okay. The next BZA
11	cases involving telecommunications are four
12	locations, one of which actually is Fawcett
13	Street and the carrier is T-Mobile. And what
14	they're proposing to do is remove two of
15	their transmitting boxes which hold the
16	equipment that then switches the signal and
17	they're replacing two of those boxes with one
18	box. So, what happens is there's less on the
19	roof. I will say that the location of the
20	boxes has been to keep the boxes on the
21	center of the roof or in the building itself

1	or in the parking so that the boxes rarely
2	are visible from the street.
3	THOMAS ANNINGER: Is one box twice
4	as big as two small ones?
5	LIZA PADEN: I've not been able to
6	find out from T-Mobile. I have requested
7	that information on what the size of the old
8	box and the new box is. All I can get is the
9	load.
10	WILLIAM TIBBS: And they have no
11	sims or anything like that?
12	LIZA PADEN: Pardon?
13	WILLIAM TIBBS: Do they have any
14	photo simulations for us to get a sense of
15	that?
16	LIZA PADEN: That's what they have.
17	Based on the location of the antennas,
18	for example, at 51 Brattle Street, the boxes
19	are in the middle of the roof, so I don't
20	even know that you would see them from the
21	sidewalk.

1	HUGH RUSSELL: I would see them
2	because I look at the roof on Brattle Street.
3	LIZA PADEN: Well well, this is
4	51 Brattle, not One Brattle.
5	HUGH RUSSELL: 51 is also in my
6	view. That's the continuing ed one.
7	LIZA PADEN: Right.
8	HUGH RUSSELL: And they built a very
9	extensive mechanical system there and now I'm
10	sure the cell phone cabinet is insignificant.
11	So maybe we need to simply say that the
12	Zoning Board, on all these cases, something
13	like it sounds like it's no more intrusive
14	but we couldn't determine that for ourselves,
15	and that would be a standard reply.
16	THOMAS ANNINGER: What's standard?
17	HUGH RUSSELL: That whatever is
18	happening is no more obtrusive than what is
19	there now.
20	THOMAS ANNINGER: If possible.
21	WILLIAM TIBBS: Yes, if possible.

1	LIZA PADEN: Are there any comments
2	about the two cases that are not involving
3	telecommunications? One is a room for a
4	piano. And the other is for a mud room.
5	HUGH RUSSELL: That seems to
6	generate planning issues.
7	LIZA PADEN: I think we should
8	support the arts and neatness.
9	STEVEN WINTER: I concur.
10	HUGH RUSSELL: You remember that
11	case where somebody was converting his garage
12	for a grand piano? That was one of the
13	biggest zoning cases. It was awful.
14	(Whereupon, a discussion was
15	held off the record.)
16	HUGH RUSSELL: Okay. Then let's
17	proceed to the next item which is Beth's
18	report.
19	BETH RUBENSTEIN: Thank you, Hugh.
20	Not too much new to report. We'll be meeting
21	again on May 18th when we'll have a public

hearing on the Green Zoning recommendations put together both by a committee and city staff. And on the 18th we'll also have an opportunity to review the draft decision on Alexandria, which a number of us are working very hard on. And we will have a draft for you in advance before that meeting. I'm not going to promise it's a full week before, but you'll certainly have it a few days before the meeting to take a look. And then a couple of other smaller items on the 18th.

In June we're meeting June 1st and June 15th. On June 1st there will be a public hearing on a proposed change to Zoning related to the MXD District, Kendall Square; that's a property owner petition, Boston Properties is interested in adding space to the Broad Institute potentially, and they're out of GFA other than residential use and they need to change the Zoning.

And there is also a proposed petition

1 that the staff wrote at the request of the 2 City Council on making some amendments to the 3 5.28 section of the Ordinance that governs 4 the conversion of non-residential buildings 5 to residential use. In this case they've 6 asked us to look at buildings that were 7 originally built to be residential then were 8 institutional use and might want to come back 9 into residential use and might want to extend 10 some of that flexibility that you find in 11 5.28 to those cases. I think the subtext is 12 church properties or university properties 13 that are residential in nature, but have been 14 institutional use. Since they're 15 institutional use, the amount of units are 16 small and they would like to see more 17 flexibility to have more housing in those 18 cases. 19 20

That's what's going on in the Zoning world. And, again, we have agenda items on the 15th, they're pencilled in. There are

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folks who need extensions and so on. And just for everybody's information, again, as I think I noted last time, if you're interested in attending the Ordinance Committee meeting on these petitions, Thursday evening at five, the Council will be hearing public testimony on the 5.28 section of the Ordinance. And then at six o'clock they'll be hearing public comment on the Green Zoning. And on next Tuesday at five, that's May 11th, the Council's Ordinance Committee will be hearing the MXD Boston Properties petition.

And for those who are really interested in city affairs, this is budget time of year, so budget hearings again tomorrow morning at 9:30, that's the 5th. And again on May 13th also at 9:30. And those generally go most of the day. So we're very busy on many fronts, but especially with Zoning petitions right now, you know, coming from a lot of different places that will keep us all very busy for

1 the time being.

And I think that's most of the big stuff.

HUGH RUSSELL: Okay. Thank you.

The first public hearing on our agenda tonight is a City Council Zoning Petition relating to Section 20.70, the Flood Plain Overlay District.

essentially is a technical amendment to this article which was actually adopted in 1982, and there has been in the recent past a detailed study of the Mystic River Watershed which includes Cambridge's Alewife Brook and there has been a remapping and re-designation of the flood plain in that whole area, including in Cambridge. And the changes proposed here are simply to make appropriate reference to those new maps. And in taking the opportunity at the same time to make up dated references to some of our policy plans

which have been created or modified since 1982. And then one section makes special notification requirements essentially to state and federal agencies when there are changes to the relocation of a water course.

All of these changes have to be adopted by June 4th, by the City Council in order for the City to continue to comply with the federal flood plain requirements and to make property owners who are in the 100-year flood plain eligible for flood insurance. If we fail to do that by June 4th, we drop out of the program, and there's a process by which we then have to get back into it.

If you're interested, the map is over here produced by Public Works Department in some elegant colors which are hard to read, illustrates the change in the flood map.

HUGH RUSSELL: Could you point out the old boundary? Because that's very hard to see I think.

1 LES BARBER: The colored areas, the 2 pink is the new 100-year flood plain. now called the one percent flood plain. 3 4 blue is the new designated flood way, which 5 in the old map used to be just the river and 6 is now a much more extensive area. And that 7 area has more elaborate requirements with 8 regard to building in that area. The area 9 extent has actually increased, but the actual 10 flood level has gone down. And the increased 11 areas, mostly as a result of better and more 12 detailed knowledge about the topography. 13 The existing 100-year flood is 14 indicated in the hatched area which is here. 15 There are about 200 more properties included 16 in the 100-year flood plain now. 17 THOMAS ANNINGER: Could you locate 18 the streets on there so I can understand? 19 LES BARBER: Sure. 20 So this is Acorn Park, LIZA PADEN: 21 okay? Here is Concord Turnpike. Here's the

1	T station. Here's Cambridge Park Drive going
2	out this way. This is the railroad tracks
3	right of way here. This is coming down to
4	the Fawcett Street. This is Arlington. This
5	is Alewife Brook Parkway. See Grave Road,
6	Columbus Avenue, Weber Avenue and Rindge
7	Avenue is down here.
8	PAMELA WINTERS: Where there is the
9	Grey site?
10	LIZA PADEN: The WR Grey site is
11	right here. And here's the T stop right
12	here.
13	CHARLES STUDEN: Thank you, Liza.
14	Les, I have a question actually. I see
15	that the City Manager is recommending that
16	the City Council approve this amendment to
17	the Zoning Board and he says that it meets

the requirements of the national flood

insurance program regulations and that

failure to enact these regulations will

suspend Cambridge in participation in the

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1	national flood insurance program. What I'm
2	struggling with, I'm assuming there's very
3	little flexibility here, it is what it is. I
4	mean
5	LES BARBER: We are not arguing
6	about the flood plain. It has been adopted
7	by FEMA. There are procedures by which an
8	individual property owner can ask for their
9	property to be taken out, but the process by
10	which these maps have been created and
11	finally adopted, is passed, the city
12	participated in that process to the extent
13	that they were allowed. So we're not here to
14	argue about any of that on the map.
15	WILLIAM TIBBS: We saw some of that
16	in the process.
17	LES BARBER: We did.
18	WILLIAM TIBBS: We had an
19	opportunity to react.
20	LES BARBER: The significant point
21	is that if you have a federally black

1	mortgage, which probably would be most
2	mortgages in the country, and you can't get
3	flood insurance and you can't get the
4	mortgage. So there's a significant
5	consequence to not being eligible for the
6	flood insurance program.
7	So here essentially we're dealing
8	with technical matters, making the right
9	references to reflect the newly predated
10	maps.
11	CHARLES STUDEN: And again, the
12	requirements of the national flood insurance
13	program, which I assume have changed or have
14	been refined in some way?
15	LES BARBER: They may have. We
16	aren't changing an awful lot of the language
17	which we adopted in 1982. This has been
18	reviewed by the state and federal authorities
19	and they're perfectly happy with it.
20	CHARLES STUDEN: Thank you.
21	HUGH RUSSELL: Shall we go to the

public testimony portion of this hearing?

Who would like to speak? Steve? I'm assuming you wanted to speak since you submitted a detailed letter.

Kaiser, 191 Hamilton Street and I testified before the Ordinance Committee last Thursday. I was the only member of the public there and that may be the same tonight. We just had two very large floods, major impacts to Alewife. You would think the public would be riled, and apparently they're not. They seem to be quite satisfied, otherwise they would be turning out and wishing you to take action on maybe a stronger sort about flood plain zoning.

The way the Manager has stated his letter which is printed over there, I think you all have copies of it, doesn't say whether the city agrees with any of this or opposes any of it. It simply says we look at

1 the rules, we look at what we're being told 2 and we've got to do it. So it relates to the 3 question how much flexibility you have. 4 Clear application is in the vernacular in the 5 guns that you have, the Manager and the 6 Planning Board. As a citizen, I'm in a 7 little different situation. If I don't like 8 it, I can say so. If I do like it, I do. 9 the letter I wrote to this Board, I came up 10 with a rather unusual conclusion which is the 11 mapping is better, but the technical analysis 12 that goes into the study is severely 13 defective. It's not all or nothing. 14 some peculiar reason, I could explain it in 15 detail, but I won't of the analysis which 16 says oh, the flood level of the 100-year 17 flood is going to go down by seven inches. 18 That's what the model says. Totally lacking 19 in credibility in my book, particularly with 20 all the flooding impacts that we've had. 21 the time you take that, put it together, put

And

1 it on a map and draw it, draw it out, the 2 flood plain area actually is larger. 3 unless there's 200 more properties that are 4 included in the flood plain, you say how can 5 the flood plain get wider this way when the 6 100-year flood is going down? It's just a 7 quirk with the way FEMA works. And yet the 8 net result is better. Very peculiar. 9 maps are more accurate and more useful. 10 I think in this game if you can find something that's slightly better, that's the 11 12 direction you want to go in. So, I would 13 say, you know, that the maps are worth 14 approving, but the analysis is not. 15 that's a challenge for you to deal with. 16 I tried in my letter in four short paragraphs 17 why the analysis is bad, particularly because 18 of the flooding over the past 16 years and in 19 two paragraphs why the maps are better. 20 won't elaborate too much on them because my 21 time is limited as always. But the key thing

in here is I think there's some flaws in the 2 existing language in the Zoning which have 3 been carried over. And in particular, I 4 think it's 20.74 refers to the floodway. says oh, refer back to 20.73 which is also consistent. And in 20.73 there's no mention 7 of the word floodway. What they should have said was flood plain. And usually the floodway is only two-thirds of the area, typically two-thirds of the area of the flood plain. So I would urge that in 20.74 that 12 the word floodway be changed to flood plain. 13 And now you would have the two sections 14 consistent with each other.

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The other thing is a registered civil engineer's required to analyze to show there's no impact on the 100-year flood elevation, and he submits that to the Planning Board. There's no consequent finding by the Board that that is indeed what has happened in a legitimate conclusion. So

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I would urge that wording be put into the I believe it's 0.75 that would make section. that finding.

And just one other question, this analysis for flooding and the mapping includes only conditions as they're seen today. It includes no changes or improvements or alterations to the flood plain which could come from the Town of Winchester. Winchester wants to do major changes on that river which could have impacts on Alewife Brook. And the City of Cambridge wants to make changes in drainage at Alewife which would increase the flood levels at Alewife Brook. So both of them claim to be exempt because of public purpose, public health requirement. Just so long as everybody understands what those rules are. It's a rather unusual situation. And as my initial comment said, I do not see any great public dissatisfaction with the FEMA flooding

1	situation at the moment. Almost everybody
2	seems to be prepared to accept the maps and
3	any other they have. The primary concern I
4	think that most citizens have is I don't want
5	to be in the map of the flood plain. Okay?
6	It's a very personal thing.
7	PAMELA WINTERS: Thank you.
8	STEVE KAISER: Okay. Thank you.
9	HUGH RUSSELL: Thanks.
10	Does anyone else wish to be heard?
11	(No response).
12	HUGH RUSSELL: I would move that the
13	public testimony portion of the hearing be
14	closed.
15	I would ask, Les, if you considered the
16	bordering recommendations that Mr. Kaiser
17	made and whether that's something we can do?
18	We can recommend whether it's wise to do so?
19	Whether it would upset the apple cart in
20	terms of having the document that's been now
21	reviewed and approved by other people?

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I actually didn't catch LES BARBER: Steve's second recommendation, but with regard to the first one which he gave me a head's up on earlier today, I think the reference is appropriate, because what he was suggesting that in 20.74.3 where there's talk about demonstrating that encroachment on the floodway does not result in an increase in the flood levels. What they're referring to is encroachments such as described in Section 20.73 which is buildings, filling and the like. And I think the reference is appropriate and you don't have to change the matter.

I did, as I said, I didn't catch

Steve's second recommendation. I wouldn't —

this has been working for 30 years. It's

been reviewed by federal agencies. The

language essentially comes out of the federal

regulations certainly as they were in 1982.

And while there might be some virtue in

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1 refining the language, it seems to me it's 2 probably unwise to introduce anything that's 3 going to require further discussions by 4 people. And realizing that this is only one 5 of two processes, the other is before the 6 Conservation Commission, who has essentially 7 the same jurisdiction, and it was my hope 8 that we could get the Planning Board out of 9 this business, but that was thought not to be 10 wise. So we're still in the business. 11 we mostly depend on the Conservation 12 Commission to do the heavy lifting and the 13 technical analysis. 14 HUGH RUSSELL: Okay. Thank you. 15 Yes, Ted. 16 H. THEODORE COHEN: Les, with regard 17 to Steve's second point, which as I 18 understand it, is simply that we make a --19 that the Board in granting Special Permit

would conclude that the requirement of 70.43

was met which would, as I understand it, and

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1 70.43 we're requiring there be certification 2 and documentation from a professional 3 engineer demonstrating that there won't be 4 any increase in flood level during the 5 100-year storm. So what he proposes is we 6 simply make a finding. And it seems to me 7 that's duplicative because all we would be doing is saying, you know, we've received 8 9 this information and we make the finding 10 that, you know, that we've received it and 11 presumably we're not going to review it for 12 its accuracy unless there were a challenge to 13 it, at which case I think we might take that 14 into consideration. But I understand what 15 you're saying. It seems to me it's already 16 covered. 17 Yes, and we're LES BARBER:

LES BARBER: Yes, and we're perfectly free to make any findings that we feel appropriate at the time.

