**City of Cambridge Community Development Department** 

# Climate Resilience Zoning - Draft Text

Planning Board / Task Force Discussion November 15, 2022



### **CRZTF Purpose**

Recommend **development standards** for climate resilience to incorporate into the Cambridge Zoning Ordinance

#### **Specific Climate Change Impacts to Discuss:**

- Impacts of flooding from sea level rise, storm surge, and precipitation
- Rise in temperatures exacerbated by the urban heat island effect

#### **Scope of Zoning Recommendations:**

- Major new development subject to project review procedures
- Smaller-scale new development subject to as-of-right zoning
- Additions/alterations to existing buildings and uses

### **20 CRZTF Members**

#### Residents

- Doug Brown co-chair
- Ted Cohen (Planning Board)
- Conrad Crawford (CRA Board)
- Mike Nakagawa

#### **Union/Trades Representative**

 Louis Bacci, Jr. (Laborers Local 151, Planning Board)

#### **Institutional/Non-Profit Representatives**

- Brian Goldberg (MIT)
- Tom Lucey (Harvard)
- Margaret Moran (Cambridge Housing Authority)
- Craig Nicholson (Just-a-Start)

#### **Business Representatives/Property Owners**

- Jason Alves (East Cambridge Business Association)
- Nancy Donohue (Cambridge Chamber of Commerce)
- Mark Johnson/Tom Sullivan (Divco West)
- Joe Maguire/Rick Malmstrom (Alexandria)
- Mike Owu (MITIMCo)

#### **Subject Matter Experts**

- Tom Chase (New Ecology)
- Lauren Miller (CDM Smith)
- Jim Newman (Linnaean Solutions)

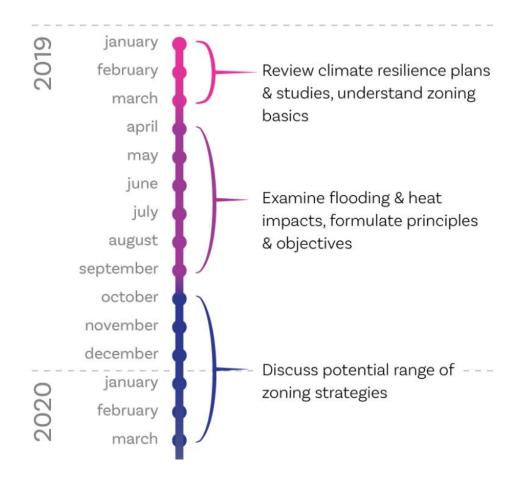
#### **City Staff**

- John Bolduc, Environmental Planner (emeritus)
- Iram Farooq co-chair
- Kathy Watkins, City Engineer

#### **Consultants**

- Kleinfelder, Weston & Sampson (engineering)
- Reed-Hilderbrand (landscape architecture)

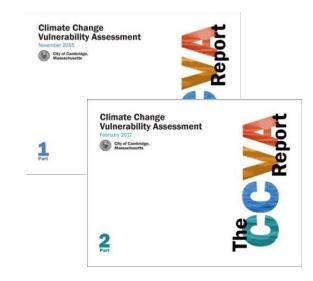
### **Two-Year Process**



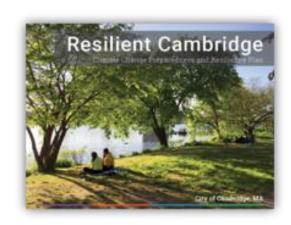


# **Contributing Work**

Climate
Change
Vulnerability
Assessment

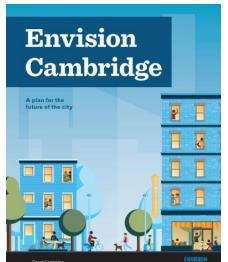


Resilient
Cambridge
Plan





**Urban Forest Master Plan** 



**Envision Cambridge** 

# **Guiding Ideas**

Overarching goal: provide flexibility and choice to property owners while advancing the City's climate resilience adaptation and mitigation goals



# **Principles to Guide Zoning Strategies**

- 1. Focus on people, communities, & equity
- 2. Account for differentiation & choice
- 3. Balance strategies to address **new construction & existing development**
- 4. Use performance-based standards as well as prescriptive standards
- 5. Allow flexibility in changing circumstances
- 6. Support actions with co-benefits
- 7. Seek effectiveness
- 8. Make decisions based on **best available data & science**

