City of Cambridge Community Development Department

Joint Meeting of Transportation Committees

April 23, 2025











Welcome

Purpose

Get feedback from appointed members of the committees, the City's "community experts" on pedestrian, bicycle, and transit issues

Objective

Committee members to understand the proposal for Jerry's Pond, to form an opinion, and, if desired, decide to send a letter to Planning Board

Committee members to understand Zoning + Development process in Cambridge

Process

Presentation from guest speakers followed by questions from committee members, public to type in questions in Zoom Q&A, and make verbal comments during public comment Discussion will try to alternate between committees and in-person/remote participants

Meeting Agenda

- 1. Agenda Review, Roll Call, Minutes
- 2. City Updates
 - 1. Transportation Planning
 - 2. Street Management
 - 3. Public Works
- 3. Presentation: IQHQ Jerry's Pond
- 4. Presentation: Zoning 101
- 5. Public Comment



Roll Call

Approval of March 2025 Minutes

Proposed motion

- Approve meeting summary for March 2025, posted on Joint Meeting page
- Vote will be by roll call

Volunteer Notetaker Needed

City Updates

Announcements

- Cambridge Department of Transportation beginning April 1:
 - Traffic, Parking, and Transportation Department expands to become Cambridge Department of Transportation (DOT)
 - The Transportation Planning Division at Community Development will move to the Department of Transportation (DOT) as a division alongside the existing Street Management and Parking Management Divisions
 - Transportation committees will move over, too. More information will be sent soon to the transportation committees.

Upcoming Community Meetings

- Kirkland Road Reconstruction Tuesday, April 29, 4-6 p.m.
 - In-person "pop-up" at Kirkland Road at Kirkland St

Upcoming CSO Community Meetings

- Broadway
 - May 1, 6 p.m. Open House (Drop-by), Cambridge Arts Ctr., 119 Windsor St

Upcoming Committee Meetings

- Transit Advisory Committee May 1
- Bicycle Committee May 7
- <u>Tentative</u> Joint Meeting of Committees May 14
- Pedestrian Committee May 22

Process for Comment Letters to Planning Board

Presentation tonight includes an item up for consideration at a future Planning Board meeting

One way that the advisory committees can influence outcomes of city planning is to write a comment letter to the Planning Board

- Letter can include what a committee thinks is important, appreciated, or lacking in proposals going to the Planning Board
- Must be submitted before the Planning Board meeting through supporting city staff

The process required to draft a letter

After the presentation tonight, a committee with quorum can:

- Discuss whether to send a letter, outline the main points
- Select a letter writer, vote to approve outline and writer
- Signed by Chair or Vice-Chair of the committee

Letter is due to City staff by Wednesday April 30.

IQHQ Jerry's Pond Improvements

Danny Frias, IQHQ Howard Moshier, VHB

Jerry's Pond Improvements

Joint Transportation Committee





04/16/2025

Permitting Process

- IQHQ started the permitting and public process in January 2021.
- Close to 200 meetings since 2021 with community members. Rindge Avenue was the main topic in 90% of 2023-2024 meetings and at least 40% of all meetings.
- In June 2021 and November 2023, IQHQ met with the Joint Transportation Committee, along with CDD, TPT, MBTA, DPW, and members of the public present.
- In May 2022, IQHQ was granted special permit approval for the development area, which included improvements to Jerry's Pond as a condition.
- In March 2024, Jerry's Pond received Conservation Commission approval with an Order of Conditions for the entire public access plan.
- In March 2025, IQHQ submitted its application for a Flood Plain Overlay District Special Permit, pursuant to Article 20.70 of the Cambridge Zoning Ordinance.