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THOMAS ANNINGER: Les, maybe you can just help me on this insurance point because

I'm a little confused by it. I'm in the flood plain and therefore I want to buy flood insurance. As a matter of fact, therefore, I must get flood insurance in order to get a mortgage. It is not just a simple matter of my going to my private insurer to ask them for flood insurance? LES BARBER: You do get it from private insurance. THOMAS ANNINGER: Where is this requirement that it be somehow in the

THOMAS ANNINGER: Where is this requirement that it be somehow in the Ordinance and in sync with federal mapping have to do with my getting private insurance? How do those things mesh? I don't get it.

LES BARBER: The Federal Government

I guess says we will not back a mortgage that
is for property that is located in a flood
plain as mapped by FEMA unless that mortgagee

--mortgagor/mortgagee holds the required
insurance. And then there's also a subsidy
from the Federal Government.

THOMAS ANNINGER: In the end this is federal insurance that we're talking about

required by the Federal Government and there is a subsidy for that in some part. And I'm not an expert on the insurance and how it actually works, but it's, it's a mandate of the Federal Government when they are insuring mortgages.

because they're backing private insurers.

H. THEODORE COHEN: I can talk about it a little bit. Essentially the Federal Government, when they adopted the firm maps and the whole flood insurance program is insuring coastal property is allowing there to be insurance for coastal property so people who live in Florida and the Gulf of Mexico and their condominiums can get insurance. And the only way you can get insurance is if you were in the federal program. And you can only be in the federal

program and you can only be in it if your community has adopted the federal maps. If we don't adopt the map, we can't be in the federal program. And then anybody who needs, who is in a flood plain as shown on the map, will be unable to get the insurance which they need in order to — for their own purposes, but also because their mortgaging bank will require it.

LES BARBER: It actually isn't all that cheap even if it is subsidized. Anyone can buy the insurance. You don't have to be in the flood plain to buy the insurance, but it's the only place where the purchase of the insurance is required in order to secure the mortgage.

HUGH RUSSELL: Ahmed.

AHMED NUR: You're not off the hook yet. Steve's first question with regard to the depth of the flood, 100-year flood, you know, spreading out now, the flood is not as

deep. Is he saying it's due to fill?

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LES BARBER: The explanation of the City Engineer is that there isn't -- there is a lowering by something like six inches of height of the flood as determined in 1982 and in 2005 or whenever they did the study. But the expansion of the area is not as a result of any change in flood level, but is a result of more detailed and more accurate topographic information. So there are areas that are thought to be higher in 1982 have now been determined to be lower and below the level of the flood. So they are now within the flood. It's a technical matter unrelated as explained by the City Engineer with regard to the amount of water that's flushing through the system.

AHMED NUR: Right. That makes sense. The bigger the area, the less depth.

LES BARBER: I have no idea what the relationship is.

1 AHMED NUR: Okay. 2 LES BARBER: If that is in fact the 3 case. 4 AHMED NUR: Okay. 5 WILLIAM TIBBS: What you're saying 6 we have a better idea of the land underneath. 7 LES BARBER: Yes, we now know that 8 Site A is at 8.2 feet rather than 8.7 feet 9 because of the topographic information 10 because of satellite photos and so forth is 11 more accurate. 12 HUGH RUSSELL: It seems to me that 13 at the level is reduced and the 14 responsibility of any given land owner to 15 deal with it is reduced by that same number 16 of inches, and so there will be less efforts 17 required to deal with the water as a result 18 of this new height. And I'm not going to 19 substitute my judgment on these matters for 20 the judgment of the FEMA, state or city 21 engineer, but I'm sympathetic to what Steve

1	is telling us, that there's a it doesn't
2	make sense. But since I'm not a civil
3	engineer specializing in this, I feel like it
4	has to make sense to me. What does make
5	sense is that we need to take action in the
6	city by the 4th of June. And I think
7	whatever else makes sense is what Les has
8	said, which is it's not broken so let's not
9	fix it except as we have to to change the
10	references. So I would love to stop talking
11	about this and go on to the next agenda item.
12	So I would make a motion to make a
13	recommendation to the City Council.
14	AHMED NUR: So moved.
15	HUGH RUSSELL: And what
16	recommendation what's your recommendation?
17	You can say yes, no, maybe or nothing.
18	STEVEN WINTER: You should say that
19	we're in accordance with the flood plain
20	mapping by FEMA, the new zone designations
21	and the updated reference to relevant

1	Massachusetts Regulations.
2	WILLIAM TIBBS: No, no, I think we
3	just have to recommend that the City Council
4	adopt the new zoning.
5	STEVEN WINTER: Okay. We can do
6	that, too.
7	WILLIAM TIBBS: I don't think we
8	have to comment on being in accordance with.
9	HUGH RUSSELL: You treat that as a
10	friendly amendment. Is there a second?
11	PAMELA WINTERS: Yes.
12	HUGH RUSSELL: Pam.
13	All those in favor in the
14	recommendation?
15	(Show of hands).
16	HUGH RUSSELL: Everyone votes in
17	favor. We can go on to the next piece of
18	business.
19	(Russell, Anninger, Tibbs, Winters,
20	Cohen, Nur, Winter, Studen.)
21	(A short recess was taken.)
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for your patience with my technological incompetence. I'm Debbie Horwitz, I'm with Goulston and Storrs and I'm here representing MIT. We're here asking for a modification to the Article 19 Special Permit that was issued for the Ashdown House graduate residences, generally known as, I think referenced in your decision, your prior decision is 235 Albany Street.

So in your packet, the first thing that you have is sort of a Google, it is not sort of — it is a Google map that shows the location of the property and the existing Ashdown House property. The real reason we're here, though, isn't related to Ashdown House, it's related to the property next-door which is known as 281 Albany Street which is also owned by MIT. That building is currently, and has been since the 1950's, improved, if you can call it improved, with a

two-story building that was originally built as a warehouse. It's been most recently used for office and lab purposes and is currently vacant. But for which MIT has entered into an agreement with a perspective tenant, also an office and lab tenant for which it needs to do certain improvements to the building at 281.

One of the improvements is relocating the loading dock. And that relocated loading dock, the existing building, as you'll see on the plan that you have on the Google plan that you have is right there, that little building there on the left. It's at the property line. So in order to move the loading dock over to the eastern side of the building, we have to put it onto property that is where the new Ashdown House is.

CHARLES STUDEN: I'm sorry, I'm very confused as to what you're talking about.

Can you go back to the Google map and point

1 to what we're talking about on the map? 2 MAUREEN MCCAFFREY: This is the 3 building that we're actually talking about here and that's the dormitory. You don't see 4 5 the circle driveway yet it was under 6 construction when Google took the photo. 7 That's helpful. CHARLES STUDEN: 8 Thank you. 9 ATTORNEY DEBORAH HORWITZ: Here you 10 can see the circle that was approved. 11 is space between 281 Albany on the left and 12 Ashdown House on the right, and that circle 13 driveway that was permitted, what was 14 approved in the Article 19 Special Permit for 15 Ashdown House. 16 WILLIAM TIBBS: Again, for clarity 17 the property line, even though the both 18 properties are owned by MIT, that's where the 19 property is right up against the building. 20 ATTORNEY DEBORAH HORWITZ: Right. 21 Up against the building. I may be a few feet

off in places you can see a little bit. So that's the existing. That's what this Board previously approved.

This is the plan view what we were talking about. If you remember back here, this area is currently — there's a little bit of driveway on it and there is some grass. And what we're proposing is to take an access drive to the new loading dock here, to put the new loading dock here, and do some replacement additional landscaping. And this, again, as you can see, is on — this all is on the Ashdown House parcel.

This is it in site plan view so you can see where the drive comes off of the existing drive. Can you see the loading dock. You can see the new trees and landscaping that's proposed and also here.

And this is a rendering of the view from Ashdown House looking toward the 281 building as it's renovated with the loading

dock back behind those trees.

Let me just back up a minute so you see this area here is already used for loading for the Ashdown House property. So it would be used for exactly the same purposes for the 281 parcel, not creating any traffic conflicts or any conflicts with, you know, the day—to—day use of the Ashdown House parcel. And it's on the area that's on the other side of the driveway from Ashdown House and one that really is currently used by the residence at Ashdown House.

So, as we said in our application, the changes to the Special Permit really involve a slight reduction in the open space on Ashdown House and the additional loading dock use. The slight reduction still leaves open space on the Ashdown House parcel at about 49 percent. So well over anything that would be required. And it doesn't change any of the findings that this Board made about the

1	Ashdown House Special Permit in terms of
2	traffic impacts or other impacts on the city
3	or on the residents because it's the same
4	use.
5	CHARLES STUDEN: It does, however,
6	result in a reduction of parking from 10 to 8
7	cars; is that not right?
8	ATTORNEY DEBORAH HORWITZ: It does
9	not. We're not touching any of the existing
10	parking on the Ashdown House parcel.
11	CHARLES STUDEN: If I look at the
12	maps, the existing map shows P.1 through 10.
13	And the proposed shows parking P through 8.
14	ATTORNEY DEBORAH HORWITZ: Yes, it
15	does. And I all I can tell you is that
16	it's my understanding that they haven't
17	that they haven't actually labelled those
18	spaces, but that's generally what they park
19	there today is, you know, up to eight cars.
20	So we're not reducing their existing parking
21	use even though additional spaces were

1 permitted.

CHARLES STUDEN: There was no zoning requirement that there be 10 spaces in that location?

ATTORNEY DEBORAH HORWITZ: They're over their requirement for — and actually there probably is anyway, so they're over their requirement for this use.

WILLIAM TIBBS: I just want to follow up on that. It could be the graphics that you're using, but the — in the Ashdown side of the drawing is just very different than the Ashdown side of the drawing that we're doing. I understand you're focusing on the loading dock, but I want to make sure that this diagram does not describe the description. Because if you look at what appears to be the curb cuts, it's smaller than what's shown on the other plans. I just want to make sure that you're clear about what you said, which is we're not making any

1	changes,	but	it	looks	like	changes	have	been	
2.	made from	n at	lea	ast tha	at dia	agram.			

ATTORNEY DEBORAH HORWITZ: I think what happened honestly, and you guys heard this story before, they're both owned by MIT, the Ashdown House is owned and operated by the side of the house that's the MIT institution, and the 281 Albany is owned by MITIMCo which is the investment arm. my understanding, because we of course noticed some very obvious things there, like the shape of the green space in the middle, is that during the process of going from this, which is what's approved, to this, which is what really exists today. just done in conversations with ISD and DPW and the fire department as they progressed.

MAUREEN MCCAFFREY: Dennis is mentioning as well as a concern for bicycle racks there's a bicycle racks.

DENNIS COLLINS: There's bicycle

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1	racks.
2	ATTORNEY DEBORAH HORWITZ: Right,
3	Dennis is with MIT facilities?
4	DENNIS COLLINS: Housing.
5	ATTORNEY DEBORAH HORWITZ: Housing.
6	DENNIS COLLINS: Additional bike
7	racks was requested and additional bike racks
8	was changed.
9	HUGH RUSSELL: Dennis, could you
10	give your name to the for the record.
11	DENNIS COLLINS: Dennis Collins, I'm
12	the director of housing. C-o-l-l-i-n-s.
13	HUGH RUSSELL: Are there more
14	questions from the Board or shall we go to
15	public testimony?
16	CHARLES STUDEN: I just had one
17	other. Could you describe the nature of the
18	servicing for the new building that you're
19	creating this loading dock for, and as it's
20	distinct from the loading that goes on from
21	the Ashdown property? I assume the Ashdown

1	property is primarily what, is that the food
2	service?
3	ATTORNEY DEBORAH HORWITZ: There is
4	some food service. As we understand it,
5	there are one to two big truck deliveries of
6	furniture and equipment a year probably
7	replacing common area stuff, and then high
8	season students moving in and students moving
9	out, there are three or four a day. That's
10	existing use. And the proposed use would be
11	daily office and lab use.
12	MAUREEN MCCAFFREY: One delivery a
13	day.
14	CHARLES STUDEN: That's what I was
15	getting at, thank you. The frequency of the
16	servicing the potential for conflicts and
17	you've looked at that and there is none.
18	HUGH RUSSELL: Any other questions?
19	Is there a sign-up sheet?
20	The first name on the list is Terry
21	Orlando. Please come forward and give your

1	name	and	addr	ess	and	speak	in	the	microphor	ne
2	and v	you l	nave	thre	e mi	nutes				

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TERRY ORLANDO: I'm Terry Orlando. I live at 235 Albany Street. I'm a professor at MIT and I'm the house master in Ashdown I am in the faculty and residence House. there. And I'm here to represent the residence of Ashdown House and I wanted to thank the City of Cambridge for informing us and the residents of the proposed changes at 281 Albany. And with the submission of the loading dock, this is terms to the agreement. This was an agreement that was worked out with the students basically, and facilities concerning times of deliveries and, you know, small items like that. And it's going to be included with the easement as registered with the county. And we have no objections to the proposed changes.

HUGH RUSSELL: Okay. Thank you.

Does anyone else wish to be heard?

I have

1 CHARLIE MARQUARDT: I just had a 2 quick question. Charlie Marquardt 3 M-a-r-q-u-a-r-d-t, 10 Rogers Street. 4 the transition of use to bringing in that one 5 delivery, have the students or the city 6 covered the fact that I believe that delivery 7 is going to be compressed back and it has 8 some unique potential hazards? Having had a 9 tank follow me, it sort of becomes a well 10 south out projectile going in whatever 11 direction it wants. And that's a new use 12 going into that building in a close proximity 13 to a lot of students. That's it, thank you. 14 ATTORNEY DEBORAH HORWITZ: 15 two, maybe more than two, but a couple things 16 off the top of my head. 17 One is that the loading is actually 18 behind that screen wall, so hopefully that 19 won't happen. I understand that stuff happens, Charlie. And also just to, 20 21 remember, we're not here to permit 281.

1 We've got ISD and we're working with ISD, 2 DPW, Traffic right now to make sure that we're covering everything on the 281 3 4 building. We just needed to deal with 5 whether we were going to get this amendment 6 to deal with the loading dock before even 7 solving those other issues. 8 HUGH RUSSELL: Thank you. 9 Does anyone else wish to be heard? 10 (No response). 11 HUGH RUSSELL: I see no one. 12 shall we close the hearing for oral testimony 13 and leave it open for written before we make 14 a decision? Which might actually be 15 something we might move to immediately. 16 anyone want to opine on this? 17 WILLIAM TIBBS: Yes. Since this is 18 a Major Amendment to the Ashdown Special 19 Permit, I just want to say personally I have 20 no particular problem with the actual request 21 that's being made, but I just want to say for

1 the record that I have a big problem with the 2 way information is presented. I found it 3 very hard to understand when I got it. So I 4 literally had to wait for you to explain it 5 to me, because what I saw was not at all 6 helpful. And to have these two diagrams, 7 this is what we approved and this is what 8 you're showing without making -- telling how 9 the transition from one to the other 10 happened, it makes it even more difficult to 11 understand. So I wasn't sure if in making 12 this change you were making all these other 13 changes, too. So I just think that -- I 14 quess I expect better of my alma mater MIT. 15 And just explaining it, this diagram looks 16 very different than this diagram. 17 typically we expect to see this diagram and the changes, and then obviously the changes 18 19 occur during construction which you did explain. But even then you said it in a way 20 21 with not a lot of focus of what happened as

1	opposed to what I say or I wonder. So, as I
2	said, I don't have a real problem with the
3	actual request that you're making from my
4	perspective, but I just had a hard time
5	sorting out the driveway's bigger. And
6	the reason why I say that is in approving
7	this, there were things on there, there's
8	distances, there are areas, there are
9	radiuses. I see things that say transitions.
10	And if all that stuff changed for good
11	reason, that's okay. But I think that and
12	just focusing on solving this problem, I feel
13	as a Planning Board member you didn't really
14	take the effort to just take us from here to
15	I think just a simple diagram that says
16	here's what we have existing. This is what
17	you approved. This is existing. You'll
18	notice some changes from that that was all
19	okay, and now this is what we're requesting.
20	And I just feel that
21	ATTORNEY DEBORAH HORWITZ: You're

absolutely right. You're absolutely right.