# Land Use & Development Objectives

- 1. Elevate & floodproof
- 2. Design to recover

- 3. Use green infrastructure
- 4. Preserve vegetation
- 5. Create vegetation
- 6. Limit paved areas
- 7. Provide shading

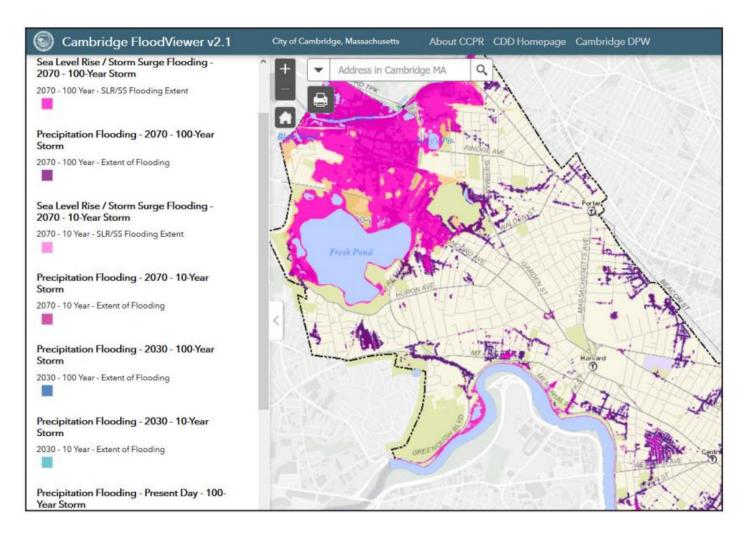
- 8. Use reflective surfaces
- 9. Promote passive resilience
- 10. Shelter in emergencies
- 11. Create emergency plans

- 12. Implement area-wide strategies
- 13. Produce co-benefits

### **Draft Climate Resilience Zoning**

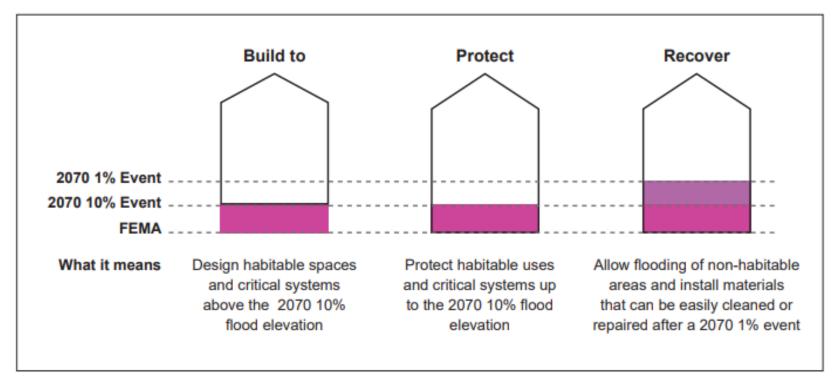
#### Four main parts:

- New Flood Resilience Standards (22.80)
- New Heat Resilience Standards (22.90)
- Remove Impediments in Current Zoning (Articles 2.000, 5.000, 22.000)
- Incorporate Resilience into Development Review (Article 19.000)



#### **Flood Elevations:**

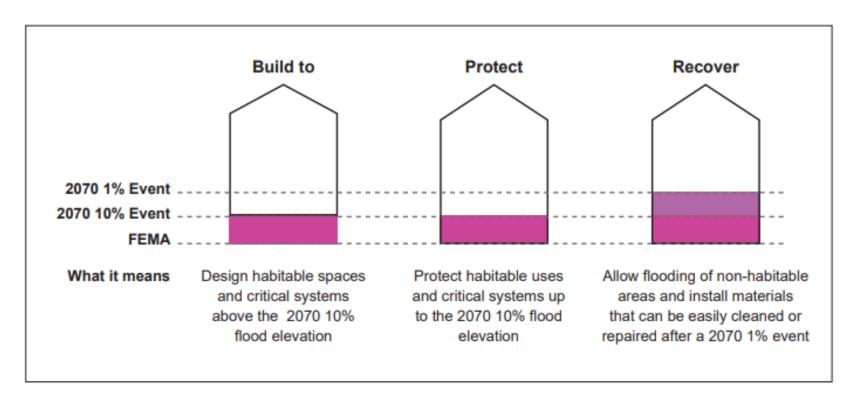
- DPW promulgates Long-Term Flood Elevations (LTFEs)
- 50-year horizon
- 10% and 1% flood probability levels
- FloodViewer shows LTFEs by site
- Revised based on climate projections