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OVERALL PLAN







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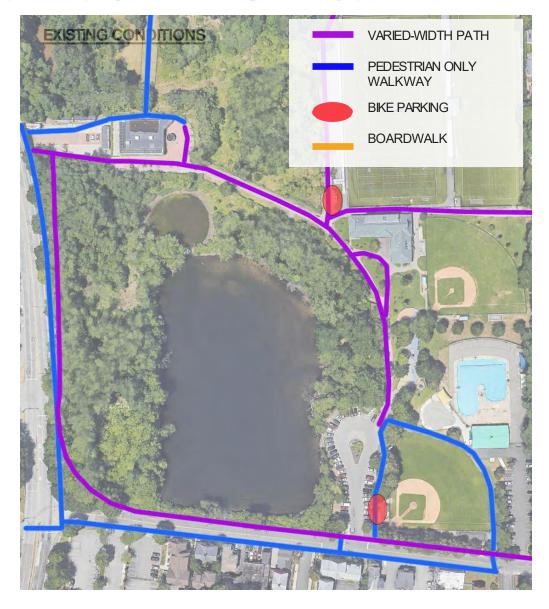
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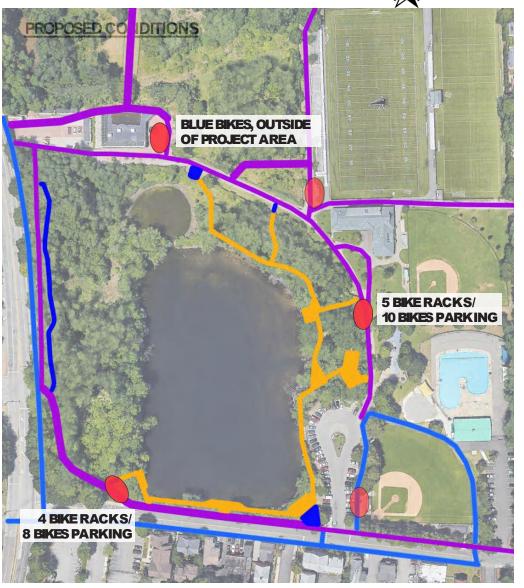
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CIRCULATION & BIKE PARKING