We apologize for that. I'll take the

responsibility for that. I think for

whatever reason we just got caught up in

knowing too much and not getting everybody

6 else from point A to point B. And so I

7 apologize for that.

HUGH RUSSELL: Are there other discussion? Comments?

AHMED NUR: I think a little different take on the -- I think that we're here probably just dealing with the loading dock and that's why the diagram is not concentrating outside of the loading dock. Having said that, I'm having a hard time thinking about the loading dock without the consideration of the traffic impact, the direction of traffic flow, whether it's Waverly Street is where the traffic is coming in and so on and so forth. You know, personally I just need a little more

1	information to consider whether I'm for or
2	against what's in front of us without knowing
3	I'm not sure exactly if this is going to
4	Waverly Street. Where's the traffic coming
5	from? So on and so forth.
6	ATTORNEY DEBORAH HORWITZ: It's
7	actually Albany Street. And it's one, the
8	traffic impact is one truck a day because
9	this is not gonna be the main entrance or the
10	parking for the tenants of 281. It's only
11	loading. So parking is likely to be on the
12	other side. At least in part on the this
13	is the 281 building, this is that drive that
14	we're talking about now. And parking is
15	likely to be at least in part over here.
16	AHMED NUR: I'm sorry, did I say
17	parking? I meant traffic impact coming to
18	the loading dock.
19	ATTORNEY DEBORAH HORWITZ: One truck
20	a day.
21	AHMED NUR: One truck a day. Okay.

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MAUREEN MCCAFFREY:

It's important

to know that the loading dock is currently on

Waverly Street.

HUGH RUSSELL: I recollect that

5 Waverly Street isn't actually continuous.

It's pretty informal.

Yes, Ted.

Well, I just H. THEODORE COHEN: wanted to comment. I was not familiar with Ashdown House at all until I went and took a look at it and saw it's quite lovely and it has quite lovely open space. And then you get to the end where the loading dock is and it's a pretty undistinguished space with 281 next to it. It's a pretty undistinguished building. And so I think improving the building has to be a benefit to all people who are in Ashdown House. And then Albany Street and Waverly come together in some strange almost dead end and one way that basically have to turn around and go back out

to Albany Street. And so if really, if we're talking, you know, one, maybe two, maybe half dozen trucks a day, I can't imagine the traffic will be any issue. And I based on what the space looks like now, if we end up with something that looks like what we have proposed, I think it will be an improvement over what there is now and certainly not a detriment, and so I have no problems with it.

HUGH RUSSELL: Steve.

must say I'm also -- I'm very confused with the way the information was presented and I'm never one reluctant to say that I'm still confused. And there's still pieces that I just don't get about this. So what I'd like to ask my colleagues is, do we see a reduction of the green space based on these dimensions that we have here?

HUGH RUSSELL: There's a modest reduction.

1 STEVEN WINTER: The one percent. 2 did read the text. But are these drawings 3 done in scale, is that what's going on? 4 CHARLES STUDEN: They're not in 5 scale. They're different scales. They're different 6 HUGH RUSSELL: 7 scales. With my Harvard training, I didn't 8 notice that. 9 STEVEN WINTER: I'm just -- you 10 know, I'm happy to move with the wisdom of 11 the group having done that before, but I do 12 want to say very clearly that this is a very 13 confusing batch of information and not 14 appropriate for decisions that I want to 15 make. HUGH RUSSELL: Well, I think that 16 17 the characterization of what's going on is 18 actually quite accurate, because there's a 19 very small change. And discussed with 20 Ashdown House there are conditions that have 21 been set up about the operation of this that

were minimized, the impact to Ashdown House.

And it will be a somewhat improvement to an

area simply because I think it's being

Just don't focus in on the drawings which are confusing.

tentative. And I think all of that's clear.

And I also think that there's some wonderful things happening down at this part of town beginning with Ashdown and beginning with filling in with green space. I know that there's still some social services stuff that goes on down there. This is a really interesting part of town with a lot of interesting uses. And I just want to be very careful with what we do with it.

william Tibbs: I just want to emphasize it's not about the graphics. This is an Amendment to create this thing. So typically what people do is they come and tell us here is what you approved and there

1 was an open space requirement, and you'll 2 notice the changes we're making are not 3 affecting that. And we had X number of 4 parking spaces. You might see that there are 5 two lists, but, you know, we were over our 6 quota and we're under it now. And oh, by the 7 way, you might notice that there are some 8 changes from what you approved and some of 9 those changes were affected. And so I think 10 it's not just about the graphics, it's really 11 about the information so that we know what 12 the change is. What I understand now from I 13 think, I hope, based on the testimony here, I 14 understand the change, as I said earlier, I 15 don't have a problem with what you're 16 requesting, but I want to be true to our This is a Major Amendment to 17 process. something we approved before, so we just need 18 19 to know what the change is. And if your 20 information shows changes that may not be 21 pertinent to the specific request, we just

1	need to have a clear understanding of what
2	those changes are. And it helps us so we
3	don't have to go back and say was there
4	were they at the minimum of the open space?
5	Or is your slight reduction still okay? I
6	noticed there's less parking. Is that okay?
7	I noticed that the whole configuration of the
8	drive there, is that okay? Those are all
9	things that are changes, some are very valid.
10	This isn't just a thing about the graphics.
11	It's really about us trying to get that
12	information.
13	ATTORNEY DEBORAH HORWITZ: I hear
14	you.
15	HUGH RUSSELL: Would someone like to
16	make a motion on this case?
17	WILLIAM TIBBS: In light of my
18	concerns, I'll be happy to make a motion.
19	And that is that I make a motion that we
20	approve the Major Amendment requested. I
21	don't know if I need to do we have to go

1	back into the various criteria?
2	HUGH RUSSELL: We go and we look at
3	all the findings. We find that those
4	findings have to be remade because of this
5	I actually did that before the meeting. And
6	the case where we might find the findings
7	change, then we have to go in and say well,
8	that situation's different. But there's
9	three pages of findings in our decision. And
10	my reading is that they can still apply to
11	what's going to happen with this change and
12	that was also represented to us by
13	Ms. Horwitz. So I think our decision
14	should
15	WILLIAM TIBBS: Then I move that we
16	approve the Major Amendment and we feel that
17	the findings from the previous approval still
18	exist.
19	HUGH RUSSELL: Is there a second?
20	H. THEODORE COHEN: Here.
21	HUGH RUSSELL: Ted. Discussion?

1 On the motion, all in favor? And it's 2 a unanimous vote. 3 (Russell, Anninger, Tibbs, Winters, 4 Cohen, Nur, Winter, Studen.) 5 HUGH RUSSELL: Okay, we'll take a 6 break now and pick up as soon after 8:30 as 7 we can. 8 (A short recess was taken.) 9 10 HUGH RUSSELL: Okay, we're ready to 11 proceed now. The case before us is a Major 12 Amendment No. 4, Planning Board Case No. 38 13 for One Canal Park. And this is a PUD plan, 14 so that we had a hearing on this some months 15 ago. We raised, I believe, seven questions 16 that needed to be addressed. Now the 17 Petitioner's back for the final hearing and 18 they will tell us what they've done in the 19 last months. 20 ATTORNEY KATHERINE BACHMAN: 21 you very much, Mr. Chairman, members of the

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Board, members of the public. We have come to us this evening, my name is Kathy Bachman. I'm a lawyer with offices at 60 State Street and I'm glad to be back before you on this lovely spring evening. We were last here on a cold January night and I went over where we were of course at One Canal Place which is on the Lechmere Canal immediately adjacent to the Galleria Mall. We reviewed with you our application which was to request that a portion of the first floor of the building be -- allowed to be used for office use for a period of 20 years, and that the balance be allowed to be used for office, of course, retail if available, but office use without limitation as to time. And also relief from a corresponding window treatment review provision in the 2002 relief that allowed office use on the first floor.

Just to do a very quick recap of the visual. Remember One Canal Park was

developed as part of the overall Lechmere

Canal plan. Now adjacent to over a million

square feet of retail space immediately

adjacent to the building in a setting with

retail across the way, Two Canal Park. This

building only has a little back space here,

otherwise has office use on the first floor.

And so that's the context of where we are,

overall master plan of retail focussed at the

Galleria next-door.

This is the first floor plan, and I'll leave this up here, where we had — our application asked that this be reserved for future use as the neighborhood changes for possible retail, and that the balance of this space be allowed to have offices one of the alternative uses. So that's where we left off.

And when we were last here, the general category of concerns fell within the first and foremost, the need to meet with the

community, which is something we had not done 1 2 and apologized for. Had not understood about 3 the interest of the community, but we have 4 done so since that time. A very clear message from the Board about the need to make 6 a real effort at marketing, taking into 7 account the increased residential development 8 in the area as well as the community's interest and encouraging local retail and restaurant business alternatives. And also 11 the need to have a consideration of how the 12 building can be a more welcoming presence as 13 a gateway site in the First Street corridor. 14 And I think many of the -- there were many 15 sub- questions to that but those were the 16 general categories.

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So at this point I'd like to introduce John Connelly who is director of retail leasing at Equity Office Properties for their Boston area office. He was not able to attend the January hearing, but both because

1	of his position at the company and because we
2	wanted to bring his experience to you, he's
3	here tonight, as well as Sean Gilday a retail
4	commercial broker with over 20 years of
5	experience from the Dartmouth Group who has
6	worked not only for Equity Office but for
7	many other clients in Cambridge as well as
8	for local retail and restaurant tenancies as
9	well as others. So we have worked hard on a
10	variety of things that John will now share
11	with you and appreciate the opportunity to be
12	heard by you again. John.
13	HUGH RUSSELL: Before John gets up I
14	have one matter I should have started with
15	which is for the record, there are only six
16	members here who can vote on this case.
17	Charles wasn't part of the original hearing.
18	Is that agreeable to you?
19	ATTORNEY KATHERINE BACHMAN: We
20	accept that at this point, yes, thank you.
21	HUGH RUSSELL: Proceed.

1 ATTORNEY KATHERINE BACHMAN: Thank

2 you. John Connelly.

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JOHN CONNELLY: Good evening. you very much for hearing me tonight. Kathy said, I was unable to attend the last meeting but, you know, she informed me of some of the concerns that were brought to our attention that night. And unfortunately the person who did represent Equity that night wasn't really up to speed on all of the efforts that we made to attempt to rent the ground floor space to retailers. So a few of the criticisms that I've heard over the last few months are, you know, one, that Equity Office is trying to charge too much rent and that's one of the reasons why the space hasn't been leased. Another criticism has been the fact that Equity Office isn't trying very hard, you know, just not putting in the effort to try to find a retail tenant. I'd like to address that as well. And one other

matter was just also the fact that I believe that Equity Office was not a good neighbor and member of the community, which, again, I'd like to address as well as we go on.

So, the first thing that — and I just wanted to mention was Sean Gilday who again was not here last time, has been working on this property for us for about two and a half years. He has been working on the space when the East Cambridge Savings Bank vacated almost two years ago now. He's been working on it continuously since that time. And I will let him talk about his biography and his experience when he comes up.

But in the meantime one of the things
that we did do is Kathy Bachman and I met
with members of the East Cambridge Planning
Team to get some input from them. Certainly
trying to get some ideas from them as well,
because we had been racking our brain to find
a retailer to take that space that the bank

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had vacated. And we certainly got some good feedback and some ideas that we had followed up on and I will let Sean talk about the retail that we followed up on.

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We also met with the Community Development Department staff and got some input from them. And then we've hired a number of consultants to assist us as well. And those consultants assisted us in studying, you know, the current uses along the First Street corridor; you know, myself, Sean, the consultants, we've all made numerous visits at many different times of the day, at many different days of the week, different types of weather, just to sort of understand something that, you know, that I think people in the neighborhood feel that we were missing but we just couldn't, we just couldn't understand ourselves. The fact that you know that there just was not a lot of demand for retailers to lease the space.

we, really spent a lot of time besides just 1 2 the records of just sitting out there 3 watching people. What do people do? Where 4 are they going? Where are they coming from? 5 Do they have bags in their hands? What time 6 are they -- what time of the day is busy? 7 What time of the day is it not busy? What 8 are the patterns of traffic that they're 9 going through? Because there are many 10 different streets, different ways that 11 someone can get, you know, can take a left, 12 take a right, go around our building to get 13 into the mall, etcetera. So we watched all 14 those traffic patterns. I had a couple of 15 meetings with the manager of the Galleria 16 Mall because really they're the dominant 17 retailer in the market. If anyone knows the 18 retail market in East Cambridge, it would be 19 the folks at the Galleria Mall. And, you 20 know, I also wanted to confirm something that 21 10 million people a year visit the mall which

1 to me was an astounding figure. But he 2 confirmed that. But of the 10 million, a 3 majority of the people that are going to the 4 mall buying things are driving there. 5 it's sort of destination where they're 6 pulling into the garage, they go in and go 7 shopping, they're leaving the garage. They're not getting out and leaving the mall 8 9 and walking around, which is an issue for us 10 because we don't have parking. And we really 11 need people to exit the mall and walk around. 12 And the folks that we watched that were 13 walking around, they were going to the mall, coming from the, you know, going to the mall, 14 15 leaving the mall, they were on a, you know, 16 on a mission. They were on a destination. 17 They were not making stops in between. 18 they went to the mall, they went to the mall 19 and they went to the mall they directly left 20 the mall. 21 We also talked to the original

developer who developed a building, put in
the East Cambridge Savings Bank, and I found
out that he was a member of the East
Cambridge Savings Bank Board which I think
helped him convince them that this could be a
good location, give it a shot, and he signed
them up for 20 years. Unfortunately I don't
have any relationships like that with any
local banks nor does anyone else at Equity.

We also read the study about the East
Cambridge Planning Team consultant Michael
Burne. And really Michael was emphasizing
that, you know, Third Street was probably the
area that would be most receptive to
successful retail. And he had cited that
there was a saturation of the market due to
the Galleria retail business which is about a
million square feet. I think the other thing
that we sort of, that we heard about quite a
bit is that Alexandria is doing a terrific
job in the permitting of their project and

So

1 they were going to have about 70,000 square 2 feet of retail, including their project, but 3 the overall project is about 1.3 million square feet. So you know that's somewhere in 4 5 the range of five percent of the project. 6 certainly when we have 1.3 million square 7 feet of office and residential, you know, 8 you're generating some of your own demand 9 right there. So certainly five percent of 10 the project is probably not too much, you 11 In the meantime our particular project 12 is, you know, only 100,000 feet. And at this 13 point we -- we're required to have about 14 20,000 square feet of retail. So about 20 15 percent of the project. So, certainly our 16 project alone can't generate the type of 17 demand to satisfy our retail. And then the other thing I really 18 19

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looked at was the, you know, what our company does, you know, involving in the City of Cambridge. And certainly our property

managers are involved in a number of local charities, and also a number of local groups.

3 And those things are -- we are a member of

4 the Charles River Conservancy contributor.

We're contributor to the East End House. We

6 also contribute to the maintenance of the

7 Lechmere Canal Park which we know is a really

great asset for the area. We also recently,

9 at the recommendation of some members of the

10 East Cambridge Planning Team joined the East

Cambridge Business Association which we have

done. And then we also sponsor a little

13 league team in East Cambridge.

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Another thing that was sort of brought up that we explored as well was the fact that there's a colonnade, you know, underneath the property on the ground floor which unfortunately inhibits a little bit of visibility from the street. And so one of the things that we studied was bringing that all the way out to the street, of how much

would that cost? You know, would that make a big improvement? We think that would make somewhat of an improvement, but the cost to add a couple thousand square feet was over a million dollars. So it was really cost-prohibitive. So in addition it was — Mr. Gilday will get into some of the other challenges in order to attract retailers. That's not the only issue that we have at this site. So it was cost-prohibitive but it also wasn't going to solve every problem.

