

★ NEWSLETTER FROM THE CITY OF CAMBRIDGE ★ EXECUTIVE DEPARTMENT

# Dear Residents and Taxpayers of Cambridge:

A am writing again to update you about the City's budget, property assessments and tax bills.

In May, the City Council adopted the FY13 Budget of \$488.2 million which: 1) maintains City and school services that citizens have come to expect, supports the City Council Goals and provides for a strong capital plan. In addition, it addresses our Other Post Employment Benefit (OPEB) liability in a prudent and responsible manner; and 2) achieves the above with a moderate increase in the property tax levy in spite of no increases in State Aid, and supports the City Council Goal of "evaluating expenditures with a view of maintaining a strong fiscal position and awareness of the impact on taxpayers while providing a high quality of City services." Overall, the FY13 Budget has increased by 2.87%.

Approximately 67% of the revenues that fund the City's budget are raised through property taxes. Massachusetts communities are limited in how they can raise revenues, resulting in a greater reliance on the property tax, since it is the largest and most stable revenue. The City of Cambridge has been able to achieve a lower property tax rate and lower residential property tax bill than surrounding communities due to its ability to generate diverse non-property tax revenues, foster new construction, control budget growth and plan prudent use of reserves. These qualities benefited the City during good economic times but, equally as important, they have allowed the City to continue to weather the uncertain economic climate more favorably than other communities.

During the past seven fiscal years, we produced budgets resulting in an average property tax levy increase of 4.3%. In FY12, 63.9% of residential taxpayers received a property tax bill that was lower, the same as, or only slightly higher (less than \$100) than the previous year. In addition, another 22.8% of residential taxpayers saw an increase between

\$100-\$250. In addition, for the second year the City Council has approved a 0% increase in the FY13 Water and Sewer rate.

**SEPTEMBER 2012** 

Funds for the construction phase of the King School Renovation Project are not included in the FY13 Adopted Capital Budget. However, based on the results of the feasibility study and a continuing evaluation of total project costs, an appropriation recommendation of \$81,500,000 to the City Council was made on July 30, 2012. An anticipated Free Cash appropriation of approximately \$2,000,000 for the first phase of the LED street light replacement is planned for early FY13, with the remaining funds appropriated in subsequent fiscal years. Further, based upon the work of the E-Gov Executive Committee and Project Management working group, as well as input received through the IT World Café, a supplemental appropriation is expected to be made in early FY13 to support continued technology innovations. These initiatives will continue to move Cambridge forward.

The adopted budget reflects a property tax levy increase of 6.6%, while still maintaining City services and providing for improvements to our infrastructure. However, the final FY13 property tax levy will not be known until early October when the City Council votes on the City Manager's FY13 property tax and classification recommendations. In previous years, the City has been able to achieve a lower percentage increase in the property tax levy than originally estimated and we are working hard to do the same this year.

I encourage you to examine this publication, and to seek out City staff from the departments listed on the back cover with any questions or comments.

Very truly yours,

ROBERT W. HEALY, CITY MANAGER

## Cambridge Residential Tax Rate Continues to be the Lowest Among Surrounding Communities and One of the Lowest of Any City in the Commonwealth!

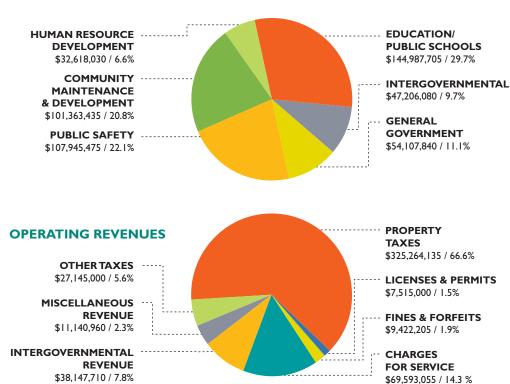
	FY12 TAX RATE (PER \$1,000)	TAX BILL \$400,000 HOME	TAX BILL \$800,000 HOME
CAMBRIDGE*	\$ 8.48	\$ 1,712	\$ 5,104
<b>BROOKLINE</b> *	\$11.40	\$ 2,670	\$ 7,230
SOMERVILLE*	\$13.09	\$ 3,436	\$ 8,672
BOSTON*	\$13.04	\$ 3,572	\$ 8,788
WATERTOWN*	\$14.40	\$ 4,578	\$10,338
BELMONT	\$13.35	\$ 5,340	\$10,680
ARLINGTON	\$13.66	\$ 5,464	\$10,928

\* Includes residential exemption for owner occupied homes. The residential exemption has not been adopted by all communities.

