## CITY OF CAMBRIDGE, MASSACHUSETTS

## PLANNING BOARD

HALL ANNEX, 57 INMAN STREET, CAMBRIDGE

NOTICE OF DECISION

Case No.:

#87

Premises:

12-18 Eliot Street

Zoning District:

Business B/Harvard Square Overlay District

Petitioner:

Robert Banker, as Trustee of Eliot Street Real Estate Trust under declaration of trust dated March 12, 1974, recorded in Middlesex South district Registry of Deeds, (the "Registry") on June 12, 1974 in Book 12646, Page 579, the record owner of 16-18 Eliot Street, and as Trustee of The David Wallace Realty Trust under declaration of trust dated August 27, 1987, recorded in the Registry on August 28, 1987 in Book 18497, Page 509, the record owner of 12-14 and 14A Eliot Street

Application Date: April 3, 1989

Date of Public Hearing: April 18, 1989

Petition: Special Permit to construct 16,452 sq ft of office and retail at 12-14 Eliot Street, and 27,856 sq ft of office and retail at 16-18 Eliot Street requesting relief from parking requirement and loading

requirements.

Date of Planning Board Decision: August 1, 1989

Date of filing the Decision: August 28, 1989

Decision (summary): GRANTED with conditions attached.

Appeals, if any, shall be made pursuant to Section 17 of Massachusetts General Laws Chapter 40A, and shall be filed within twenty (20) days after the date of filing of the above referenced decision with the City Clerk.

Copies of the complete decision and final plans, if applicable, are on file with the office of Community Development and the City Clerk.

Clipath Malerant
Authorized Representative to the Planning Board

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Quend 28, 1989

- Cambridge Historical Commission study report on Landmark Designation status of 106 Winthrop Street/8 Eliot Street, dated October 21, 1988.
- 3. Letter to Paul Dietrich, from the Harvard Square Defense Fund, dated April 15, 1989, stating the opinion of the group.
- 4. Memorandum to the Planning Board from Goodwin, Proctor & Hoar, attorneys for the applicant, dated April 18, 1989, outlining the applicant's Special Permit request.
- 5. Letter to the Planning Board from Charles Sullivan, Executive Director of the Cambridge Historical Commission, dated April 18, 1989, discussing the significance of the proposal.
- 6. Letter to the Planning Board from Paul G. Counihan, Attorney at Law for Genieve McMillian, dated May 17, 1989 addressing issues in the application.
- 7. Memorandum to the Planning Board from Paul G. Counihan, undated, outlining the interpretation and applicability of Section 11.544 of the Zoning Ordinance.
- 8. Letter to the Planning Board from Lawrence Kaplan, of Goodwin, Proctor & Hoar, attorney for the applicant, dated July 18, 1989, describing the zoning relief sought.
- Letter to the Planning Board from the applicant, dated July
   1989, granting an extension of time for the special permit process.
- 10. Letter to the Planning Board from Phoebe Mason Bruck, Chair of the Harvard Square Advisory Committee ("HSAC"), dated April 18, 1989, noting the support of the HSAC for the project.
- 11. Letter to William B. King, Chairman of the Cambridge Historical Commission ("CHC") from Phoebe Mason Bruck, Chair of the HSAC, dated February 2, 1989, discussing the CHC's determination of the buildings' status and the petitioner's demolition request.
- 12. Summary of Criteria for Issuance of Special Permit Waiver of Parking and Loading Requirements in the Harvard Square Overlay District and summary of dimensional statistics of the buildings, prepared by the Cambridge Planning Board staff, undated.
- 13. Letter to the Planning Board from Paul G. Counihan, (dated July 19) protesting the petitioner's application.

- a. Each constituent lot is less than 10,000 square feet: 12-14 Eliot Street is 4,113 square feet; 16-18 Eliot Street 6,964 square feet. Combined the two lots total 11,077 square feet which in itself is in reasonable conformance with the intent of the regulations to encourage a small scale pattern of development. To the extent this application is deemed a single project, we find that the two lots, taken together, are sufficiently small to contribute to a development pattern of diverse, small scale new structures and the retention of old structures. While two buildings will be demolished and replaced by a single building at 12-14 Eliot Street, the two buildings to constructed at 12-14 and 16-18 Eliot Street, will be very modest in scale when compared to recently authorized new construction in the vicinity (CWT at ca. 95,000 square feet and Harvard Motor House redevelopment at ca. 100,000 square feet) and smaller than the Coolidge Bank Building, the Galleria Building, or the adjacent Eliot Street garage which have recently been constructed in this Winthrop Street precinct. The proposed buildings are clearly larger than the small wood framed structures on Winthrop Street but new construction cannot be expected to replicate that scale in an area zoned for high density commercial development.
- b. As the total development on the lot will be at or near the maximum permitted on the lots, a contribution to the Harvard Square Improvement fund will be made for the parking spaces not provided in accordance with the requirements of Section 11.544.
- c. The development presents a superior design and provides historic preservation benefits which advance many historic and urban design objectives, as detailed in the report of the Harvard Square Advisory Committee. Provision of the required parking on the site could potentially compromise the urban design and historic preservation benefits provided in the development (for example, by necessitating the extension of all floors of the buildings further to the north, thereby increasing the bulk and shadow impacts on the properties along Winthrop Street behind the petitioner's properties, and decreasing the open space at the rear of the petitioner's properties); the additional entries (in the form of additional curb cuts and a vehicular access point) which would be required for such parking and loading facilities would clearly disrupt the public edge of the project along Eliot Street. In addition the serious city-wide concern for the additional traffic generated by new office construction suggests that this small scale development in Harvard Square best serves the public interest by