The other thing that, you know, we also did is we engaged an architectural consultant called Neoscape to assist us in coming up with some ideas to make the building a little more welcoming, especially at night. One of the things that people had pointed out to us which, you know, I do agree with, is that at night that area can be a little dark, a little foreboding so we have rendered up, and we will show you later some ideas that we had

to brighten that up especially at night and also to make it a little more engaging. And then I guess at this point what I'd like to do is introduce Sean Gilday and have Sean go through really the steps that he's taken over the last 18 to 24 months to try and attract a tenant and the type of feedback that he's gotten. And also his experience in Cambridge, you know, areas that he's found successful and some challenges that he's mentioned here. Thank you.

SEAN GILDAY: Good evening everyone.

My company is the Dartmouth Company. I've owned the company for almost 20 years. I'm the president. We have offices in Boston and Greenwich, Connecticut and Albany, New York.

And when I hear that we've been doing it for two years, my first thought is well, these guys aren't really good at what they're doing. That's what I would be thinking initially. I can tell you that we have put

1 in a full effort into this project. 2 represent a lot of national tenants like 3 Barnes and Noble, Crate and Barrel. 4 represent Target and Whole Foods. So we do a 5 lot of big tenant work all over New England 6 and upstate New York. But we also represent 7 a lot of smaller tenants, more regional 8 tenants like Summer Shack, like the Lyons 9 We have Panera Bread. We know a lot Group. 10 of restaurants like Kenny Orange. We're 11 friendly with a lot of chefs in the City of 12 Boston, and worked on a number of different 13 properties for landlords in Cambridge and in Boston. And particularly in Cambridge we've 14 15 represented the Polandis (phonetic) in 16 Harvard Square. We represented One Kendall 17 Square. We just signed a lease over there 18 with Friendly Toast. We put in the Irish pub 19 over there. And we worked for MIT. We put 20 in Polcari's over there. And we put in 21 Quiznos and Citibank. We have a number of

1 different tenants that we worked with in 2 Central Square and Porter Square. I think we 3 know the city pretty well. And it's not as 4 if we like doing Barnes and Noble 5 transactions because they're obviously pretty 6 profitable, but we work with a lot of small 7 tenants and a lot of regional tenants. And 8 in particular on this property when Equity 9 Office asked us to pay a lot of attention to 10 it, we did. Because we get paid if we make 11 something happen. If something doesn't 12 happen, we don't make any money. So all we 13 do, 95 percent of what we do is retail 14 related. And we have probably 25 people in 15 our office who do that. So we have a lot of 16 incentive to get stuff done. And so I took 17 this project and I thought, John had made it 18 clear to me that this is something that we 19 really need to get done.

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So I went over to the area, which I had been to many, many times. And I thought that

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if I lived here, I would want life, too. would want some action. I would some retail activity. I would want that because you want some life where you live. But the consensus was overwhelming from the tenants that we spoken to, there's just not enough foot traffic there. It's an issue. And I took the time to go talk to a lot of the local retailers. I talked to the owner of David Shoes who's been there since 1959, not him in particular, the store has been there since 1959. A guy named Bobby. He said when it was Lechmere and there was a big open air lot, the courthouse was open, lotus was happening, people were going and things were happening, it was alive, there was on street parking. When the mall came in, that sucked some of the life away from the pedestrian activity. And there's a consensus that and there's a feeling I think from customers that it's not an easy place to go park, get out of

1 your car and -- and David survives I think 2 because they have a parking lot and Sherwin 3 Williams is the same story. But I know the 4 perception in that area, because we talked to 5 a lot of people in the area, it's a tough 6 place because you can't park and there's no 7 easy access. Even though there are a number 8 of people coming from the subway, from 9 Lechmere, there's not enough of them. 10 retailers have this herd mentality. They 11 want to go where the successful retailers 12 are. And in that particular area, I went in 13 and I talked to the people from Finagle A Bagel and they said business is not so good. 14 15 It's okay, it's not horrible, but it's not 16 great. And I talked to the people in 17 Cambridge who do this type of leasing as 18 well. Annette Bourne from Urban Properties. 19 Richard Diamond who maybe some of you know 20 who knows Cambridge better than anybody. 21 people from Twining Properties that do work

1 over in Kendall Square. The message again 2 was that's just a tough place. There's not a 3 place where there's a lot of pedestrian 4 traffic and not a place where there's a lot 5 of vehicular traffic. Most of the traffic is 6 on the other side of the mall. And so you're 7 not getting that kind of exposure to 8 pedestrians and to cars that you'd want to 9 get. And I've worked with Equity Office on a lot of different properties, and I -- they've 10 11 always been reasonable. I really don't think 12 they're trying to pull a fast one here. They 13 would be happy if it was retail space. 14 doesn't matter to them. It brings the 15 building alive. It kind of creates some kind 16 of activity. It's not a negative thing to 17 have retail. Personally obviously I'm bias 18 because that's how we make a living, but it's 19 -- it's the property that I spent a lot of 20 time walking around and driving around. 21 was there on rainy days. I was there at

night. I was there tonight, the sun was going down, the waterfall thing was going, and the place looked great. It looked beautiful. But there was nobody walking around there. So, I've been doing this a long time, over 20 years, and we've dealt with every imaginable kind of tenant in that period of time. And if we can come up with a retail tenant, we would do it. We would want to put them in there. But to get someone to go there, it's like they're in the vanguard of a retail kind of movement, and they -retailers, they think like lemmings. herd mentality. And we've met with the Gap before. And what's your strategy? strategy is we go where the Limited is. And I'm working with a tenant now called Tiddly Audio which is started by Tom DeVesto, people from Cambridge Soundworks. I don't know if you've heard from them. He's got a little company. He's got a thousand foot concept.

1 He wants to roll it out over the country. 2 He's got an internet following. He's got \$50 3 million in sales. He wants to establish a 4 retail store and he wants to be where there's 5 an Apple store. So in particular we 6 contacted the people from New England 7 Development who we're quite friendly with. 8 Talked to Carol Carbonaro who I've known for 9 a long time. And she said look it, that 10 Apple store does \$39 million. It used to do 11 50 million until the store on Boylston opened 12 up. That's a huge store. That's a huge 13 volume. And so I got Tom DeVesto to look at 14 the space. I won't say what he said to me. 15 No way would I go out there. What are you 16 talking about? They have to be in the mall 17 or they have to be in Harvard Square or 18 Central Square or on Boylston Street or they 19 have to be on Newbury Street. They have to 20 be where the action is and they're not going 21 to go to an area unless there's some

1 compelling kind of reason. And again, I'm 2 quite sympathetic to the group there. 3 Because I would like to have nice stuff where 4 I live. But I live in too small a town, so 5 tenants don't want to go there. So you can't 6 twist their arm has been my experience. 7 There's this notion if you made it cheap enough they would go. Well, the last year's 8 9 been a horrible year in retail as I'm sure 10 you all know, and we represent Barnes and 11 Noble. And we've had a number of landlords 12 say look it, I'll build them a store. 13 give it to them for percentage rent only. No 14 rent. I just need to get that tenant in my 15 shopping center because I'm going to lose 16 these other tenants. We couldn't get them to 17 go into a store that was essentially rent 18 free, because there's more to it than opening 19 the store, there's operating the store, 20 hiring people and then is there a profit at 21 the end of the day? And I truly feel like if

1 this is the space you can't give it away.

When I was talking to Annette Bourne about

3 the space beside Finagle a Bagel, she said,

4 you know, it's been empty a year. She

5 couldn't get anybody to look at it. And it's

6 right near at the entrance to Lechmere. It's

7 pretty well located in a sense. She can't

get anybody to go there.

I talked to a number of different people who kind of knew the area and said yeah, it's tough. It's tough. No on street parking, not a lot of pedestrian traffic, not a lot of synergistic retail. There's not a lot of impetus to get people to want to go there to spend money. That's the reality of it. And, you know, I was thinking last night I went to the Bruins game, and I was walking out and I looked and I saw this building at the corner of North Washington Street and Causeway Street and it's empty. And it was owned by Intercontinental and the Polanski

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Brothers and they said, can you help us do this? And I said absolutely. We tried for another two years, another failure I guess it was. We couldn't get it done. I said, look it, Peter, I can't get anybody to go there. This was seven years ago. Six years ago, excuse me. It was six years ago.

And so I went to the Bruins game last night, I walked out, and the same space is sitting there. It's empty. It's never been leased because it's got the same, I think it's the same phenomenon. You would think because there's millions of people going into the Boston Garden or whatever they're calling it these days, TD Garden, there would be this energy around this space. They can't give it away because retailers have a certain perception of what will work and what won't work. And that particular property is just lying fallow there. They can't give it away. And it made me feel a little bit better

because we didn't get it done, but nobody
else has been able to get it done. They've

4 lease it in the interim.

So, I think that there's a lot of -it's very analogous to this situation. You
would say wait a minute, there's a million
square feet and all those other retailers.
There's a million people going to North
Station. Why wouldn't it work? It just
doesn't. It's not a bad thing, it's just
sort of a market reality. And I would love
to try and come up with somebody -- but we've
given it an honest effort I can tell you and
we just haven't been able to. Thank you.

had two or three other companies trying to

JOHN CONNELLY: I'm just going to conclude now. One of the criticisms is that people have said we're only going after national retailers, and certainly Sean has gotten across, he's talked to everybody, and

Thank you.

HUGH RUSSELL:

I think, you know, just to go back to the Equity Office is charging too much rent, just to quickly talk about the East Cambridge Savings Bank, we sent the proposal back to them, you know, in 2007 when the market was much better. It was a market proposal and they just never responded and they closed the bank down. So, you know, usually what happens is you send a proposal, the tenant gives you a counteroffer, you try to work out deal. We sent a proposal, they never responded and that was the end of it. And since that day it's been vacant.

And the other thing I just wanted to mention is the last two weeks that I've worked on the retail side where two local restaurants, one is called Pasta Beach they're going to Rowe's Wharf. It's a husband and wife, they have a restaurant in Newport and they're opening a restaurant up here. And, you know, it's a small, two

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people, it's not a big chain. And, you know, one of the things we did to work with them to get them into that space. Again, that's another challenging space, because it's got the green way on one side, you know. Again there's a lot of people walking around the green way, but there's not a lot of people buying things. The space had been vacant for about a year. And what we did for them they at least engaged us. We sent them a proposal. They countered us. We worked with them. We ended up giving them nine months at half rent to get them started. They're under construction now. They'll open in July. And they'll have half rent basically from July to next April to they can ramp up.

The other one is a local person who's parents owned a Chinese restaurant. He wanted to open up an Asian sandwich bar. So another person, again, family owned one restaurant, the place was a terrific place,

it was well run, good reputation. So we took a chance on him. And the same type thing, we spent some money to build the space out.

He's putting in some money himself. We put in half the money and we're giving him six months of free rent so that he can get ramped up and make sure the place is run well, and you know, we want him to survive.

I just think looking at that floor plan over there, one of the challenges we have —
Sean is talking about trying to find one tenant, because right now we have one vacancy which is the old bank branch site. The way the building is there's a center lobby, there's an egress stairwell that's right in the middle that goes out to the street. So, the minimum we have is three spaces. So we need to find three tenants and we're struggling to find one. So we just feel like this space is going to language for a long time. Again, we would really appreciate your

1 assistance.

And what I'd like to do now is show you some of the boards that we have to hopefully activate the area. And so the first one is — I'm just going to go over here. This is what is currently is like. So we said especially underneath the overhang here it's certainly kind of dark. It's not welcoming. This is a photograph that was taken at dusk. And so one of the things that we did here.

WILLIAM TIBBS: Can you point to the corner that you were looking at street?

JOHN CONNELLY: Sure. This is First right here. This is the mall right here.

What we've done here in this photograph we've done a rendering where we've done some lights—the mall is over here. We've added some lights both on the interior of the wall over here. We've added some plants to make it more welcoming. And then we've added some neon to bring some attention here. And I

have a little more detail here on this side.

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This shows a little more detail of, you know, the current condition now to a condition that, you know, we'd like to bring it to. And, again, you know, we've -- right now there's blinds and things like that in the windows. So what we've tried to do is do some tinting down lower here just to sort of mask people's work stations and things like that. But show the activity that's going on behind it. Add some lighting here. Add some lighting up here. And then also this is sort of this is a neon type lighting, and then add this sconces here and some additional wider lights here. Just to brighten it up and make it a little more welcoming.

So just in conclusion here, you know, we will make those improvements, you know, by the end of the year or sooner and, you know, we're really ready to go on that.

Installation of planters and things brings

more of a natural element to the pedestrian experience. And then, you know, the thing that -- you know, we certainly know that everyone is concerned about losing the retail, you know, in perpetuity. So you know one of the things that we talked about and, you know, we certainly hope some day that we will be able to get a retail tenant there. We certainly hope that over time that the area matures more and there is more foot traffic as Sean mentioned that would be conducive to retail. Not just the foot traffic that's out there today, but people are actually out there walking and shopping.

Our proposal instead of the 20 years on the former bank space, we were going to reduce that to 10 years commencing on January 2011. So it would then expire on January 1, 2013. And then also the space that -- same thing with the space that's on the other side -- 2021.

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1 ATTORNEY KATHERINE BACHMAN: 2 current relief expires. 3 JOHN CONNELLY: Expires 2013. 4 would only be eight year extension from the 5 current expiration of 2013. And the other 6 space that's on First Street would also ask 7 for that January 2011, while the space that's 8 in the back which really is a little more 9 challenging just because it will never have 10 the visibility and it also -- although it's 11 wonderful in the summer, it's a very short 12 season for that to be a productive retail 13 restaurant. So that one we would look for 14 relief in perpetuity. And then as we 15 mentioned relief in the window treatment, so 16 that we can keep that a little more open and 17 a little more inviting. 18 Thank you very much for your 19 consideration.

HUGH RUSSELL:

preliminary determination the Board asked for

Thank you.

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seven answers to seven questions. And you didn't address a lot of those, but I think the staff has put together some of that information. Les, would you be willing to present your chart up on the wall?

LES BARBER: This is a map, I think everyone has a copy, don't you, in front of you? Where we combined a lot of information as requested by the Board from a variety of sources and a number of staff people here who worked on it.

One of the questions was how have we treated such retail mandates in the past?

And there are, actually as you can see, a number of Special Permits over 20 or 30 years we've issued in East Cambridge, most of which had a condition related to retail in one fashion or another. And our response to the fairly frequent request from property owners to get out of that requirement has varied over time as we've experienced — as we've

had experience with events. I won't read what's on the little boxes, but a number of locations have been completely exempted from initial retail requirement. Some of the requirement was that you make the ground floor retail usable and you let the market and your own interest determine what goes in there.

Some recent developments, particularly the very large ones like North Point and certainly Alexandria, the requirement still has been a certain amount of retail is required and has a Major Amendment process involved if you want to get out of that requirement. And then a variety of strategies in between those two extremes.

Jeff Roberts, who is here and I think went around and walked the street as did the applicants, this is a map illustrating what's happening along First Street with regard to retail. They thought it was important to put

in the mall since it is such a prominent retail anchor. But as you can see, there are a variety of conditions ranging from vacant to offices and a good number of retail in a number of locations. There was a question with regard to on-street parking which does not exist now on First Street. A plan has been prepared to put on-street parking onto six blocks on one side of the street or the other. I'm not quite sure what — how that's to be implemented. Is it scheduled?

ROGER BOOTH: It's to be done this year.