## City of Cambridge FY13 Budget

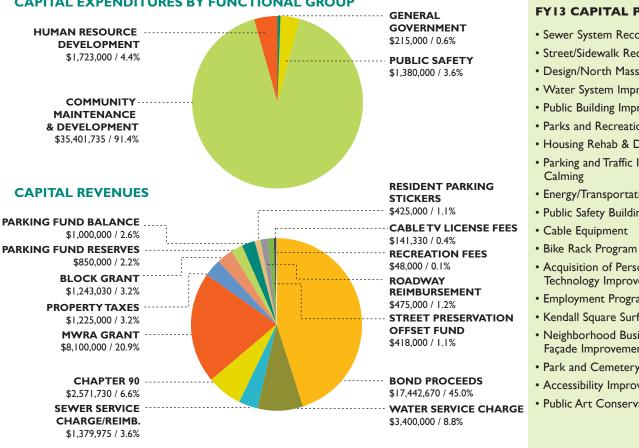
## TOTAL OPERATING BUDGET: \$488,228,565

## **OPERATING EXPENDITURES BY FUNCTIONAL GROUP**



## TOTAL CAPITAL BUDGET: \$38,719,735

### **CAPITAL EXPENDITURES BY FUNCTIONAL GROUP**



#### DEPARTMENTS BY **FUNCTIONAL GROUPS**

General Government (\$54,107,840) Mayor Executive City Council City Clerk Law Finance **Employee Benefits General Services** Election **Public Celebrations** Reserve

#### Community Maintenance and Development (\$101,363,435)

Public Works Water Community Development Historical Conservation Peace Commission Cable TV **Debt Service** 

#### **Public Safety** (\$107,945,475)

Animal Commission Fire Police Traffic, Parking & Transportation Police Review & Advisory Board Inspectional Services License Weights & Measures Electrical Emergency Communications

#### Human Resource Development (\$32,618,030)

Library Women's Commission Veterans' Services Human Services Human Rights Commission

#### Intergovernmental (\$47,206,080)

MWRA Charges Cambridge Health Alliance State Assessments

### FY13 CAPITAL PROJECTS LIST

- Sewer System Reconstruction
- Street/Sidewalk Reconstruction
- Design/North Massachusetts Avenue
- Water System Improvements
- Public Building Improvements
- Parks and Recreation Facility Improvements
- Housing Rehab & Development
- Parking and Traffic Improvements/Traffic
- Energy/Transportation Improvements
- Public Safety Building and Equipment
- · Acquisition of Personal Computers/ **Technology Improvements**
- Employment Program Fund
- Kendall Square Surface Improvements
- Neighborhood Business Development/ Façade Improvements
- · Park and Cemetery Tree Pruning
- Accessibility Improvements
- Public Art Conservation

## How Your Tax Bill is Determined

## Basic facts about the real estate tax levy

Three major factors are responsible for calculating a tax bill:

- ★ THE CITY BUDGET
- ★ COMMERCIAL-RESIDENTIAL PROPERTY TAX CLASSIFICATION
- ★ PROPERTY VALUES (ASSESSMENT)

CITY BUDGET. The adopted FY13 Budget of \$488.2 million is 2.87% greater than the FY12 adjusted budget. While the City has many sources of revenue, property taxes support about 67% of the operating budget. For FY13, the City projects that it must collect about \$318.8 million in property taxes. This is called the tax levy. Last year, the City Council and City administration produced an FY12 Budget with a 5.3% property tax levy increase. However, this meant that 63.9% of the residential taxpayers received a property tax bill that was lower, the same as, or only slightly higher (less than \$100) than the previous year. In addition, another 22.8% of residential taxpayers saw an increase between \$100-\$250 in their FY12 property tax bill. The City Council and City administration worked hard during the budget process to produce an FY13 Budget with a modest increase in the property tax levy. As a result, the property tax levy is projected to increase no more than 6.6% with the ultimate goal of a smaller increase. The final percentage increase will be determined in early October.