"Protect" means either put the space above the flood elevation, or use permanent/movable flood barriers

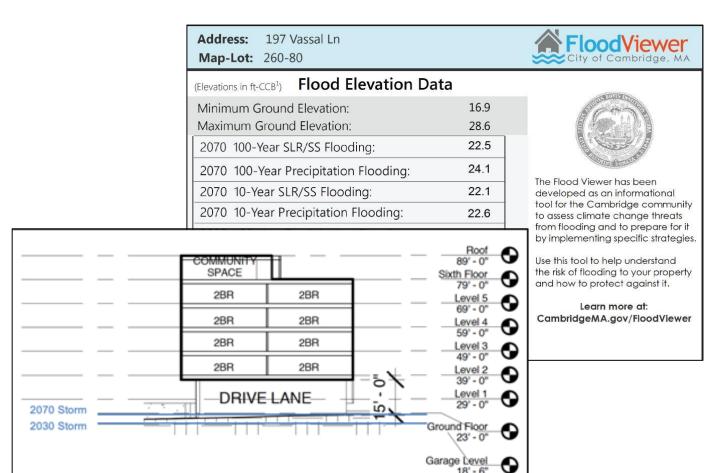
#### **Development Standards:**

- Protect occupiable spaces to 10%-LTFE
- Protect habitable (residential) space and critical eqpt. to 1%-LTFE
- Design spaces below 1%-LTFE to recover
- Modifications by special permit



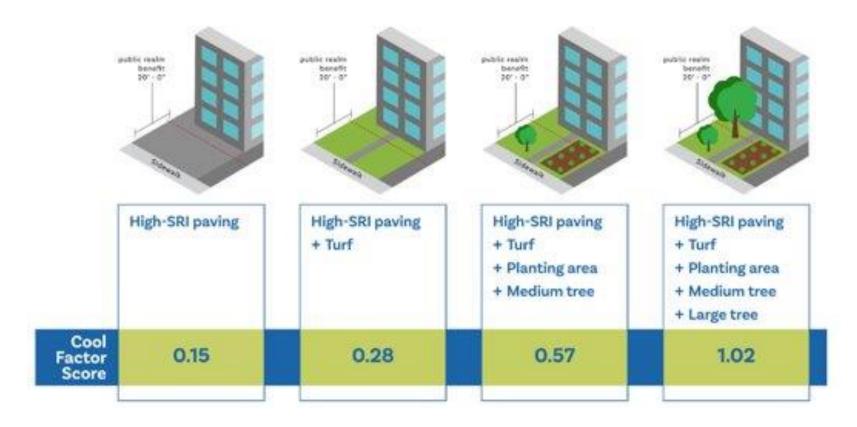
### **Applicability:**

- Development subject to Green Building Review (25,000+ SF)
- All new buildings or additions on a new foundation, if the footprint is more than 50% of existing



#### **Procedures:**

- Submit LTFEs, plans and elevations
- DPW reviews plan at first review stage (special permit, advisory, building permit)
- Updated submissions at building permit, certificate of occupancy

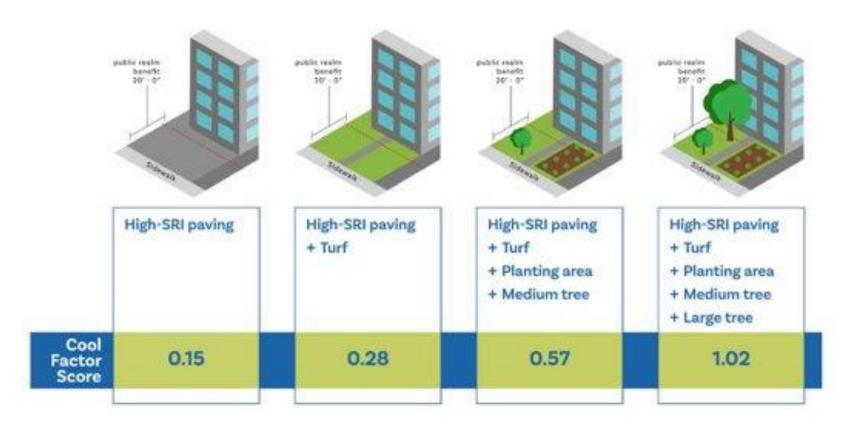


#### **Cool Score:**

- Weighted score based on area of:
  - Tree canopy preservation
  - Tree canopy planting
  - Green roofs
  - Shrubs and lawns
  - Shaded area
  - Cool paving