LES BARBER: It's to be done this year so that there will be on-street parking. And as we've had discussions at Alexandria, it's not necessarily that that parking will provide the customer base that will support any large number of retail tenants, but it gives a feel for activity and accessibility as you both walk and drive through. And it

1	has a psychological impact I think being well
2	beyond the number of parking spaces proposed.
3	So I'm happy to answer any questions
4	even though there's other things you like me
5	to talk about. Yes, Bill.
6	WILLIAM TIBBS: First, let me say
7	this is a great map and it's exactly what I
8	had in mind when we talked about it.
9	LES BARBER: Jeff Roberts was the
10	producer of the map. I had nothing to do
11	with the marvelous graphics.
12	WILLIAM TIBBS: A departmental
13	effort.
14	BETH RUBENSTEIN: Jeff went upstairs
15	to get another map.
16	LES BARBER: He's not even here.
17	WILLIAM TIBBS: And it just gives us
18	a context, because one of the problems that
19	we always have with all of these is that we
20	tend to deal with these on a
21	project-by-project basis and they are

1 cumulative and this does that. 2 I did have one question in terms of 3 understanding, the red outline indicates that 4 it's a retail space that was required in 5 Special Permit and that's clear. And I just 6 wasn't sure, in a lot of cases like on 7 Cambridge Street and some of the areas of 8 First Street where the box had a white 9 in-fill what that meant. Because a grey in-fill says it's vacant. Does a whit 10 11 in-fill say it's retail space? 12 That was retail space LES BARBER: 13 required in the permit but is not currently 14 occupied. WILLIAM TIBBS: It's not currently 15 16 occupied. But it's not vacant either. 17 it's occupied space which was --18 LES BARBER: No, no, it's not 19 occupied. It's vacant. In many cases it's 20 actually fairly recent. 21 WILLIAM TIBBS: So you're saying

1	that in addition to the dark grey area where
2	you say vacant storefront, anything that has
3	a white outline on a red box I mean, a
4	white box with a red outline is also vacant?
5	LES BARBER: Yes. It's either not
6	yet built or not occupied by retail. It may
7	be occupied by an office.
8	WILLIAM TIBBS: I want to get a
9	sense of vacancy, I guess. Is the grey area
10	the only area that's vacant or do I need
11	to
12	LES BARBER: No, the red outline is
13	a more complicated story than vacant or not
14	vacant.
15	WILLIAM TIBBS: Okay.
16	HUGH RUSSELL: Shall we move to the
17	public testimony?
18	Okay, I have a list of people here who
19	want to speak. There are about a dozen names
20	on the list. I'll call them in order. And
21	when you come, please give your name and your

address, spell your last name so the secretary gets it. And we have a three minute time limit. And Pam will be keeping track of that and we'll signal you when three minutes are up.

The first name on the list is Heather
Hoffman. And the second is Charlie
Marquardt.

HEATHER HOFFMAN: My name is Heather Hoffman and I live at 213 Hurley Street which is between Third and Sciarappa and I work at a building that is on your map here, the Registry of Deeds and Probate building so I'm pretty familiar with what this area is like during the daytime. And how anyone can say that there isn't foot traffic, I can't imagine. There is foot traffic. There is tons and tons of foot traffic. And whether it's half of the 10 million which would be five million people or, you know, 40 percent of the 10 million which is four million

people, it's still a lot. There are tons of

people who walk by there all the time. And

we are not going to get a better retail

atmosphere by cutting out all of the places

that are required to have retail. I strongly

you have a letter from the East Cambridge

oppose this. And I would also point out that

8 Business Association that also opposes it.

There are lots of retail places along
First Street that are hanging on. The East
Cambridge Savings Bank was doing extremely
well. In fact, there was almost always at
least one car illegally parked in front of
that building if not two or three, along with
the cars illegally parked in front of Sears
to run in and get stuff. So people have
managed. There's — and as some of you may
know, the — a subgroup at the East Cambridge
Planning Team is working on creating an even
better retail area by proposing a public
market for the old Lechmere station property

1 when the new Lechmere station is built. 2 expect that to bring even more people into 3 the area. I don't think it's too much to ask 4 for a business that bought this property 5 knowing the requirements to be required, to stick with them for longer than what's really 6 7 a pretty short period of time. You know, this -- they're asking you to do something 8 9 that isn't reversible. Or is really hard to 10 reverse. And that I'd be shocked if they 11 ever ask to have it reversed. I don't think 12 that that is good planning, and I hope that 13 you will agree with me and keep their feet to 14 the fire. 15

I don't think the East Cambridge
Savings Bank is a fluke. I think you can
have good retail here. And it may be that
they have to just look under a couple more
bushes, I don't know. But thank you.

PAMELA WINTERS: Thank you.

HUGH RUSSELL: Thank you. Charlie

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1 next. After Charlie is Chris Hart.

CHARLIE MARQUARDT: Charlie

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Marquardt, 10 Rogers Street. First, I want to remind everybody that this building was granted additional FAR because they agreed to do retail. If we all of a sudden decide and say okay, you don't have to do the retail, let's give them more office space, are we encouraging other developers to come in I'm going to do retail? You buy off the community and come back five years later and say, whoops, we can't bring in a Borders, we can't bring in this or that, and all of a sudden you get better, higher rents that you wouldn't have been able to have before but you got because you agreed to do retail.

I'm also drawn to the fact that we keep hearing about the outgrowth of this neighborhood. We hear about the new connections with the Lechmere train station move. I remember watching a nice

1 presentation by Stornton team maybe six weeks 2 ago about the connections from the river down through First Street and things we can do on 3 4 Land Boulevard and things we can do to 5 connect to the river. But yet we're going to 6 shut this entire connection off to people 7 wanting to come down through there and 8 shopping retail that won't even be there. 9 We're sort of stuck with the chicken and an 10 egg thing. What will come first? Will it be 11 the retail that people come see or will it be 12 people that retail decides to build there? 13 And I'm sort of taken aback that no one ever 14 will go there. I am -- I've eaten at 15 Henrietta's Table. It's not a good retail 16 frontage, but it does good business stuck in 17 a back alley. There are restaurants that 18 people come to them that only have valet 19 parking. We have a beautiful, beautiful city 20 garage right across the street. Perfect for 21 valet. You can have your car out of that

garage and in front of you in two minutes.

Not a problem.

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I would say the real issue we have here is we have a group here, and no offense, that keeps bringing new people all the time. showed up the first time with absolutely no preparation and really kind of embarrassing that they hadn't met with the neighborhood. Which means they had no work done in that two and a half year time period, that didn't even know there was an East Cambridge Planning That's bad homework. Now all of a Team. sudden they come in and say we're working really hard with the neighborhood, but for only two years only since January. And they brought another gentleman who met with us and they asked us what they can do to bring some more stuff in. Not telling us what their ideas are, but asking us what our ideas were. Now we have another new person. And it just doesn't seem to be making any sense.

1 see them do some real work to put some 2 restaurants in there, to put some other 3 things in there. And to just to point out 4 that it can be done, how many people know the 5 Broadway Plaza right out there off One 6 Broadway? The old ballroom. Terrible, 7 terrible place. Probably wouldn't want to go 8 there. There's a restaurant going in there. 9 That's going to have patio seating even for 10 that very short period of time. Not a whole 11 lot of good parking there. Not a whole lot 12 of people walking back and forth, but yet we 13 have a restaurant going in there and it 14 wasn't one. It was multiple working with MIT 15 to get in there. Why don't we see the same 16 effort being put forth by these folks? 17 Instead they come out and they say we want to 18 get an extension not for one year, not for 19 two years but we want to go to 2021. 2021 is 20 a whole decade away. We're hopeful that by 21 the time it's done, we'll have Alexandria

1 halfway built. I know I'm almost done. We'll have North Point almost done and we'll 2 3 have a new T station in 2014. That's not a 4 long time away. We need them to put some 5 real work in and show respect to the 6 neighborhood, not just a whole lot of 7 explanations for people that don't live in 8 the neighborhood. Thank you. 9 HUGH RUSSELL: Barbara Broussard and 10 next Steve Kaiser. 11 BARBARA BROUSSARD: Barbara 12 Broussard, 148 Third Street between Hurley 13 and Spring. I must say, and I'll quote my mother, "You bought it, it's yours, with all 14 15 the caveats. You brought it home, you tried 16 it, too bad you didn't like it. You should 17 have thought about that beforehand." They've 18 already been given an extension. 19 According to the mall Steve Karp told 20 us that there were approximately a little

over 10 million people, 75 percent of which

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1 came by the T. All you have to do is take 2 your car drive down First Street, try to take 3 a right-hand turn to get onto McGrath Highway 4 and you know there are hordes. Why would 5 they stop there? There's nothing for them. 6 They walk by. You could put something. I go 7 to places that are offbeat because they have 8 something I want. I go to the mall for 9 things that I want. I don't need another box 10 store. All we've seen in East Cambridge are 11 developers who promise us everything, and 12 once they get what they want, it's very hard 13 for them to be able to fulfill their promises 14 for ground floor retail. They did it in 15 Brooklyn. They gave it away. I don't know 16 why we can't do it in Cambridge. 17 Thank you. 18 HUGH RUSSELL: Thank you. Steve 19 Kaiser. And after that Carol Blue. 20 STEVE KAISER: Yes, again, my name 21 is Steve Kaiser, 191 Hamilton Street. And I

1 appreciate that Sean Gilday used the word 2 failure in his presentation. It's a very 3 tough word for people to use. And if you 4 extend that, he's really talking -- the group 5 is really talking about a failure of policy 6 on the part of the Planning Board. So this 7 is a very sensitive issue. And how do we 8 decide, is it a failure of policy by the 9 Board or a failure of implementation by a 10 developer or a group of developers? It's a 11 -- quite a challenge. Let me just say that 12 there's a general concept here, a principle, 13 that worries me that even more broadly than 14 Charlie explained. Which is if the Board 15 passes and approves something with 16 conditions, can the applicant come back and 17 say oh, we find this condition onerous, 18 please relieve us. Once you do it, when do 19 you stop? So that's a real challenge for the 20 Board.

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Secondly, could you look at this as a

1 specific problem? Oh, the problem is all 2 Equity, they didn't try hard enough. I don't 3 know about Equity, but I do own an Edsel and 4 I do know about failures. They have 5 problems, bad luck, bad timing incompetence 6 and sabotage. All of those factors can come 7 in here. As I say, I don't know Equity, but 8 if you want to get into specific problems 9 here, I'm going to step back from that and 10 say let's look at the generic problems 11 because One Canal Park is not unique. We're 12 having this problem all over the place. 13 first floor retail that does not work. 14 would take it one step further, first floor 15 retail that does not work in modern 16 buildings. And so my challenge is to the 17 architects. Is the difficulty in leasing 18 this space of an architectural nature? And 19 I've expressed this concern in the past, and 20 nobody's really investigated. And we haven't 21 heard from Equity. Has architecture, with

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just the design of the building played a problem in being able to lease this space? And let me just cite some other places: Kendall Square, again, instead of active streetscape we have dead streets. Kendall Square, University Park, again an effort to have retail on the first floor, they put offices on the first floor. All the streets are dead. City Hall plaza in Boston, classic. They actually did what's called a red spot map. They built a big map like this with all the red spots where all the doorways And all the older successful retail spots were lots of red spots. Lots of doors, lots of activity. City Hall Plaza was dead. It was fascinating.

So I really hope that you can as a Planning Board can deal and be successful with this issue, because if you won't, you won't be able to handle an even bigger ones like a failure in nature like North Point.

1 Thank you.

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2 HUGH RUSSELL: Thank you, Steve.

3 Carol Bellew.

CAROL BELLEW: Carol Bellew, 257 Charles Street. I guess my concern is that I understand that nationally we're having a problem with retail. You can drive anywhere and see this is an issue. This is not our favorite developer. He has a problem on Third Street and we're fully aware of that. We never saw these guys. We never saw them until you asked that they see us. We have a pretty intelligent group of people who live in East Cambridge who work with developers. We make a really hard effort to sit down, take our time, take our time off of our jobs to sit with them if they need that. And they did nothing on their own. So I don't have a lot of pity for them. I understand the market is tough. I look at Helmand's and I look at Osmond's down there and he's in a

1 worse place and he does just great. So 2 something is wrong with the building. You 3 don't want to walk down there at night. It's 4 so dark, and I think architecturally it is a 5 problem, but I hate to see these given to developers. This is a -- I'm amazed at how 6 7 many people show up for this one for such a 8 small little space. But I really feel this is important for us as a neighborhood to make 9 10 an effort to stay true to what was asked. 11 And I request this of the Planning Board. 12 hate to bend over too many times for some of 13 these developers. I don't think they really 14 made an effort. Thanks. 15 HUGH RUSSELL: Mark Jaquith and next 16 Patrick McNeal. 17 MARK JAQUITH: Good evening. 18 name is Mark Jaquith, J-a-q-u-i-t-h, I live 19 at 213 Hurley Street. I'd like to thank Jeff Roberts for putting this map together. One 20

thing I notice on a lot of the little squares

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1 with arrows pointing to retail space is 2 amended, amended. It looks like 3 enough to me. Another thing, I'd have to 4 echo what Barbara Broussard has said. We've 5 had lots of communications with the folks at 6 the Galleria Mall regarding their traffic. 7 And from Equity this is the first time I've 8 ever heard a suggestion that more than half 9 the people actually drive there. Anecdotally 10 you can go in the garage and I've never seen 11 anywhere near a parking problem in there. 12 There's always tons of space. There is 13 tremendous traffic between there and the 14 subway station that is right between the mall 15 and the subway station. So all that traffic 16 tends to go right by them and into the mall. 17 That's part of the problem that Finagle A 18 Bagel has because everyone else is on the 19 other side. I sympathize and go in there for 20 coffee whenever I can. 21 What else do I have here? I love their

1 before and after picture. My quess, a couple 2 of things, I bet they haven't -- they didn't 3 show that space obviously with the after 4 picture to perspective tenants. That might 5 make quite a bit of difference to show a 6 bright colorful space as opposed to kind of a 7 dark something setback into a hole. And all 8 I heard from their consultants was big box 9 stores and food outlets. It doesn't send --10 and fairly natural food outlets. It didn't 11 seem like they really made a great effort to 12 reach out to local people, entrepreneurs for 13 this particular area. I just haven't seen 14 that. I'd also like to be having this 15 discussion right at the bottom of retail 16 market, of course it's going to make what 17 they're saying look good. But given six 18 months or a year, we could see quite a 19 different market and quite a different situation. So, on that basis I would ask you 20 21 to at least on the First Street side keep

that retail commitment there. They developed
the building knowing they had that commitment
and please hold them to it. Thank you very
much.

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HUGH RUSSELL: Thank you. Patrick McNeal. Next Allen Greene.

PATRICK MCNEAL: Good evening. name is Patrick McNeal, M-c-N-e-a-l. I live at 112 Spring Street, Unit No. 2 between Fifth and Sciarappa. As a new person, I still call it Fourth Street, though, I'm not much of a community activist, this is my first time attending a meeting like this. And I came tonight because I wanted to express my concern as a new resident to both Cambridge and the East Cambridge in particular. When my partner and I decided to move to East Cambridge, we looked at many different places and we chose East Cambridge because there's a sense of change and hope. Saw lots of opportunity for improving the

1 neighborhood, for having a family, raising 2 our kids here. Part of that is having a 3 vibrant neighborhood. I heard people mention 4 that tonight. The Cambridge community is 5 there and I want to make sure that the 6 business community is there, too. The 7 gentleman who spoke earlier from the 8 developer put it very well, he used the 9 phrase "Sucked the life out of the 10 neighborhood when the mall went in." 11 want to see that continue. And I'm afraid by 12 given these perpetuity modifications we're 13 just allowing that life to continue to be sucked out of East Cambridge as opposed to 14 15 trying to improve it. They already mentioned 16 some possible changes; on-street parking, 17 changes to architecture. Let's give it a 18 chance. Let's see what they can do to 19 improve the neighborhood. So, I strongly 20 oppose this modification and I hope you do, 21 Thank you. too.