CAMBRIDGE OPERATING BUDGET (in millions)		CAMBRIDGE TAX LEVY (in millions)			
FY II	FY 12	FY 13	FY II	FY 12	FY 13
\$459.7M	\$472.2M	\$488.2M	\$284.0M	\$299.1M	\$318.8M (projected)

### COMMERCIAL-RESIDENTIAL PROPERTY TAX

**CLASSIFICATION**. Municipalities are allowed to tax commercial property (i.e. office, industrial and retail buildings, hotels and personal property) at a higher tax rate than residential property. This process is known as property tax classification. The State property tax classification law is complex, as are the formulas that determine how much the City may collect in property taxes from residential and commercial property owners. The property tax classification law limits the maximum shift from the residential tax rate to the commercial tax rate, which Cambridge has taken advantage of each year. Neither the City Council nor the City administration is allowed to increase the proportion of the tax levy paid by commercial owners versus the proportion paid by residential owners of real estate above this limit under Massachusetts General Laws. The property tax classification process has meant that commercial property owners traditionally have paid approximately two-thirds of the total property taxes.

The classification of residential and commercial property, as noted, is complex and has limits, which impacts the overall percentage of taxes paid by residential and commercial property owners. For example, in FY04, the City of Cambridge reached the maximum shift of the tax levy from residential owners to commercial owners allowed by the State. Escalating residential values, which outpaced commercial property values, were the primary reason that Cambridge reached the state imposed limit on its ability to shift the tax burden from residential taxpayers to commercial taxpayers. As a result, not as much of the property tax levy was able to be shifted to commercial owners. Since FY06, this trend has reversed with residential and commercial values increasing at a similar rate, resulting in a slight shift of the property tax burden to commercial property owners.



#### PERCENTAGE OF PROPERTY TAX LEVY PAID BY RESIDENTIAL & COMMERCIAL PROPERTY OWNERS

This trend has continued from FY06 through FY12. Commercial property owners as a group were required to pay 65.4% of the property tax levy in FY12, up from 63.2% in FY06, with the share paid by residential owners going down to 34.6% in FY12, from 36.8% in FY06.

Preliminary projections for FY13 indicate that the portion of the tax levy to be paid by commercial property owners will be similar to recent fiscal years.

The Cambridge residential market has shown a 54% increase in condominium units during the 10 year period between FY03 and FY13, from 9,001 units in FY03 to 13,890 units in FY13. The demand for housing units has resulted in commercial property being converted to residential use, which has impacted the existing commercial base while increasing the residential base. Cambridge remains a highly attractive, desirable place to live, with low crime,

## City Council Goal: Evaluate City expenditures with a view of maintaining a strong fiscal position and awareness of the impact on taxpayers while providing a high quality of City services.

a highly educated workforce and desirable cultural and business amenities, which support the property values.

The chart below shows the percentage of total value of residential and commercial property. In FY12, residential property comprised 61.4% of total value, but residential owners paid only 34.6% of total property taxes.

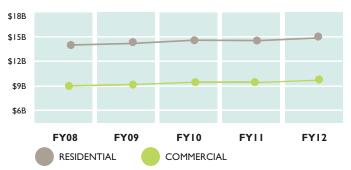


### PERCENTAGE RESIDENTIAL & COMMERCIAL PROPERTY VALUES

**PROPERTY VALUES.** Property values are established independently of the City Budget and Tax Classification. The Massachusetts Department of Revenue requires that all property be assessed annually, using approved mass appraisal techniques, at 100% of full and fair cash value. Individual assessments may rise or fall based upon market activities for similar properties and capital improvements. Fiscal year assessments are the property values as of the previous January 1st. The FY13 property tax bills are based on the assessed value as of January 1, 2012, using calendar 2011 market activity. The tax rate is established by dividing the tax levy by total property value. Your property tax bill is calculated by multiplying your property's value, after any exemptions, by the tax rate.

The chart below illustrates that the total commercial value has increased at a similar rate to the total residential value. During the past five years, the total residential value has increased by 4.1% as compared to a 3.5% increase for commercial property value.