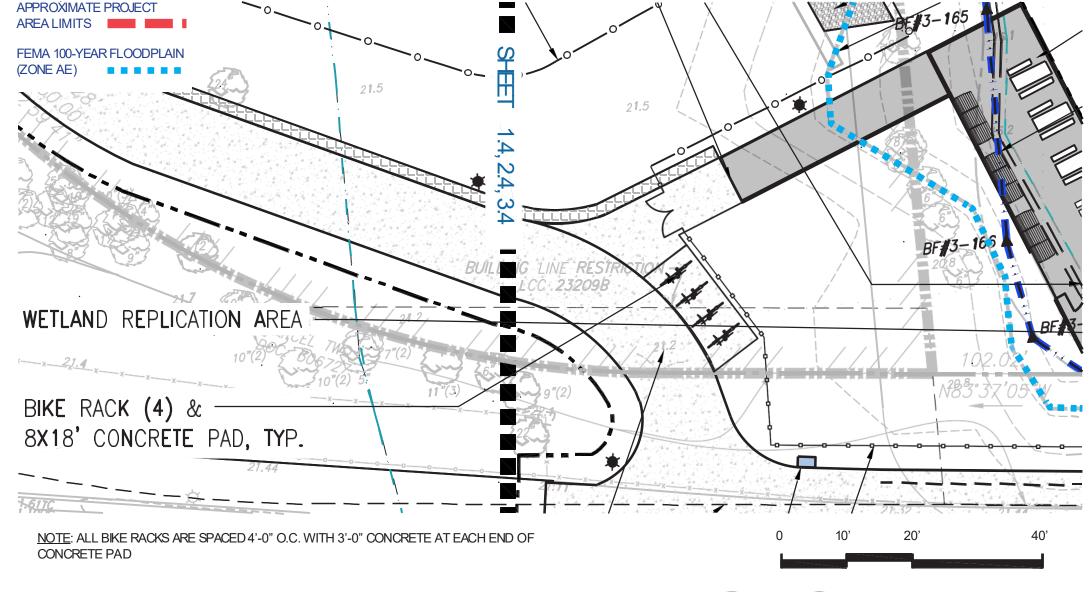








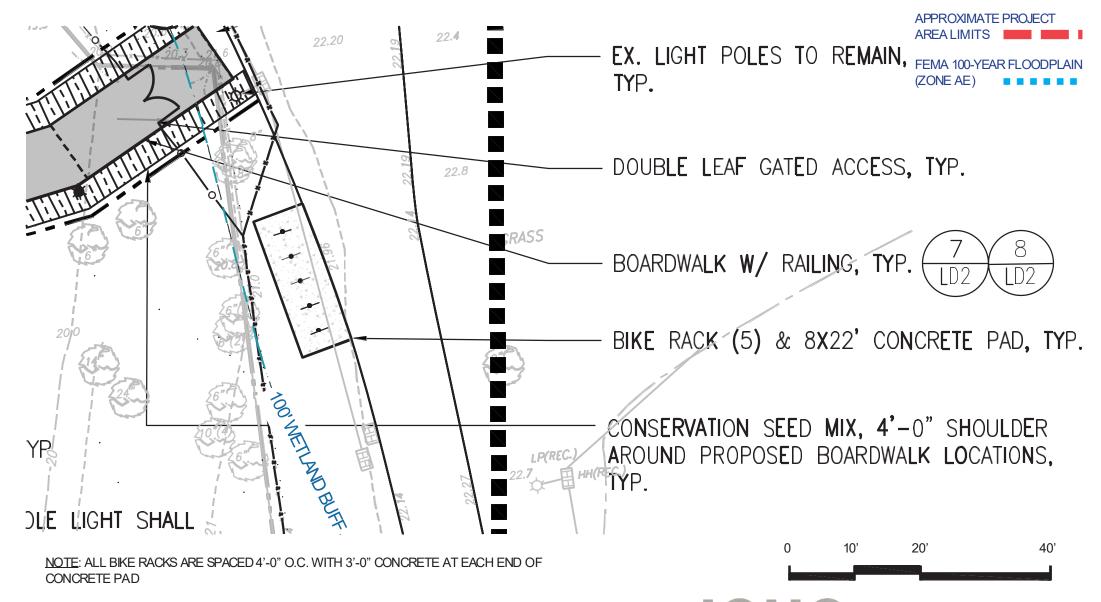
CIRCULATION & BIKE PARKING DIAGRAM







CIRCULATION & BIKE PARKING cont.



COMMUNITY GATHERING SPACE AT WEST END OF RINDGE AVENUE 3







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RINDGE AVENUE ENLARGEMENT

Added street tree's along sidewalk in 2 foot utility buffer

Added floating wetland

Added ADA Access ramp

- 33'-6" Feet of new public access & vegetation from Rindge Avenue curbline towards Jerry's Pond
- 300 Feet of universally accessible boardwalk
 (10 feet wide) paralleling Rindge Avenue
- Boardwalk is set low with vegetated buffer to provide separation from Rindge Avenue







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BOARDWALK & OVERLOOK ALONG RINDGE AVENUE







BOARDWALK LOOKING TOWARDS RINDGE AVENUE ENTRY¹¹







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RINDGE AVENUE ENTRY (SOUTHEAST CORNER)