1 HUGH RUSSELL: Thank you. Next

2 Allen Greene. After that Alec Wysoker.

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ALLEN GREENE: My name is Allen Greene, G-r-e-e-n-e. I live at 82 Fifth Street. And it's very hard for me to see you all at once, so I'm going to step aside a little bit just to view you. I was here in January because I was against this proposed change for office space on First Street. I live in East Cambridge. Just like what was said now, I'm, I'm basically there witnessing desolation every day, okay? I was there on a Sunday three weeks ago watching hordes of people going to the Galleria Shopping Mall. Literally hordes coming from the Lechmere station, okay? And basically they were approaching this building and basically avoiding it. And I want to echo what Mr. Kaiser said because there's something here in the design of this building which is hideous. It looks to me like something

1	designed by Joseph Stalin. Okay? People do
2	not want to approach that building.
3	PAMELA WINTERS: Sir, can you take
4	your mic and just move it away a little bit.
5	ALLEN GREENE: Move it away? Is
6	that okay?
7	PAMELA WINTERS: Yes. Thank you.
8	ALLEN GREENE: It is not a building
9	which says please enter me, there's retail
10	here. And I have to say that I appreciated
11	some of the changes for some of the office
12	space as given, given lighting, given let's
13	say halfway up frosted windows. But those
14	suggestions that were suggested here should
15	be applied to retail. There has been
16	absolutely no support for retail here. I
17	mean, I'm gonna I want to submit this to
18	Mr. Russell and also to Beth Rubenstein here.
19	Basically I have two pictures which compare a
20	strip mall which is at the Twin City Plaza in
21	Somerville compared to this First Street

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possible retail space. Okay? There's a strip mall, strip mall at the Twin City Plaza which is perfectly functioning. If you look, there are street signs there. Every retail establishment is allowed a huge sign. Now, here it's said that, you know, they can't afford to do this, but these retailers that are moving in, they're responsible for these signs. The retail as given in the example of the East Cambridge Savings Bank is this tiny, tiny sign that's tucked away inside the walkway. You can't even see it. Whereas, the Twin City Plaza, all of these street signs are there bold, visibly seen. I would submit this tonight and ask you to put this on record for me.

So really I can't see why we can't have retail here. If you say that this is this big vacuum and sucking all the retail. All over the America here we've had this large shopping center and right next to it what do

1 you have? You have a secondary strip mall. 2 Okay? So why -- if we have millions of people coming from Lechmere Station, we have 3 4 people moving into North Point, a future 5 development, why we can't have that down the 6 road, you know, they asked for eight years 7 from now. I'm ready to go there. People in 8 East Cambridge, people who are moving into 9 these new apartment buildings, are all there. I see them walking around with nowhere to go 10 11 because there's nothing there. They don't 12 want to enter that building. 13 HUGH RUSSELL: Thank you. Alec 14 Wysoker. And after Alec, Jesse Barakhan. 15 ALEC WYSOKER: Hi. I'm Alec 16 Wysoker, W-y-s-o-k-e-r. I live at 131 Spring 17 Street and I work at Broad Institute at 320 18 Charles Street. I moved to this neighborhood 19 about a year and a half ago from Central 20 Square and when people ask me what it's like, 21 I say well, if you would like pizza, it's

great. But, you know, compared to Central Square, the, you know, the number of non-big box businesses that you can walk to that sell something other than pizza or an tattoo are fairly limited. I can also tell you that the people I work with at 320 Charles Street are desperate for someplace to go to lunch. You know, we're thrilled that the Friendly Toast moved in, but, you know, it is jammed and, you know, it's clear that there's — that there's pent up demand for people to go have lunch.

You know, I've been to so many of these, you know, BZA and Planning Board hearings where a developer comes in and says, I'm not making enough money essentially. Can you please help me out here? And, you know, the last I checked, being a developer was a risky business. And, you know, if you're not willing to take the risk maybe you shouldn't be in that business. This kind of reminds me

1 of the discussion that's going on with 2 Washington and Wall Street these days where 3 these guys want to make these big bets, and 4 if they pay off well, then they're happy. 5 And if the bets don't pay off, then they want 6 to be bailed out by the government. 7 know, I think these, you know, these 8 developers bought this building with the 9 understanding of this requirement and it 10 doesn't seem to be working all that well for 11 them now. And, you know, why should we as a 12 community pay the price for that? You know, 13 if we agree to this, this is probably going 14 to be there forever. And I think that it's 15 their problem and it's not our problem and 16 they should be able to fix it. Thank you. 17 Thank you. HUGH RUSSELL: 18 Jesse Barakhan and then Joseph Maguire. 19 Good evening. JESSE BARAKHAN: 20 Jesse Barakhan, B-a-r-a-k-h-a-n. 21 Vice President of Twining Properties.

oversee all of our retail development in the Cambridge market specifically. I worked extensively with some of the folks here the East Cambridge Planning Team on retail in Kendall Square. I can confirm Sean reaching out to someone on my team recently. We've had a lot of these conversations as an organization with the neighborhood, with various stakeholders in Kendall Square in Cambridge generally. There's no doubt in my mind that retail is challenging in Cambridge and in Kendall and everywhere right now. can say, and this comes from everyone on our team, we own the Watermark Building, a couple other assets in Kendall Square with financial partners out of Des Moines, Iowa. We're all committed to retail. We want to see more retail. And we want to see the enlivening on the first floor throughout Cambridge, and we're particularly interested in seeing that, seeing those spaces occupied by small local

1	and operated owned businesses. So to the
2	extent that's helpful to the Board, I submit
3	that testimony and I appreciate it.
4	HUGH RUSSELL: Thank you. And
5	Joseph Maguire and next is Donna Keefe.
6	JOSEPH MAGUIRE: Good evening. Joe
7	Maguire. (Inaudible.) I just want to say
8	that we're committed to retail in our
9	development. We'd expect to be held to that
10	over a longer term as we go about developing.
11	Retail on the ground floor on street front
12	that is strategic is important to the quality
13	of life in the neighborhood and I just wanted
14	to make that statement.
15	HUGH RUSSELL: Thank you.
16	DONNA KEEFE: Hi. Good evening.
17	Donna Keefe, 263 Hurley Street, K-e-e-f-e.
18	There has been a lot of change that has been
19	happening in East Cambridge neighborhoods as
20	we know it, and I remember being in Cambridge
21	15, 20 years ago living in the East Cambridge

neighborhood and being told that Kendall Square is a big wasteland, nothing can happen there and it's done. And it was bad planning and everything else. But I have seen over time, especially now, they've got two restaurants, they've got a third one coming There's the canoes at the park. And I know it's on Third Street and down the other end, but it's not that far from one end of Third Street -- First Street down to the other street. And a lot of people cross back and forth to the Lechmere, Green Line, and Kendall Red Line are people that work and live in that area. So I think looking at what is going on down there, is something that we shouldn't just decide now not to try to develop that kind of a community down the other end because you do -- it's being short-sighted right now to put -- okay, we won't have retail there and we'll look at how things are and move it into office space.

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Well, it's never going to develop if we keep deciding to just, you know, crash the bus and move on. Because you do have a whole lot that's coming on in the future. We just got that new apartment building over there, Archstone that just came up. North Point will be there at some time. You still have a lot of things that are being built in the One source is there. We have a great area. resource. And the river and the canal and that area that has been really developed over the last couple of years, too. And you have a planning group that -- how the change should be made on the river right now in that So I see people all day on Saturdays and Sundays out there going by. And they're not people that are just going to the mall. They're not going to the mall. A lot of people that live in the neighborhood aren't going there just for the mall. We're looking for places in our neighborhood where we can

1 go and enjoy ourselves and get together. So, I know a lot of people have talked 2 3 about the building. I don't need to go into 4 that area, but I think that shouldn't be so 5 short-sighted right now. It's one of the 6 toughest economies that we've had in 45 or 50 7 years and decide to change the rule. I think 8 we need to keep moving forward and looking on 9 how to make it a better community and expand 10 what's going on down at the Kendall Square 11 area all the way down to where Lechmere is. 12 Thank you. 13 HUGH RUSSELL: Thank you. This is 14 the end of the list of people who signed up. 15 Are there other people who wish to be heard? 16 Show of hands? 17 (No response.) 18 HUGH RUSSELL: I do not see any. 19 SEAN GILDAY: Can I address one of 20 the points that was brought up? 21 HUGH RUSSELL: Sure.

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I don't remember the SEAN GILDAY: gentleman's name, but he did reference Twin City which is a good point, they do well there, but there's a critical difference there. And that is there's a critical difference there, and that is that there's a 60,000 square feet Shaw's Supermarket there. There's a 30,000 square foot Marshals there. And those businesses are the type of businesses with a huge deal with parking that bring in traffic, and that's the difference is that feeling that there's a lot of parking right there. So I just thought he made a good point, but it's not really apples and apples because of the parking issue. just thought I'd offer that.

HUGH RUSSELL: Thank you. We don't actually debate, engage in debate between people in the audience. So if no one else wishes to be heard and no final remarks from the Petitioner.

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JOHN CONNELLY: I appreciate the opportunity just to comment on a couple of the comments. I certainly appreciate when it came up, you know, and I quess I would say for the last few months I've heard the same things over and over again: You haven't tried hard enough, you haven't tried hard enough. You know, it's one of those things I don't know what to say. I certainly think that Sean displayed that we did try. Again, I heard only going after national tenants. Sean's company works with every tenant. So that certainly is, you know, it's far from the case. You know, now someone's saying Finagle A Bagel is on the other side of the street. They're right across from the train station. I certainly understand everyone's frustration. But I just think -- and, you know, I think there was someone here that said, you know, let them live with it. It's not our problem, it's their problem.

just think, you know, if we're not granted some relief, I think it's going to be everyone's problem because this space is going to sit vacant. We'll obviously try hard to fill it, but I think it's everyone's problem. So thank you.

HUGH RUSSELL: Thank you.

At this point I think we'll close the hearing to oral testimony and leave it open to written testimony until we make a decision.

I guess I'd like to start off sort of to tee this up, we gave the permit for this building in 1984. We said — we found that the city's principle urban design objective of active retail uses on many edges bordering the park to Cambridge Street. So I think I'd like to ask here today is to say is that objective different? I believe in my own view that we've accepted that the frontage on the Lechmere Canal is different than we

1 expected it to be. The way that space used.

2 And I think our real question, then, is

3 really is there objective on First Street to

4 have retail, has that changed or is that

5 objective still in place?

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WILLIAM TIBBS: I think it's funny.

7 I'm looking at the map and I'm looking at

8 where we have made permitted changes. And I

9 think first, let me say that I've been -- I

think we always listen to everything people

11 say, but I'm really listening because I have

12 -- I'm conflicted on this one. I understand

both the views of both folks. And I'm

looking at it, and I think that -- so to

answer your question, I think yes. I think

16 First Street has to be -- I think that retail

objective on First Street is not only should

be our objective, but it needs to be a strong

objective. I think the real issue happened

when we allowed such an internal mall. This

idea that the mall is sucking the, you know,

1 is sucking the life out of the retail 2 neighborhood, I think that's very, very true. 3 As a matter of fact, it's interesting just 4 looking at that diagram, we missed the 5 opportunity to have two parallel streets, one 6 internal, one external. We let the mall turn 7 its back on First Street. The Best Buy and 8 Sears do not -- even though they're nice, big 9 red blocks on that plan, do not represent the 10 kind of plan -- and when I think about the 11 kind of thing, just the kind of retail spaces 12 that I've had -- maybe back in 1984 and when 13 we did the mall, we weren't thinking in those 14 ways. But now a days it's not unreasonable 15 if you have, if you have exits and interior 16 circulation in the mall going out onto that 17 street, it is very viable for that map. 18 so the real question is have we boxed 19 ourselves into a corner where it can't 20 happen? And that's what I'm scratching my 21 head about on this one.

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To get to some of the more specific things that we talked about, pickling ourselves and the seven points, the one I was looking for is the tailored strategies, and that's one where in my mind, and I'm not a retail person, I'm not a specialist, in my mind that that space should be able to work but it is not a retail space by a normal retail space. And what I didn't hear tonight -- I heard a lot of reasons about why it doesn't work. But I didn't hear any reasons that said or this -- for this place to work, what are its qualities and what is it kind of retail do you need to get there. In fact, the Cambridge Savings was there for a long time. It's a destination. And I think this whole destination trend, we actually talked about this when we did this initial thing, we talked about the shoe store as a destination. People go there because they know it's a store and they go there. What's the

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strategy? You have a lot of people walking by and what's the strategy for people walking by and go in a store? It's not here's a space and go look at it and tell us whether you like it or not. It's a strategy that says here's a space, here are its good points, here are the bad points, how do we emphasize the good points? You did a first half of that when you looked at how you changed the architecture at some point. And I would agree the cost of doing that doesn't seem to be all that feasible, but that's what I -- so in terms of the targeted strategies I just didn't hear that.

And I guess my one, I have two issues here. One is that a lot of -- you know, I think while Steve talked about the policy, I think the policy -- the policy's okay that could make First Street a strong street, but I think our incremental approach to making change has made it so that we've kind of

1 failed ourselves in a planning perspective. 2 And I would like to see in the future a real 3 earnest look at really trying to make that 4 First Street work. And that's how I think 5 about it. I see that -- and this is normal. 6 I mean, I'm glad, Hugh, you mentioned this is 7 1984. It is normal for you to then step back 8 and say we've had all these years of 9 development, now let's look at that 10 neighborhood and let's look at the retail 11 issues there and really see how it works. 12 I'm going on. So then I say well, okay what 13 about this specific project, this specific 14 building that's before us? And one question 15 is how important is this building to the 16 overall retail picture here? I would say 17 that if we want to -- if we want to live with 18 the existing picture, this building is not 19 important. I can tell you that. But, I --20 my tendency is not to say -- that I don't 21 want to live with this retail picture because

1 we already knocked out some opportunities, I 2 would agree with Hugh, that one of the things 3 we did, and particularly around the canal was 4 we looked at what was there and determined 5 you know what, no matter what our grand ideas 6 were when we were doing this, it's just not 7 working. And I look at the little space in 8 the Esplanade, and that was amended to 9 changes and yeah, that doesn't make a lot of 10 sense either, particularly what was there. 11 But, boy, we have the bones on First Street 12 to still make it work. I'm a little 13 reluctant, and we now permanently amendment 14 One Canal Park so we don't have that bridge 15 to the Lechmere piece. So my tendency is to, 16 is to say that I don't want to give it up 17 right now and do it permanently, but I'm 18 perfectly willing to look at getting some 19 short term relief so to speak. But I just 20 think in the long term with Lechmere 21 happening and North Point happening, I just

1 don't want to give up First Street. At least 2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 cover the territory? 18 H. THEODORE COHEN: 19 20 21

on the First Street side. I think to me it's really important for us as planners to keep that option and we have this big bohemian of a mall and it's obviously doing very well. And it's obviously getting space, and it's not doing much for First Street in terms of making it work. But that doesn't mean 10 or 15 years from now that that might not happen. And I'd love to see a real study saying what can we do to activate that street? What are the kind of things can we do? And what kind of planning changes we do to that street to make that happen to our original plan can stick together. That's my rambling somewhat. HUGH RUSSELL: Did Bill particularly I'll jump in now

because I think, Bill, your ramblings were very interesting and right on a lot of things, but I think, and since I wasn't on

1 the Planning Board when it happened, I don't 2 know if any of the people now were. I don't 3 think you should beat yourself up or we 4 should beat ourself up about the 5 Cambridgeside Galleria. I moved here in '72 6 and I remember what the canal looked like and 7 the old Lechmere Square store. And quite frankly, you know, I've been going and 8 9 shopping in the First Street and eating in 10 that area for a long time, but it was not a 11 really pleasant place to go to. I mean, 12 maybe there was an old neighborhood and the people lived there and loved it, but I don't 13 14 think it attracted a lot of people from out 15 of the area. And I think the Galleria has 16 done a lot of things, and maybe it was an 17 80's design that, you know, we don't like that much anymore in 2010, but I think it has 18 19 done a lot for the area. And I, you know, I 20 think we have to move on. And, you know, I 21 think you're correct that the idea of First

Street being a viable retail street and walking street really needs to be promoted.