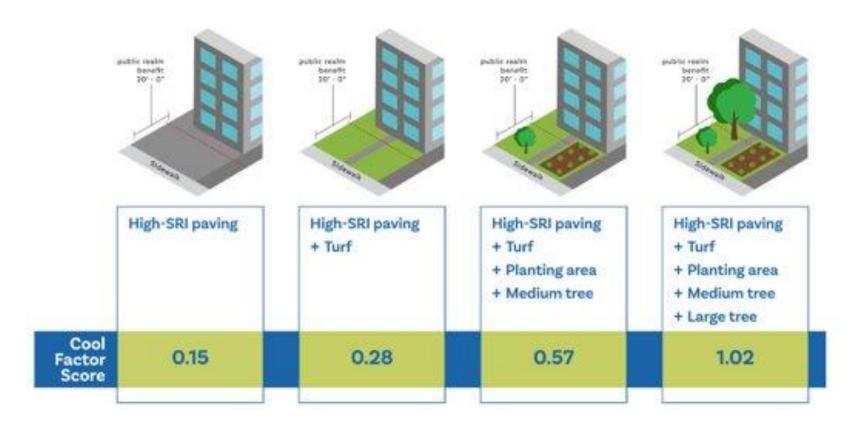
# **Factor Comparison**

STRATEGIES	Somerville Green Score	Seattle Green Factor	Brown, et al. Green Factor	Proposed Green Factor
Landscaped area	>	<b>~</b>	<b>&gt;</b>	<b>&gt;</b>
Vegetation	<b>~</b>	<b>✓</b>	<b>&gt;</b>	<b>&gt;</b>
New trees	<b>~</b>	<b>✓</b>	~	<b>~</b>
Preserved trees	<b>~</b>	<b>✓</b>	~	<b>~</b>
Green roofs	<b>~</b>	<b>✓</b>	<b>→</b>	<b>~</b>
Rain gardens & bioswales	<b>~</b>	×	<b>✓</b>	<b>~</b>
Bioretention facilities	×	<b>✓</b>	~	<b>~</b>
Water features	×	<b>✓</b>	×	×
Vegetated walls	<b>✓</b>	<b>✓</b>	~	<b>~</b>
Turfgrass & mulch	<b>~</b>	<b>→</b>	~	<b>~</b>
Pervious paving	<b>~</b>	<b>✓</b>	~	×
Structural soil systems	<b>~</b>	<b>✓</b>	~	<b>~</b>
High-SRI paving	×	×	×	<b>v</b>
High-SRI shade structure	×	×	×	<b>✓</b>



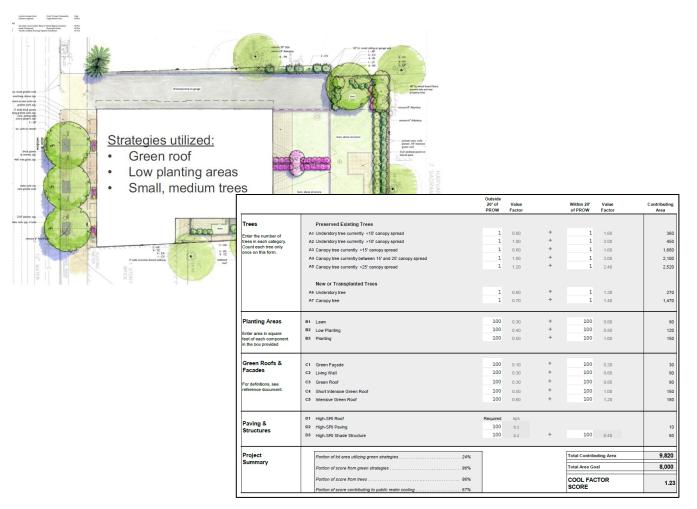
#### **Development Standard:**

- Cool Score of "1.0":
   weighted "Cool Area"
   ≥ required open
   space (min. 20%)
- For preservation or rehab, Cool Score not less than existing condition
- Modifications by special permit