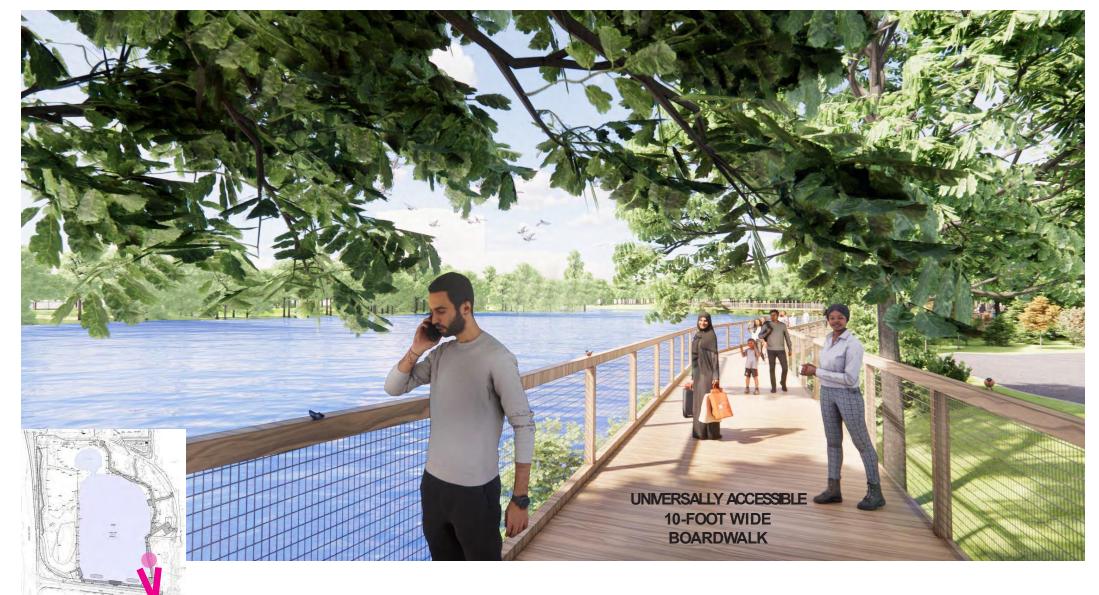




BOARDWALK & FLOATING ISLAND FROM RINDGE AVENUE ENTRY 132



BOARDWALK ALONG EAST SIDE OF POND ON THE WAY TO JERRY'S DECK 14







JERRY'S DECK ENTRANCE







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^c JERRY'S DECK & ECO-PAVILION







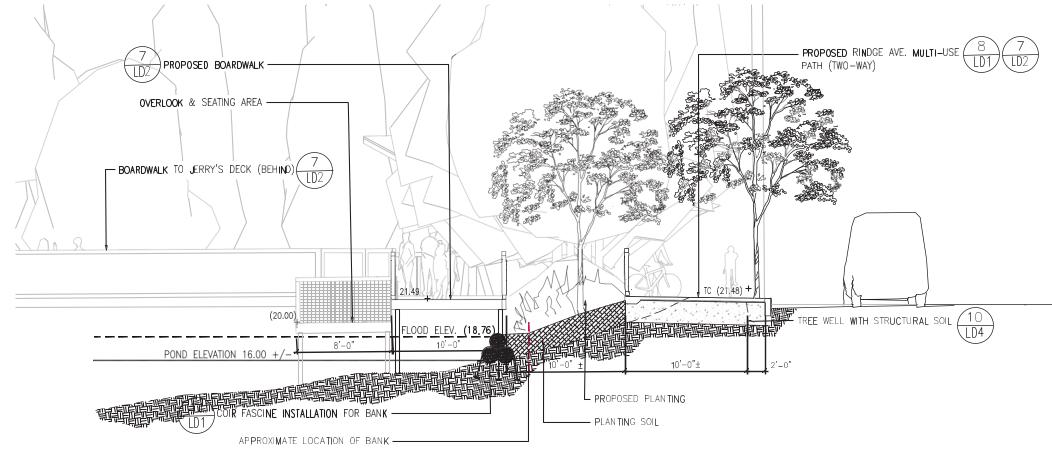
COMPENSATORY FLOOD STORAGE FROM THE SOUTHEAST CORNER 17







RINDGE AVENUE SECTION THROUGH BANK & DECK¹⁸

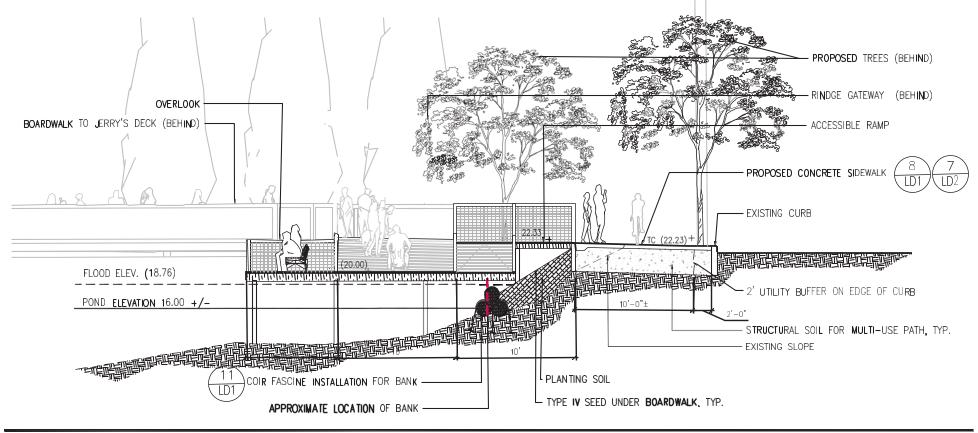


01 A-AA' SECTION





RINDGE AVENUE SECTION THROUGH DECK & OVERLOOK



02 B-BB' SECTION





Previous presentations to the Joint Meeting

The Committees have received presentations from IQHQ a couple of times since 2021:

- June 2021
- November 2023

Looking forward to updates from IQHQ about their proposals for Jerry's Pond Improvements

Zoning 101

Evan Spetrini, Community Development Department

Zoning 101:

A Primer on the Cambridge Zoning Ordinance

Presentation to the Cambridge Transportation Committees

April 24, 2025





Meeting Outline

Meeting Topic Outline

Zoning Basics

Development Project Review

Planning Board Process

Zoning Basics

What is Zoning?