I think having parking, short-term parking on the street will be a big help. I mean, I went to just look at One Canal again last night, and great, it was after six o'clock.

So I could find a parking spot on Thorndike Street. But I mean, it's just very difficult if you want to stop very short term and not go into the mall and go in underground and do the whole routine.

So I really think that the vision is still very valid and should be supported.

And I realize at the same time that the economy is really horrible. And I don't buy the concept that the owners, you know, it's just their problem. I think just like bailing out the banks is something the whole country had to do to prevent the economy from collapsing completely, that we have to do something if there is a valid thing to do to

help the owners of the building so that they can get through a very difficult economic times to allow us to be economically viable in the future. And that, yes, we approved a lot of other properties that are going to come online, but is that five years, 10 years, 20 years? You know, the whole North Point, you know, at least a 10 or 20 year build out.

So, I too am very conflicted because I think I would not like to give up the retail permanently. And I also agree that the building is not really welcoming to retail, and the people walk by it all the time. And the only reason they walk under the arcade is if the weather is horrible and they want to get out of the rain. And so, you know, maybe there is some alternative to make it a more retail-friendly, pedestrian-friendly place.

And, again, you know, we really haven't heard anything about that, you know, this evening

again. But I, you know, Hugh, my feeling is that yes, the retail on First Street and maintaining that as a main shopping area and pedestrian area for the area really is viable. Is what we should be striving for, and I think it is viable but I think it is a very difficult economic time right now. It's not just here.

You look all on Mass. Ave, you look all over the city, there are a tremendous amount of vacancies. And, you know, nobody's moving in anywhere in the city. And I think you, know, if there is something that we can do to help, we ought to seriously consider it. But I would not like to give it up on a permanent basis.

HUGH RUSSELL: Pam.

PAMELA WINTERS: So, I was just wondering if it's at all possible to split the building up so that the area along First Street remains retail and then give you some

1 — an opportunity to rent out the other part
2 of the building for office perhaps on a
3 temporary basis? You know, that would give
4 you a little bit of — perhaps a little bit
5 of leeway there. It's just a thought that I
6 had. I don't know if that's something that
7 you considered.

And also I was wondering if you currently have a tenant in mind for office?

WILLIAM TIBBS: I'm going to say one of the things that I found very interesting was the amount of vacant office space we still have on this map. So that is a very good question. Thank you.

JOHN CONNELLY: Sure. Currently if you look at the, you know, the way the configuration is, the three suites — except for the yellow, the three suites currently have tenants in them. So, you know, we can — we would — that's the one vacancy is the yellow where the bank was. And the other

suites have office tenants. So, you know,

our thought on that would be even though

there's vacancy around we could renew those

tenants. At this point we can't renew them

because they may want to go on beyond 2013.

So I feel like we can certainly keep some

people in there.

You know, again, I just want to stress the fact that, you know, we would — we welcome retail. We have a project in Burlington that's an office project. It's an office park. And because of its location the fact that retail works well, we're —

HUGH RUSSELL: I don't think you're responding to Mr. Tibbs' question. I want to get back in the theory. I don't want to hear about Burlington.

JOHN CONNELLY: Sure. To answer your question. I believe that we can keep those three spaces full with the existing tenants. And then just to answer

Ms. Winters' question, while I was sitting here, I, you know, certainly again I have great respect for everyone in the room both in the audience and the Board, and, you know, I talked to Ms. Bachman briefly. And I think one thing that would bridge us through this, you know, through time would be if we can extend the front First Street for an additional five years from the expiration in 2013. You know, and again we would continue to look for retail tenants, but that would certainly bridge us to just a time when the area will mature more. I don't know if it will. It may mature more, but it would give us an opportunity. The back is still challenging. Again, certainly out of respect for everyone's opinion, I think if we can go to ten years on that one, you know, we certainly would, it would get us through this time. And I don't know if that space will ever be a desirable retail location only

1	because of the fact it doesn't have extreme
2	visibility around the back of the building,
3	but certainly ten years would not prevent us
4	from renewing these existing tenants in
5	place. And then again, who knows what ten
6	years from now, who knows what's going to be
7	around us. Maybe it would work.
8	THOMAS ANNINGER: Can you spell out
9	what you mean by extend for five years?
10	JOHN CONNELLY: Yeah, so I'll let
11	Kathy she's the technical person.
12	THOMAS ANNINGER: I'm trying to
13	understand what he just suggested.
14	ATTORNEY KATHERINE BACHMAN: Yes.
15	Right now, the current relief expires on
16	January 1st of 2013 as to the whole first
17	floor. So I think John, from the notes that
18	you shared, was to suggest that as to all of
19	the first floor spaces there which are three
20	suites, two in bright yellow and one in
21	orange, that the expiration date would be
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1	January 1st of 2018. So give five years from
2	its current expiration. And then in the
3	back, to extend the current expiration of
4	January 1, 2013 to January 1, 2023. So five
5	in the front and ten in the back.
6	THOMAS ANNINGER: Can I just pursue
7	a little bit so we understand what is on the
8	table here?
9	HUGH RUSSELL: Sure.
10	THOMAS ANNINGER: If you're trying
11	to make a go of it with retail, Sean the
12	expert, how much time do you need for a lease
13	to give somebody time to make a serious go of
14	it or is that just some kind of a weak
15	proposal that can't work from the start
16	because it's too short? In other words, you
17	understand the question?
18	SEAN GILDAY: Right, I think I hear
19	what you're saying. A tenant to make a big
20	investment in a space wants term.
21	THOMAS ANNINGER: That's right.

1 Five or seven years --2 SEAN GILDAY: It depends if we can 3 find a bank to take over that space, it is an 4 existing bank. 5 ATTORNEY KATHERINE BACHMAN: Just. 6 for clarity if I may, you're talking about if 7 there's an extension to allow office space because retail is a continued desire and 8 9 allowed use. We're just talking about 10 allowing office use for the additional period 11 of time. 12 THOMAS ANNINGER: Okay. 13 ATTORNEY KATHERINE BACHMAN: 14 there's no restriction on retail. If we can 15 find a good retail tenant, that would be terrific. 16 17 I guess I'd like to HUGH RUSSELL: 18 put myself another deal on the table which is 19 give up the bottom part which is it looks 20 like it's about two-thirds of the total space

in perpetuity, whatever, and not give any

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1 relief to the front. That's to say let it be 2 retail with the exception that the portion of 3 the right can stay office until 2013 because 4 we already approved that. That to me is 5 where we should be going based on what we're 6 hearing here. And that does give substantial 7 relief to the building and sort of a 8 permanence to, you know, what is about 9 visually looks like it's 60 or 70 percent of 10 the space on the first floor. It doesn't 11 preclude them finding some fabulous 12 restaurants, and at some point putting it 13 back there, but I think, you know, that would 14 -- I think that's what we should do here. We 15 certainly have the authority to do that, 16 grant the request in part.

CHARLES STUDEN: Hugh, I think
that's an interesting proposal, and while I'm
not actually going to get to vote on this
tonight, I'm going to share my thoughts
because what I'm afraid of, and by the way, I

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1 think this map that's prepared by the staff 2 is really incredible. It's been very helpful 3 to me in understanding what's going on here. 4 And what I see right now is an enormous 5 amount of vacant retail space on First Street 6 and other locations partly due to the mall. 7 But I think also perhaps partly due to the economy in general, and maybe just simply 8 9 because it's too much retail. I think 10 fundamentally what's happened, when you look 11 at our gross domestic product in this 12 country, consumer spending was approaching 70 13 percent. I think we're going to see a major 14 shift in that in the coming years. We simply 15 got to find another way to support our 16 economy other than people going shopping as 17 desirable as that might be. And the thing 18 that I'm afraid of with your proposal is that 19 we're going to wind up if -- and I believe 20 the testimony I heard tonight was very 21 compelling to me, the applicant's testimony,

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white out which is vacant space on First and to me that is not an advantage at all. rather see office space in there temporarily which is what they're asking for with the hope that some day in, is it 2018?

> PAMELA WINTERS: **'**13.

No, '18. They're CHARLES STUDEN: asking for five year extension. That perhaps with these other developments taking place in this area, residential developments and so on, is that retail could take place there. believe the applicant when they say they would really like to have retail there. I think they're really struggling with -- like a lot of places and that's why we see so many vacancies. What can you put in there and make it viable? It's very, very difficult. So I guess and, again, I'm not going to get to vote, but I would like to do what the applicant's is asking for tonight and I think that that's a reasonable compromise because

1	we're not precluding retail as an option
2	ultimately.
3	HUGH RUSSELL: I guess I read the
4	map a little differently, and between
5	Thorndike and Charles Street, according to
6	this map there's one retail vacancy. That's
7	the core. Between South of Charles Street
8	there's a lot of retail vacancies and some
9	retail. And there's virtually no retail
10	north of Thorndike Street. And in part
11	that's because some of the buildings haven't
12	been set up for retail. It's not required
13	for some. So this is a critical flaw.
14	That's how I read that map.
15	JOHN CONNELLY: May I address the
16	Board?
17	HUGH RUSSELL: I think I'd rather
18	have us discuss it.
19	THOMAS ANNINGER: I guess I have no
20	choice but to weigh in here at one point. I
21	agree with Bill who I think said it best is

that both -- that all the testimony we heard 1 2 with a few exceptions was very persuasive, 3 and I really found it credible on both sides. 4 We have a dilemma here and it's a tough 5 decision for us. I think what turned me in 6 the direction that I would like to go was 7 really the testimony from two people who were 8 neither from the residential community nor from the applicants, and namely, from Joe 9 10 Maguire from Alexandria and Jesse Barakhan 11 who seems to be involved with the Twining 12 Building. They didn't come here to oppose or 13 to promote, but they did say that they were 14 here to commit to retail. And I think what 15 they were saying is that's what it's going to 16 take. That there really is no way to do this 17 in a half-hearted way. And I therefore am 18 prepared, and I think that what they're 19 saying is the future for them in this 20 neighborhood, to which they have committed 21 themselves, is to try to make that retail

work hard as it is. And I think that's why I 1 2 think we have to go down that path as well here and why I would support what Hugh has 3 4 suggested. The dilemma is there's really no 5 way for us to require you in a sense to make 6 it a larger effort to not let that building 7 lay fallow which is a very legitimate concern of yours and ours. How do we not let that 8 9 happen? Or what do you have to do? What can 10 we help you with? What can we require you to 11 do? I don't know the answer to that. 12 think you haven't done enough 13 architecturally, which I think is sort of the 14 consensus on one of the major problems here 15 is that it's just an awkward building with 16 big columns that have hidden you away, and 17 you haven't taken that step which you call a 18 million dollar step to go outside those big 19 columns and try to promote yourself on the 20 street front. Bu I see no way around that. 21 If you don't do that, it will never happen.

And if we don't ask you to do that, it won't happen. So I guess faced with a tough dilemma, I'm prepared to go down the path of letting this expire and putting you in the position of having to make it work on a retail basis.

WILLIAM TIBBS: I look at it in two ways because, again, I look at the map which I think is helpful, and one of the things that the map clearly says, and we acknowledge from a planning perspective, that the Lechmere Canal just doesn't work on a retail basis. And we have already amended almost all the viable spaces there that would work.

I think Hugh's idea of actually just releasing that one and saying release the canal side and just let you — just take that restriction off of that, we've already done that to the other major properties that would give life to that. So I would tend to feel comfortable doing that, but also keeping the,

1 keeping the retail commitment there. 2 it's so -- one of the things we talk about a 3 lot, because this comes up on so many 4 projects that we have is that, you know, we 5 want retail and we want it to work, that 6 commitment is really important. And it's not 7 just having a space and asking other outside 8 retail people to come in as I said earlier, 9 look at it, it's really -- how do you -- what 10 do you do to make it work? And what I was 11 hearing from the residents is there's stuff 12 there, at least from their perspective, 13 they're not technical people, but you know, I 14 forgot your name, when you said there's not a 15 sandwich shop there, and boy, if there was 16 one, we could actually get to -- we would use 17 It's just really coming up with some it. 18 creative idea of what are the qualities 19 there. But either -- that commitment is 20 really important, and I think it's a very 21 important linking property as we look at the

much more elaborate. It may take some timing to do that. If anything, I'm torn about giving them that little bit of relief for a short time, but I think you've convinced me, Tom, that I'm always one that has been saying in the past the commitment is really important and I could go there.

idea of the Lechmere Station being something

a comment about the Lechmere Canal frontage.

It's actually very lively out there. And I
think what we're saying is if retail frontage
in these other buildings isn't necessary to
create that life, it's very lively entry to
the mall. It's the liveliest spot there.

And with a bit of history, I believe when the
mall came in, they were going to be like no
entrances on the street. And the city worked
extremely hard to come up with this concept
of linear mall that had in strong both ends

strong connections. And so I think that's

what worked on the canal end. And that's

why, you know, it's not a wasteland. It's

full of people. I ride down there with my

bicycle and people are all around.

Ahmed.

AHMED NUR: I think most of the points that I wanted to talk about has already been mentioned, so I'll be very quick. I too think that the canal side —
I'm willing to go on the canal side for a five year extension on non-retail and office.
So from '13 to '18, but on the storefront on the First Street.

WILLIAM TIBBS: It's 2010 concept.

'13 and they wanted to add five. Yes, ten.

So '18 on the canal side and letting it expire on the storefront on the First side.

And I think that area should definitely be kept at the retail for the reason being that there is this space available in every block

pretty much from the Lechmere train station down to Rogers Street. So every one of those storefronts can come down here and say why don't we have the same break that these other folks got? And so, that's what I'd like to see happen.

STEVEN WINTER: Can I ask a clarifying question of Ahmed? I just want to make sure — were you indicating that the retail on the First Street side should be preserved and cultivated and maintained and the retail on the canal side could be — you tell me.

that on the canal side it's really hard for people to see as a retail, it's hidden in the canal and the canal is lively as Russ talked about. So I would give that five year extension for office, not for retail. And on the First Street side, the storefront side, let that expire and show for retail for

1 public use. 2 HUGH RUSSELL: Let me make sure my 3 proposal is on the canal side to let the 4 market make that decision. And if it can be retail, it can be retail. If it can be 5 6 office, it can be office and stop regulating 7 that. I would hope that, you know, it would 8 be an interesting frontage and maybe some day 9 they're going to put a restaurant in there, 10 but I'm willing to let the market make that 11 decision. 12 AHMED NUR: I agree. 13 HUGH RUSSELL: Okay. 14 H. THEODORE COHEN: I'm sorry, 15 Ahmed, when you say you agree, he was talking 16 about a permanent elimination of the 17 requirement for retail on the canal side. 18 And I understood you were saying the five 19 year. 20 AHMED NUR: Right. Thank you for

that clarification. I understand.

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1 STEVEN WINTER: Mr. Chairman, I have 2 a couple of comments. 3 HUGH RUSSELL: Please. 4 STEVEN WINTER: I concur, Tom, that 5 there's component testimony on both sides and 6 I really appreciate both of these 7 perspectives. Is Anderson Kreiger one of the tenants in Canal Park? 8 9 FROM THE AUDIENCE: Yes. 10 STEVEN WINTER: One of the things I 11 wanted to point out, that this -- the 12 proponent has a tremendous collection of 13 office tenants and I know we're talking about 14 retail. I know that's what we're up to, but I want to say that the proponent has, you 15 16 know -- it's part of the strength of the 17 greater Boston economy what's happening 18 There's legal help for there. 19 municipalities, for real estate and for 20 airports. There's one of the most famous 21 business consulting groups in the world

monitor group. You know, there's the

Washington Group which is formerly Raytheon,
one of the biggest engineers in the world.