## FIVE-YEAR COMPARISON OF RESIDENTIAL AND COMMERCIAL TOTAL VALUES



## WHAT DO THE RATING AGENCIES SAY?

Wall Street's three major rating services, Fitch, Moody's and Standard & Poor's, reaffirmed Cambridge's AAA rating, the highest possible. Cambridge is one of approximately 27 cities in the United States with three AAA ratings. The critical factor examined by rating services is whether a city has a prudent balance between incoming revenues and outgoing expenditures. Many communities pay significantly higher interest rates than Cambridge when borrowing money for capital improvement projects.

"The Key Rating Drivers include: Exceptional Financial Management: Management's conservative budgeting practices and prudent use of reserves has helped keep tax levy increases at moderate levels while the city faces growing operating costs. Above-Average Liquidity Levels: The city's positive financial profile is characterized by large reserves and ample liquidity. Additionally, the city's levy margin continues to grow favorably to the highest level in the city's history. Economic Diversity Promotes Stability: The stable presence of higher education, healthcare, biotechnology, and life sciences industries supports the well-diversified economy with low unemployment and above-average wealth levels. New Development Continues: Ongoing development within the city is projected to promote growth in assessed value, providing the city with tax levy flexibility for operations and debt service. Moderate Debt Levels: Debt levels are moderate and expected to remain manageable, aided by the city's rapid amortization rate." - Fitch Ratings, February 2012

"The Aaa rating reflects the city's large, diverse and stable tax base, which is anchored by prominent higher education institutions and a growing research and development sector. Also incorporated into the Aaa rating are a strong financial position which has performed well through the national economic downturn, management's consistently conservative approach to budgeting and expenditure management and a favorable debt profile supported by healthy enterprise systems and historically strong commonwealth school construction aid. Strengths include; a large and diverse tax base anchored by institutions and a robust financial position guided by sound management policies."

- Moody's Investors Service, February 2012

"The rating reflects the City's: Strong and dynamic local economy, anchored by Harvard University and Massachusetts Institute of Technology (MIT), as well as biotechnology and high-tech firms; Aboveaverage wealth and income factors, including an extremely strong market value per capita; Very strong financial position, despite general fund decreases in fiscals 2010 and 2011, coupled with an experienced management team and strong management policies; and Low debt burden and manageable capital plan. Standard & Poor's considers Cambridge's financial management practices "strong" under its Financial Management Assessment methodology, indicating practices are strong, well embedded and likely sustainable."

- Standard & Poor's, February 2012

## **RESIDENTIAL EXEMPTION**

The City of Cambridge offers the highest allowable residential exemption program in the Commonwealth with a discount equal to 30% of the average residential assessed value. In FY12, the residential exemption reduced an owner occupied residential property assessed value by \$198,085, which equals \$1,679.76 in real estate taxes. In order to receive the residential exemption, homeowners must provide documentation that they occupy their property as their primary residence and are not claiming more than one residential exemption. If you believe that you qualify for the residential exemption, please contact the Assessing Department.

The Assessing Department conducts random audits and responds to inquiries about individuals claiming residential exemption, to ensure the validity of the program. Anyone with concerns about someone falsely claiming the residential exemption is strongly encouraged to contact the Assessing Department, which will conduct an investigation. Anonymous concerns by telephone, mail or delivered to the Assessing Department office are accepted to assure that your identity is kept confidential.

## Motor Vehicle Excise

All Massachusetts residents who own and operate a motor vehicle must pay an annual motor vehicle excise. The excise is levied by the city or town in which the vehicle is principally garaged. Motor vehicle excise bills are created from vehicle registration data collected by the Registry of Motor Vehicles (RMV). The RMV sends billing information to the city or town, which is then responsible for mailing the bills and collecting the tax.

WHEN ARE MOTOR VEHICLE EXCISE BILLS SENT? Most

people receive their excise bill in February. However, if you buy a car or move into the state during the year, you will receive your first excise tax bill a few months after the car is registered. This bill will be pro-rated for the portion of the year that you own and operate that vehicle in the State of Massachusetts. Thereafter, you will receive your bill in February.

HOW IS MY EXCISE BILL CALCULATED? Each motor

vehicle is levied a tax at the rate of \$25 per one thousand dollars of valuation. The value of the vehicle is determined by the State using a formula that considers the manufacturer's list price for vehicles in their year of manufacture and the age of the vehicle. The State formula is as follows:

In the year preceding the designated year of manufacture:	50%
In the designated year of manufacture:	90%
In the second year:	60%
In the third year:	40%
In the fourth year:	25%
In the fifth and succeeding years:	10%

IF I MOVE, WHOM DO I CONTACT TO GIVE CHANGE OF ADDRESS INFORMATION? You must inform the Registry of Motor Vehicles of any change in address. Prompt notification of address changes will help ensure that you receive your bill. It is important to note that where you live on Jan. 1 of each year dictates where the bill will be sent. If you move after that date, you must contact the community in which you resided on Jan. 1 to make sure that you get that year's bill.