- Zoning is the City's rulebook regulating the use of land
- Rules are intended to advance the community's goals while allowing owners to use their private property in a reasonable way
- Zoning sets the rules, but property owners ultimately decide what to do with their land

What is Zoning? Cont.

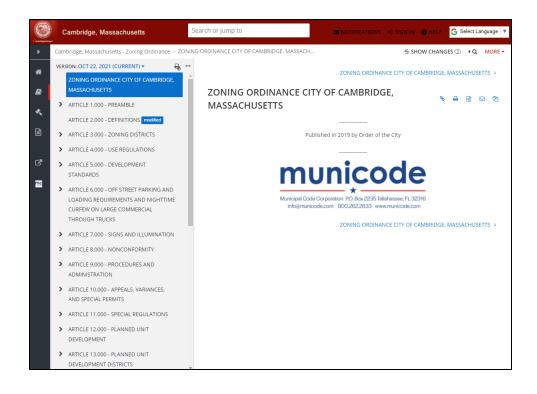
Zoning regulates...

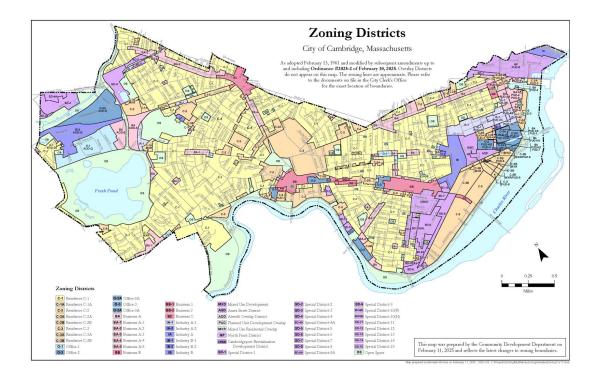
- How land can be used (residential, commercial, etc.)
- Building size and shape
- Where buildings are located on a lot
- Other site or building characteristics (open space, parking, etc.)

Zoning does NOT regulate...

- Who can own land
- How businesses operate
- How buildings are constructed and what materials they use
- Matters subject to other state or federal regulation (e.g., building codes, licensing, taxation)