There's people working on a mobile broadband
and all kinds of things bringing broadband
where it's not been before. There's MIT
businesses that have incubated into this
building. It's a wonderful place. So I just
want to start from that point that this
proponent has been really successful in
putting in a very good economic engine and
holding businesses to Kendall Square. We've
got to recognize that.

And, Hugh, I think I would be willing to go where you are with the canal side to let the market dictate that. And I trust this proponent to do that. There's no conspiracy going on to eliminate retail from Cambridge. The only — I mean, I would go with the wisdom of the group and whether or not it would be 2013 or 2018 for the front

1 where we would insist that I would be willing 2 to talk about that and go there. But I also 3 -- so, you know, I think that on the First 4 Street side there's something we need to give 5 them some relief on it, but not in 6 perpetuity, okay? And I also think that the 7 city has to say okay, what do our public 8 sector responsibilities to make preconditions 9 for economic development on that piece? 10 we have infrastructure responsibilities? 11 they going to be expensive? Do we have 12 policy responsibilities? Are they going to 13 be difficult? I don't think we can just say 14 get out there and get some retail. 15 proponent has demonstrated due diligence, and 16 I don't question it. So I think that in 17 asking the proponent to maintain a commitment 18 to retail, which I believe in on the front 19 side, I do. I think we also have to say are 20 there other things that the public sector, 21 i.e. our city needs to do to help them do

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that?

HUGH RUSSELL: Well, I guess the biggest example is the addition of parking that the city is planning to do this year through a recognition that is something that we can do and should help this.

I mean, I guess my feeling is they've got two and a half years on the tenant side of the first floor to work. And they've been here four times over the last 20 years. can come back again and talk to us more about efforts they've made. My own feeling is that they haven't -- that they're looking for strong tenants, well known, well done people. That may be -- you may have to go beyond that to tenants that aren't quite so, you know, they're different. You know, people who are eating in the kinds of places that -- where there's a lower economic entry strategy to move in. They're essentially smaller businesses. And that may be a very tough

thing for them to do, but I think that may be what is necessary in the short run. I think once it gets established, once the street really starts functioning, then that can change.

STEVEN WINTER: That's true.

WILLIAM TIBBS: And looking at your expression, Ted, so I'm interested in what the thought that's going through your mind. You look thoughtful.

H. THEODORE COHEN: No, I am conflicted, but I, I think I'm really tending towards Hugh's point of view. I hate giving up the concept of the canal never being retail, but I — because it's gorgeous and glorious right now. But I realize when we first heard this in January, it was wind swept and unpopulated. And a fabulous restaurant with windows out on the canal would just be a terrific thing. But I can understand that may never happen. And I do

think that may be enough, and holding — I don't want to say holding their feet to the fire, because it's tough times all around, but that we don't need to concede the giving up the retail right now that, you know — they have it until another two and a half years. And I understand that if they knew now, they could enter into a long-term lease for another seven or eight years rather than two and a half year lease. But I think Hugh's concept is a valid compromise for right now. And I think I can easily support that.

PAMELA WINTERS: I also like Hugh's idea of looking out to -- and I think a member of the public also mentioned this, looking out for reaching out to local entrepreneurs and local business people, maybe smaller business people, something a little bit different than the larger corporations. So I think that might prove to

1 be beneficial.

SEAN GILDAY: We have done an awful lot of that within walking distance of that particular property and all the way to Central Square and all the way to Porter Square. Because the national tenants, they don't want it. That was the easy part. You can't get them to go there. We were only left with the smaller mom and pops is what we call them. And this is little less of mainstream type of retail. We haven't ignored it. I want you to know that.

ATTORNEY KATHERINE BACHMAN:

Mr. Chairman.

HUGH RUSSELL: Yes.

ATTORNEY KATHERINE BACHMAN: Just as another approach to try to get to closure here. We are concerned that if one goes the approach of no office in the front period, that it will be vacant. Another approach here to try to strike the right balance is to

say that from the date of your decision the 1 2 -- let me put the map up. So have the bank 3 space, which is the place that had the retail 4 activity, not be able to have office, so have 5 this immediately go back to being retail. 6 they have their feet in the fire immediately 7 in this space. To allow this space the five 8 years so that you have activity, there's a 9 balance, but they have to work hard because 10 -- we'll be -- that is a commitment there. 11 Here, my own view is that the right answer is 12 to let the market operate, but to get -- to 13 strike this balance, you know, we'd like 10 14 years, we'd like 20 years. The better answer 15 is perpetuity but to try to give to 16 compromise. Today retail, give up the 17 ability to restrict it at five years to 2018 18 and then the 10 years back here, perpetuity 19 if you wish. But that feels like a balance 20 that is a better one from this side. 21 Who is in the orange WILLIAM TIBBS:

1	space?
2	ATTORNEY KATHERINE BACHMAN: Who is
3	in the orange space, the tenant?
4	JOHN CONNELLY: It's biotechnology
5	development company called Stromedics
6	(phonetic).
7	WILLIAM TIBBS: And the yellow space
8	right beside it, is that physically
9	disconnected from both of those?
10	JOHN CONNELLY: That's currently
11	vacant.
12	HUGH RUSSELL: It was part of the
13	bank, right?
14	ATTORNEY KATHERINE BACHMAN:
15	Employee rest area.
16	WILLIAM TIBBS: So it's a space that
17	could go either way? It could go to the
18	space too?
19	JOHN CONNELLY: There is an egress
20	hallway so it could never be connected to the
21	yellow space.

1 WILLIAM TIBBS: It could be 2 connected to the orange space? 3 JOHN CONNELLY: Correct. 4 Well, I hear what HUGH RUSSELL: 5 you're saying and you want three-quarters of 6 a loaf, I'm offering you two-thirds or 7 seven-eighths of the loaf. And I think the 8 principle there is that we ought to keep feet 9 to the fire on the retail frontage. 10 STEVEN WINTER: Can you make a 11 proposal? Put it in a sentence? 12 The relief that's HUGH RUSSELL: been sought we would grant only the removal 13 14 of restriction on the canal side with 15 perpetuity. But we would not grant the 16 relief sought on First Street which means the 17 former bank space has to be retail now and 18 the other space in two and a half years has 19 to go to retail. My own feeling is they come 20 back in two years and they show essentially a 21 stronger effort. I mean, they brought in a

1 very strong retail person today and he said 2 I've done my best. Well, I think you got to 3 go beyond that. I mean, I'm convinced you 4 did your best and that -- so try something 5 else. If you come back in two years and say 6 we've tried, you know, we maybe can rent the 7 other one, maybe we have to look at it again. 8 But I hate to give that up for eight years, 9 seven and a half years on the orange side. 10 Let's just at THOMAS ANNINGER: 11 least, if I may --12 HUGH RUSSELL: Ted. 13 H. THEODORE COHEN: Well, I've 14 talked a lot. 15 I think we ought THOMAS ANNINGER: 16 to at least think about what they've 17 proposed. I might add some -- suppose we did 18 slice it the way -- in other words, the canal 19 would be a permanent change and we've given 20 up on that. On the First Street side it's 21 roughly a 50/50 split whether that small

21

yellow piece goes one way or the other, we can talk about that. What I would like to see is suppose we did some compromise along the suggestion that we have here. would like to see is a real effort to promote that corner that was once a bank by making it look like it's trying to attract somebody to come there, which by my lights has not happened yet. I don't want to be specific about it because I -- I'm not sure my ideas are the right ones, but I would like to see you spend some money to take the space out to the street level, perhaps glassing it in with signage and whatever else it would take to make, to animate that space and make it as attractive as possible to show I think a greater commitment than we've seen before. And that might be a way for us to test it. And let them have another five years on the other side while we take a look at what can happen there. And I would hope that that

effort might prove to everybody that it can be done all the way along. But I think we'd have to see some greater effort yet than what we've seen. And I know you've tried to tell us that you've done all you can. I have to admit that's the part that I haven't found as persuasive as all that. That might be a fair way to look at it.

HUGH RUSSELL: I'm just concerned that to say I got eight years, I don't have to do anything for eight years. I can even live with having a couple dozen vacant for eight years and is simply isn't strong enough. Ted.

H. THEODORE COHEN: Well, I certainly understand your point, Hugh, and I agree with that. And I don't care for the last proposed compromise because I think if we're permitted to retail on the front, I think we are, that there has to be a contraception, a new contraception of the

building and what the building is going to look like. And the idea of doing it on only half the front, I don't think it's going to work. I think there's got to be a plan for the entire front facade, the entire retail area. And I'd like to see that happen sooner rather than later. And if, you know, the loss is for some reason just stayed empty then yes, they can come back and talk to us again. But right now I don't think I want to give it up.

HUGH RUSSELL: Bill.

WILLIAM TIBBS: I just want to say that I think I agree. I think with this compromise I look favorably on it. But my concern would be that space would be big, it would just be vacant. And they would have enough revenue coming in from the other stuff that they could just leave it. I think it's not enough to — it's too small to be an incentive.

1 Are we ready to STEVEN WINTER: 2 move? 3 ATTORNEY KATHERINE BACHMAN: 4 of order, may I? Forgive me, Mr. Russell, 5 but I think we were moving towards accepting 6 for --7 BETH RUBENSTEIN: Would you mind 8 stepping over to the microphone, please? 9 ATTORNEY KATHERINE BACHMAN: 10 just as a point of clarification, we're 11 trying to get to the place where you would 12 like us to be. There is a -- in the orange 13 space there is the biotech tenant. It is an 14 occupancy until January 1st of 2013. So, if 15 the proposal on the table would be to allow 16 that tenancy to remain until the current 17 expiration to -- in the bank space required, 18 not allow office anymore as of the date of 19 the decision, and then to remove the 20 restriction in the back in perpetuity, that 21 would be acceptable to us.

1	HUGH RUSSELL: Okay. Thank you.
2	WILLIAM TIBBS: That's what you were
3	proposing?
4	HUGH RUSSELL: Yes.
5	H. THEODORE COHEN: Could you
6	summarize that again?
7	HUGH RUSSELL: Okay. The way I look
8	at it is there was a request to change the
9	status of the prior first floor in various
LO	ways. And what we're saying is we'll grant
11	we'll go beyond what they asked for along
L2	the canal side, and grant that in perpetuity
L3	and then won't do anything on the other side,
L 4	it will be status quo. So the yellow's
15	retail and the orange can be office for the
L6	next two and a half years.
L 7	THOMAS ANNINGER: I think Kathy
L8	actually
L 9	HUGH RUSSELL: Then it reverts to
20	your previous decision.
21	PAMELA WINTERS: Right. Which is

1	retail.
2	HUGH RUSSELL: And basically it
3	reverts to the original plan for the
4	building.
5	THOMAS ANNINGER: If I understand
6	you correctly, Kathy, I think you were saying
7	that you were prepared to commit to retail in
8	the old bank space immediately?
9	HUGH RUSSELL: It's not a change.
10	THOMAS ANNINGER: I thought that was
11	also
12	ATTORNEY KATHERINE BACHMAN: We
13	would do that, Mr. Anninger.
14	THOMAS ANNINGER: I thought that it
15	was also
16	ATTORNEY KATHERINE BACHMAN: In
17	other words, there would be a to the date
18	of the as of the date of the decision,
19	this would be office would be precluded.
20	In these areas the restriction against office
21	would only come into play as a January 1st of

1	2013. And here as the date of the decision
2	it would be
3	HUGH RUSSELL: Right. And make a
4	slight change because of that little yellow
5	square, and it doesn't bother me to have it
6	be office space for two and a half years. I
7	don't think that's going to affect the
8	overall.
9	PAMELA WINTERS: It's vacant now
10	too?
11	ATTORNEY KATHERINE BACHMAN: Yes.
12	HUGH RUSSELL: You want it for two
13	and a half years. That doesn't bother I
14	think that's not going to interfere with the
15	whole picture. If that helps.
16	H. THEODORE COHEN: Can I ask for
17	clarification from whomever. Currently the
18	bank space, is that only retail or was that
19	also given an opportunity of office space
20	until 2013?
21	BETH RUBENSTEIN: I believe all the

1	spaces are in a reprieve or off the hook
2	until 2013.
3	H. THEODORE COHEN: That's what I
4	thought.
5	THOMAS ANNINGER: So it is a change.
6	H. THEODORE COHEN: So the change
7	would be that the office space immediately
8	must be retail. The bank space.
9	ATTORNEY KATHERINE BACHMAN: The
10	bank space.
11	H. THEODORE COHEN: The bank space
12	must immediately come retail. And the
13	remainder in the front would continue to have
14	the exemption to 2013, and the back would be
15	coming permanent without the restriction.
16	HUGH RUSSELL: Okay. Those are
17	clarifications.
18	Okay. So
19	LES BARBER: Could I get one
20	clarification from everybody, too? Quite
21	frankly I don't know the history of the bank

1	site, but the bank is not a retail use. It's
2	actually an office use. So the if the bank
3	is acceptable, we should probably say the
4	bank is acceptable so that we have that in
5	that space.
6	HUGH RUSSELL: I would think that's
7	fair.
8	LES BARBER: There may have been
9	some exception, I don't remember, way back in
10	the permit, I just can't remember back 24
11	years.
12	HUGH RUSSELL: There are also
13	LES BARBER: I just wanted to
14	clarify that.
15	HUGH RUSSELL: There are other kinds
16	of uses that, you know, may not be all this
17	as retail, but on an active street on the
18	street that we might, you know, feel was a
19	good solution, we might have to grant some
20	other specific tenant to make that happen.
21	LES BARBER: Things like doctor's

1	offices and real estate agent offices?
2	HUGH RUSSELL: Yes.
3	LES BARBER: They're not perfectly
4	desirable, but they do have an aspect of
5	retail than a software company does.
6	ROGER BOOTH: But probably a retail
7	bank but not office. Some bank office.
8	PAMELA WINTERS: Something that
9	serves the public.
10	LES BARBER: We don't make that
11	distinction in our Ordinance. We could in
12	the permit.
13	HUGH RUSSELL: My sense is that we
14	get this proposal and say a bank use anywhere
15	along that frontage is okay. I think when
16	you go beyond that, it's better to actually
17	have to come back and say we've had this
18	tenant and at some maybe we can write this
19	decision to that could be done by Minor
20	Amendment in the future.
21	BETH RUBENSTEIN: I'm sorry what can

1	be done by Minor Amendment?
2	HUGH RUSSELL: To approve a tenant
3	that would be like a walk-in public access
4	tenant that might not be in the retail column
5	on our chart, but we have that's a
6	substantially easier procedure.
7	Okay, I think we all know what the deal
8	is. Somebody needs to state it.
9	WILLIAM TIBBS: So moved.
10	HUGH RUSSELL: Is there a second?
11	H. THEODORE COHEN: Second.
12	HUGH RUSSELL: All those in favor?
13	(Show of hands.)
14	HUGH RUSSELL: Six members are in
15	favor.
16	(Russell, Anninger, Winters, Tibbs,
17	Cohen, Winter.)
18	HUGH RUSSELL: We want to see this
19	work.
20	Thank you.
21	(Aat 10:55 p.m., the meeting adjourned.)

1	CERTIFICATE
2	
3	COMMONWEALTH OF MASSACHUSETTS BRISTOL, SS.
4	I, Catherine Lawson Zelinski, a
5	Certified Shorthand Reporter, the undersigned Notary Public, certify that:
6	I am not related to any of the parties
7	in this matter by blood or marriage and that I am in no way interested in the outcome of
8	this matter.
9	I further certify that the testimony hereinbefore set forth is a true and accurate
10	transcription of my stenographic notes to the best of my knowledge, skill and ability.
11	IN WITNESS WHEREOF, I have hereunto set
12	my hand this 4th day of June 2010.
13	
14	Catherine L. Zelinski Notary Public
15	Certified Shorthand Reporter License No. 147703
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17	April 23, 2015
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