- We further find that the grant of a special permit under Section 11.544 complies with the requirements of Section 10.40. The petitioner has attempted, in the design and proposed uses of the buildings, to encourage pedestrian, rather than vehicular traffic; because public parking facilities, an MBTA station and stops of several bus routes are in the near vicinity, and since no additional curb cuts will be required for the project, we find that neither the anticipated traffic generated by the project nor the expected access/egress patterns are likely to cause congestion, hazard or substantial change in the established neighborhood character. In addition, the mix of uses in the new buildings will be substantially similar to that in the existing buildings and will not have an adverse affect on permitted adjacent uses, nor will the proposed uses impair the integrity of the zoning district in which it is located (or any adjoining districts). We further find that the project will comply with the requirements of the Zoning Ordinance and will not create a nuisance or hazard to the detriment of the health, safety or welfare of the occupants or the public. Having found that the specific criteria of the Zoning Ordinance have been met, we find (as more specifically noted above) that no particulars of the location or use would cause the grant of the requested special permit to be to the detriment of the public interest.
- 7. The uses of the petitioner's project are allowed as of right in the zoning district in which the project is located. The grant of a special permit under Section 11.544, then, complies with the requirements of Massachusetts General Laws c.40A, Section 9, that special permits be issued only for uses which are in harmony with the general purpose and intent of the Zoning Ordinance.

## **DECISION**

After review of the application documents, comments made at the public hearing and subsequent meetings, discussions with the Community Development staff, and based on the findings above the Planning Board <u>GRANTS</u> a special permit under Section 11.544 of the Zoning Ordinance for a waiver of all required parking and a reduction in the loading requirements as detailed in the application documents for development at 12-14 Eliot Street, and <u>GRANTS</u> under the same authorization a special permit for development at 16-18 Eliot Street, both permits subject to the following conditions.

1. The final development plans submitted to the Inspectional Services Department for building permits shall be in general conformance with the application documents dated March, 1989 and referenced above except as they may be modified by any conditions of these permits. The final plans shall be

such a transit use plan, including the "T" pass program, shall be submitted to the Planning Board for review prior to issuance of an occupancy permit for the first building and shall be made a condition of these special permits.

8. The members currently sitting on the Planning Board note that the grant of the special permits for 12-14 and 14A and for 16-18 Eliot Street is not to be construed as an endorsement by the current Board members of any proposed development on the property located at 8 Eliot Street/106 Winthrop Street, of which the petitioner is currently the owner of record. The current Planning Board feels that any further developments at 8 Eliot Street/106 Winthrop Street should be minimized.

Voting to GRANT the Special Permits were Paul Dietrich, Chair; Alfred Cohn; Clarence Cooper; David Kennedy and Hugh Russell, constituting two thirds of the membership of the Planning Board; Voting to deny the permit was Carolyn Meith.

For the Planning Board,

Paul Dietrich, Chairman

Special Perm	n.	20.7
Application	No.	87
16-18 Eliot St	reet	

## Dimensional Form

	Allowed/Required	<u>Existing</u>	Proposed	Granted
Floor Area Ratio (Floor Area)	$\frac{4.0}{(27,850)}$ Sq. Ft.	$\frac{2.4}{(16.800)}$ sq. Ft.	4.0 (27,850) Sq. Ft.	4.0 (27,850 ) Sq. Ft.
Max. Height	60/80'	34'	57.5	58'
Max. Angle Above Cornice Line	45°	NA	NA	
Min. Lot Size		6,964 Sq. Ft.	6,964 Sq. Ft.	6,964 Sq. Ft.
Min. Lot Area per d.u.	NA			
Max. No. d.u.	<u>NA</u>			- Williams
Min. lot width	NA			
Min. yard setbacks	-0-			
Front	-0-			As provided on
Side L				approved plans
R	-0-			
Rear				
Ratio Usable Open Space (Area)	NA (	<u> </u>	<u> </u>	<del>()</del>
Off-Street Parking Minimum No. Spaces	28	-0-	-0-	-0-
Maximum No. Spaces				
No. Handicapped Spaces				
Bicycle Spaces	3			3
No. Loading Bays	1+			1*

<sup>\*</sup> The Facility shall be dimensioned as shown on the approved plans and shall serve uses at 12-14 Eliot Street as well