Two Parts to Zoning

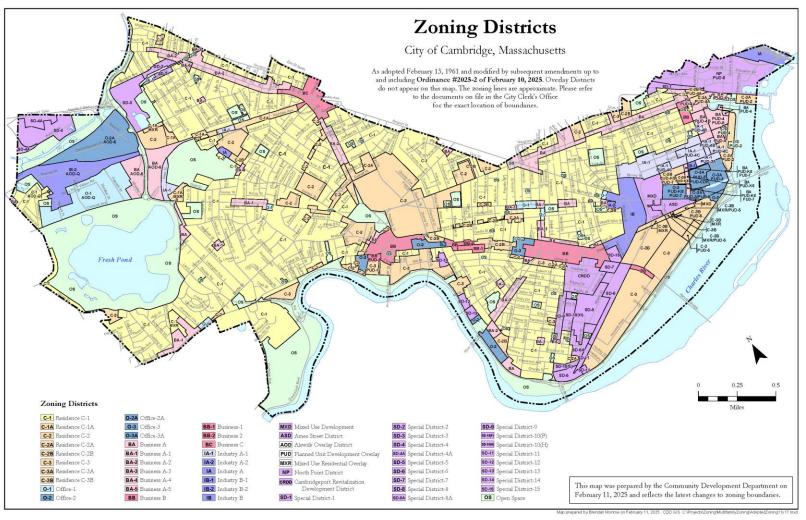




Zoning Ordinance

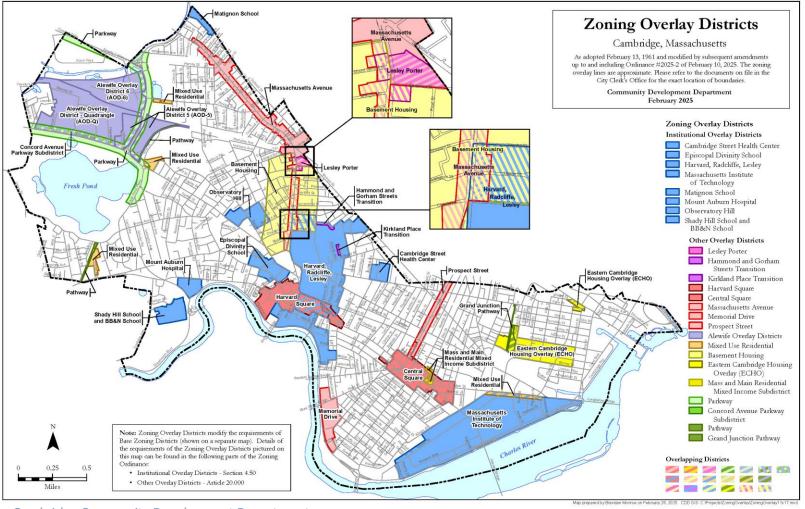
Zoning Map

Base Zoning Districts



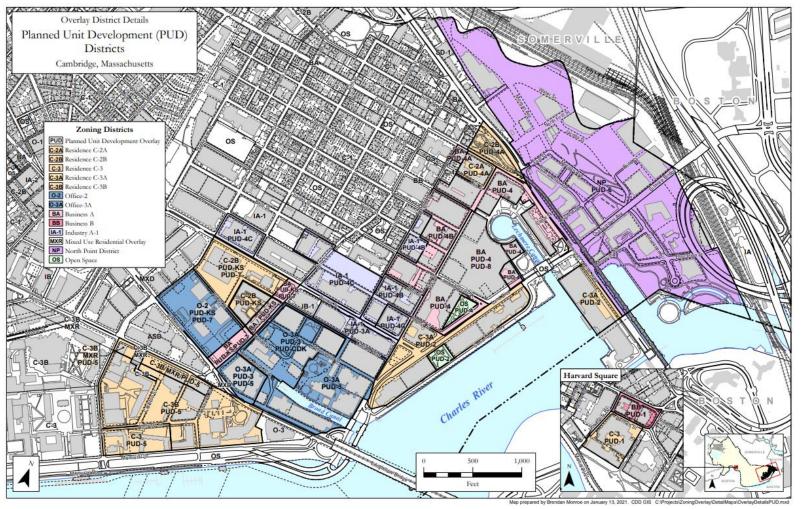
- Every part of the city is in a district
- Districts defined by their land use character –use, scale, intensity
- Range from more restrictive to more permissive
- Rules are uniform across a district

Overlay Zoning Districts



- Modify base zoning in a specific area
- New boundaries established for a particular use or purpose (e.g., institutional districts)

Planned Unit Development (PUD) Districts



- Separate from base zoning and overlay zoning
- New boundaries established for the district
- Typically used for large properties with multiple buildings

Allowed Uses

Section 4.30, Table of Use Regulations

	<u> </u>	-	_		_	1_						
		Open	Res	Off	Bus	Bus	Bus B,	Bus C	Ind	Ind	Ind B-	Ind B
		Space	C-1, C-	1, 2A,	A-1,	A, A-4	B-1, B-		A-1,	Α	1, B-2	
			1A, 2,	2, 3,	A-2,		2		A-2			
			2A,	3A	A-31							
			2B, 3,		A-5							
			3A, 3B									
4.31	Residences											
	a. Dwelling, single-family	No	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes
	b. Dwelling, two-family	No	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes
	c. [Deleted]											
	d. Townhouse development or	No	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes
	semi-detached dwelling											
	e. Elderly oriented congregate	No	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes
	housing	_										
	f. [Deleted]											
	g. Dwelling, multifamily	No	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes
	h. [Deleted]											
	i. Lodging House	No	Yes ⁷	Yes ⁶	Yes	Yes	Yes	Yes	SP	PB	No	SP
	j. Trailer Park or mobile home	No	No	No	SP	SP	No	No	No	No	No	No
	park											