#### **Applicability:**

- Development subject to Green Building Review (25,000+ SF)
- All new buildings or additions on a new foundation, if the footprint is more than 50% of existing



#### **Procedures:**

- Submit plan and calculation worksheet
- CDD reviews plan at first review stage (special permit, advisory, building permit)
- Updated submissions at building permit, certificate of occupancy



#### **Shade Canopies:**

- Defined as coverings with a high-SRI or solar top surface
- Exempt from setbacks and height
- Area underneath exempt from GFA
- Allowed to cover no more than 50% of required open space



Iggy's Bread (photo: energysage.com)



#### **Stairs and Ramps:**

 Exempt from setbacks and GFA up to 4 feet or 1%-LTFE

### **Building Height:**

 May be increased to compensate for elevating ground story above 1%-LTFE (no more than 4 feet)





#### **Green Roofs:**

- Exempt from GFA, including surrounding deck area equal to Green Roof Area
- Access headhouses exempt from GFA and height
- *Currently:* Usable green roof requires special permit for exemption
- Proposed: No special permit;
   maintenance plan required



#### **Usable Basements:**

- Currently: Exempt from GFA if in single-family or two-family, otherwise by special permit
- Proposed: Exempt from GFA for any use if it meets Flood Resilience Standard (i.e., protected up to 10%-LTFE or to 1%-LTFE if habitable space

### **Current Zoning "Cleanup"**

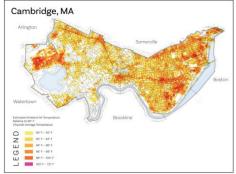
Similar dimensional standards moved to Article 5.000 for clarity:

- GFA exemptions
- Height exceptions
- Yard exceptions
- Open space dimensions

# **Article 19.000 Project Review**



RESILIENT DESIGN MEASURES





- 19.20 Project Review Special Permit: Require "Resilience Narrative" assessing future flood and heat impacts and describing mitigation
- 19.30 Urban Design Objectives: Include resilience objective and indicators with other objectives
- 19.40 Advisory Review Procedure: Provide Flood Resilience and Green Factor information for staff review

#### SUSTAINABLE AND RESILIENT DESIGN MEASURES AT 50 CAMBRIDGE PARK DRIVE

ALTERNATIVE TRANSPORTATION

Provide new bicycle racks and 'Blue Bikes' in public realm

Construct new bicycle lanes in Triangle neighborhood
 Provide TDM benefits to encourage use of MBTA publitransit (across from Alewife T Station)



Social programming for residents and visitors

# Why These Recommendations?

#### Ensure that new buildings are resilient throughout their lifetime

- Set flood resilience standards that are based on the future, not the past
- Promote high-impact cooling strategies that provide co-benefits
- Remove small zoning obstacles so property owners can make their properties more resilient
- Encourage developers to think holistically about resilience
- Adapt and change zoning, as needed

# **Other Regulations**

#### **Existing Zoning:**

- Green Building Requirements
- Permeable open space requirements
- Green Roof requirement

### **Sewer/Stormwater** (<u>www.cambridgema.gov/stormwater</u>):

- "25:2 Requirement." Based on 2070 projections. Stormwater stored or recharged on site.
- Post-development peak discharge rates cannot exceed pre-development peak discharge rates.
- Water quality improvements TSS and phosphorus.
- Sewer Holding tanks in Kendall Square and Alewife areas; 8-hour volume.
- Sewer inflow/infiltration (I/I) reduction requirements

### **Continuing Study**

- Regular updates to flood and heat projections based on climate models
- Incorporate climate resilience principles when updating urban design guidelines
- Periodic evaluation of the effectiveness of these zoning standards and recommended revisions where they can be improved

### **Next Steps**

- Discuss Draft Zoning Text
- Transmit zoning text to City Council for referral as a Zoning Petition
- Public hearings at Planning Board and City Council (Ordinance Committee)
- Consider adoption into the Zoning Ordinance

# **Tonight's Discussion**

- Questions on how the proposed zoning works
- Comments on ways to clarify/improve
- Guidance on moving forward