#### WHOM DO I CONTACT IF I DO NOT RECEIVE A BILL?

Contact the City's Finance Department at 617 349 4220. According to Chapter 60A, Section 2 of Massachusetts General Laws, a person who does not receive a bill is still liable for the excise plus any interest charges and penalties that accrue. Therefore, it is the responsibility of the owner to contact the City in the event that a bill is not received or forwarded from a former address.

## WHAT ARE THE PENALTIES FOR LATE PAYMENT OR

FOR NOT PAYING MY EXCISE BILL? If excise is not paid within 30 days, interest will accrue on the overdue bill at an annual rate of 12% from the day after the due date. Additional fees of up to \$64 may be added to an unpaid excise bill. If the bill is not paid within a year of issue, the City will notify the RMV and the owner will be unable to renew the vehicle's registration and/or renew a driver's license until the bill has been paid.

## DID YOU KNOW THAT CAMBRIDGE ALSO HAS A FAVORABLE COMMERCIAL TAX RATE?

FY12 COMMERCIAL TAX RATES FOR COMMUNITIES WITH SPLIT RATES (DIFFERENT RATE FOR RESIDENTIAL AND COMMERCIAL PROPERTY)							
Brookline	\$18.58	Somerville	\$21.85	Watertown	\$26.64	Burlington	\$30.95
Cambridge	\$20.76	Needham	\$21.50	Lexington	\$28.45	Boston	\$31.92
Newton	\$21.32	Medford	\$23.72	Waltham	\$31.27	Framingham	\$38.05

TOP TEN CITY REAL ESTATE TAXPAYERS (FY12)	NATURE OF BUSINESS	ASSESSED VALUATION	AMOUNT OF TAXES	% OF TOTAL TAX LEVY
Mass. Institute of Technology	Education*	\$1,785,069,900	\$35,044,087	11.7%
BioMed Realty Trust	Commercial	853,862,400	16,383,756	5.5
Boston Properties	Commercial	543,093,700	11,280,056	3.8
Equity Partners	Commercial	283,730,200	5,234,116	1.8
Presidents & Fellows of Harvard College	Education*	363,550,400	5,130,190	1.7
New England Development	Commercial	219,500,000	4,559,015	1.5
Novartis Pharmaceuticals	Commercial	203,265,600	4,221,827	1.4
PREEF American Reit II Corp.	Commercial	190,166,600	3,949,760	1.3
RB Kendall Fee LLC	Commercial	178,748,900	3,721,320	1.2
Alexandria Real Estate	Commercial	159,876,500	3,316,394	1.1
		\$4,780,864,200	\$92,840,52I	31.0%

\*Does not include Payments in Lieu of Taxes



## What If I Have a Tax Related Question or Want More Information?

Ask The Treasurer

E-MAIL: treasurer@cambridgema.gov

SEND MAIL TO:

The City Treasurer Cambridge City Hall 795 Massachusetts Avenue Cambridge, MA 02139

VISIT THE CITY'S WEBSITE: www.cambridgema.gov Sign up for E-Line to receive periodic electronic newsletters, City notifications and publications

## CONTACT A DEPARTMENT:

Assessing Department for Property Value Info. 617 349 4343 Budget Office for Expenditure/Revenue Info. 617 349 4270 Finance Department for Tax Bill Info. 617 349 4220

City Manager's Office for General Info. 617 349 4300

## **Important Dates & Publications**

## **OCTOBER 2012**

- City Council votes on City Manager's Recommendations to minimize, to the fullest extent legally possible, the taxes on residential properties (subject to the approval of the Massachusetts Department of Revenue)
- FY13 Tax Newsletter mailed (including info on Abatements and Exemptions)
- FY13 Tax Bills mailed

## **NOVEMBER 2012**

- Community Q&A meetings scheduled at various locations
- Exemptions Newsletter mailed

### **NEWSLETTER #1**

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