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"Yes" = allowed as-of-right

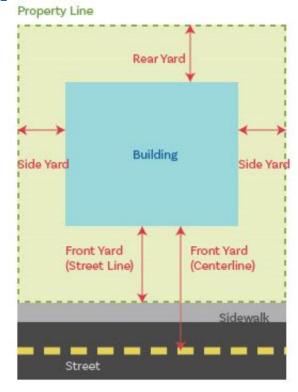
"SP" = special permit (BZA)

"No" = prohibited use

"PB" = Planning Board special permit
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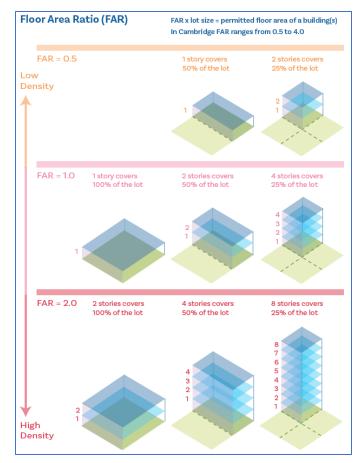
Be sure to check any footnotes (Section 4.40) for details!

Development Controls



Development Standards

e.g., open space, yards ("setbacks"), parking



Use Type and Intensity

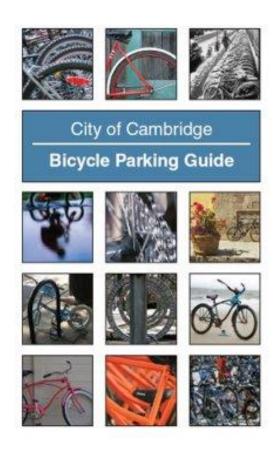
e.g., height, floor area, housing unit density

Off-street Parking and Bicycle Parking

Cambridge has no minimum parking requirements throughout the city

Section 6.100 has minimum requirements for:

- Number of short-term bicycle parking spaces
- Number of long-term bicycle parking spaces
- Bicycle parking design
- Bicycle parking location
- Bicycle parking access



Development Project Review

As-Of-Right

If a development complies with all the zoning standards, and does not need a special permit, then it is considered to be "as-of-right."

In this case, a developer can simply apply for a building permit from the Inspectional Services Department (ISD) without needing additional approvals.

Discretionary Approvals

Special Permit	Variance
Allowed by Zoning Ordinance	Not allowed by Zoning Ordinance
Requires public hearing, notification, decision	Requires public hearing, notification, decision
Subject to legal appeal	Subject to legal appeal
Normally granted if zoning requirements are met, except if not found to be in the public interest due to unique circumstances of the site	Normally not granted unless there is a hardship that justifies special consideration due to unique circumstances of the site

Zoning Review Boards

Planning Board

- Grants specific special permits ("PB").
- Can also grant special permits (but not variances) otherwise in BZA purview ("SP").
- Mostly responsible for "Bonus" and "Review" types of special permits (bicycle parking modification is an exception).

Board of Zoning Appeals (BZA)

- Grants specific special permits ("SP").
- Grants all variances.
- Mostly responsible for "Relief" types of special permits.

Zoning Advisory Committees

Central Square Advisory Committee (CSAC)

- Reviews and comments on land use & development proposals in the Central Square Overlay District per the Cambridge Zoning Ordinance (Section 20.300)
- Focuses on special permit and variance applications

Harvard Square Advisory Committee (HSAC)

- Reviews and comments on land use & development proposals in the Harvard Square Overlay District per the Cambridge Zoning Ordinance (Section 20.50).
- Focuses on special permit and variance applications

General Types of Special Permits

Type	Purpose	Approved if	Examples
"Bonus"	Allow additional development (e.g., density, height, use) above standard	Meets specific planning objectives and/or provides public benefits	PUD, AOD zoning
"Review"	Assess impacts of development exceeding a certain threshold	Meets general planning objectives and mitigates impacts (e.g., transportation, urban design, environment)	Project Review Special Permit (19.20)
"Relief"	Waive or modify specific standards	Site-specific factors are a constraint and impacts are mitigated	Reducing certain setback requirements

Project Review Special Permit (19.20)

In most cases, non-residential development above 50,000 square feet or residential development above 75,000 sf will require a special permit from the Planning Board.

Two components of review: transportation impacts and urban design

- "Transportation" includes pedestrian, bicycle, and transit travel
- Transportation impacts require mitigation based on TIS
- Urban design review based on Section 19.30 Citywide Urban Design Objectives
- Pedestrian and bicycle friendly design is one of the major objectives

Are TIS and PTDM in Zoning?



Transportation Impact Study (TIS)

- TIS is required for projects above certain size threshold (e.g., gross floor area, parking spaces).
- Required by zoning but reviewed and certified by the Department of Transportation.
- Not just car traffic! Also studies pedestrian, bicycle, and transit travel.



Parking and Transportation Demand Management (PTDM)

- PTDM is a separate municipal ordinance.
- However, TDM measures can be included as mitigation for impacts identified in the TIS.
- Special Permits cannot be granted before a required PTDM plan is approved.

Citywide Urban Design Objectives

Provides guidance to property owners, staff, and public on form and character of development

Encourages a holistic approach to review – projects are not required to meet all objectives

Finding: on balance the objectives of the City are being served by the proposed development

Urban Design Objectives

Section 19.32: "Development should be pedestrian and bicycle-friendly, with a positive relationship to its surroundings" such as:

- Active uses on the ground level
- No parking facing public streets or walkways
- Ground floors with 25-50% transparency
- Building entry siting (e.g., close to crosswalks, pedestrian paths, transit stops)
- Safe and convenient access for pedestrians and bicyclists

Advisory Reviews

Planning Board Advisory Consultation

- Reviewer: Planning Board
- Review Description: Residential development between 50,000-75,000 square feet if a special permit is not required and Affordable Housing Overlay (AHO) Projects. Required to hold community outreach meetings before Planning Board review.
- Review Criteria: Area plans and guidelines, Citywide Urban Design Objectives (19.30),
 AHO design guidelines

Public Advisory Consultation

- Reviewer: Staff and public
- **Review Description:** Proposals in Areas of Special Planning Concern, if a special permit is not already required.
- Review Criteria: Area plans and guidelines, Citywide Urban Design Objectives (19.30)

Planning Board Process

Pre-Application Process

Community Engagement

- Outreach to abutters, neighbors, community groups
- At least one community meeting
- Other outreach tools encouraged

Consultation with City Staff

- Community Development
- Transportation
- Public Works
- Other Departments

Planning Board Review

Public Hearing

- Applicant presents their project to the Planning Board for review
- Public may attend and/or comment
 - Written comments submitted by 5 p.m. the day before the hearing
 - Comment in real-time during the hearing (currently by computer/phone)
- Final application materials are posted on City's special permits web page

Planning Board Action

- Planning Board votes to approve or deny a special permit
- Conditions are typically attached to a special permit, must be satisfied by building permit and/or certificate of occupancy approval

Committees' Participation

- Review of development projects is not mandatory so Committees can choose how/when to participate
- Typically review the largest, most significant projects, including PUDs and larger special permit projects
- Projects may be reviewed separately or jointly by the three transportation committees
- Provide feedback based on the City's broad planning objectives (e.g., Pedestrian Plan, Bicycle Plan)
- Provide input directly to developer (by inviting to meetings), and/or directly to the Planning Board (written comment, public hearings)
- Planning Board values thoughtful input on the factors they can influence (e.g., urban design, impact mitigation)

Questions?

Thank You!

Useful Planning Board Links

Planning Board special permit applications:

https://www.cambridgema.gov/specialpermits.

Interactive map of special permits:

https://www.cambridgema.gov/CDD/zoninganddevelopment/developmentreview/specialpermits/specialpermitsmap.

Planning Board meetings:

https://www.cambridgema.gov/CDD/zoninganddevelopment/planningboard/plann

The <u>Pre-Application Community Meetings webpage</u> shows projects that have not submitted a final special permit application yet.

Other Useful Links

Board of Zoning Appeal (BZA) special permits and variances: https://www.cambridgema.gov/inspection/Zoning.

Affordable Housing Overlay (AHO) projects: https://www.cambridgema.gov/CDD/housing/housingdevelopment/aho.aspx.

Zoning Ordinance in Municode: https://library.municode.com/ma/cambridge/codes/zoning ordinance.

General information about zoning: https://www.cambridgema.gov/CDD/zoninganddevelopment.

Contact Information

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Evan Spetrini, Senior Manager for Zoning and Development espetrini@cambridgema.gov

Public Comment

Thank You